

			TABLE OF CONTENTS
I.	INTI	RODU	CTION 1
II.	STATEMENT OF FACTS 4		
	A.	The	Original Action
	B.	<u>Parti</u>	es to Current Action: Contempt Defendants 4
		1.	Bryan D'Antonio 4
		2.	The Rodis Law Group, Inc 5
		3.	America's Law Group 5
		4.	The Financial Group, Inc 6
	C.	<u>Cont</u>	empt Defendants' Violative Business Practices
		1.	D'Antonio Used RLG to Falsely Promise Foreclosure
			Prevention and Loan Modification Services
			a. RLG Falsely Promised It Would Stop Foreclosures 8
			b. RLG Falsely Promised It Would Modify Mortgages
		2.	D'Antonio Used RLG to Falsely Promise That Highly
			Qualified Attorneys Would Prevent Foreclosures and
			Negotiate Modified Mortgages 16
			a. RLG Falsely Represented That It Had Numerous
			Experienced Attorneys Working on Customers' Behalf
			b. RLG Falsely Represented That It Provided "Forensic"
			Analyses of Consumers' Mortgages 18
		3.	Contempt Defendants Continued RLG's Violative Business
			Practices as ALG 19
		II. STA A. B.	 II. STATEME A. The of B. Parti 1. 2. 3. 4. C. Cont 1.

1	III.	LEGAL DISCUSSION
2		A. <u>This Court Has the Authority to Grant the Requested Relief.</u> 21
3		1. D'Antonio, RLG, ALG, and Financial Group are Bound
4		by the Permanent Injunction
5		2. Clear and Convincing Evidence Establishes that
6		Contempt Defendants Violated Clear and
7		Definite Provisions of the Court's Permanent
8		Injunction 22
9		a. Contempt Defendants Violate the Permanent
10		Injunction's Telemarketing Ban 22
11		b. Contempt Defendants Violate the Permanent
12		Injunction's Prohibition Against Material
13		Misrepresentations
14		B. <u>Contempt Defendants Should Pay Compensatory Sanctions</u>
15		
16		
17	IV.	CONCLUSION
18		
19		
20		
21		
22		
23		
24		
25		
26		
27		
28		
		-ii-

TABLE OF AUTHORITIES

147.14

FEDERAL CASES

<i>FTC v. Affordable Media, LLC</i> , 179 F.3d 1228 (9th Cir. 1999) 21
<i>FTC v. Cyberspace.com, LLC</i> , 453 F.3d 1196 (9th Cir. 2006) 25
<i>FTC v. Kuykendall</i> , 371 F.3d 745 (10 th Cir. 2004) 27
FTC v. Medlab, Inc., No. C 08-822 SI, slip op. (N.D. Cal. April 21, 2009) 25
<i>FTC v. Productive Marketing, Inc.</i> , 136 F. Supp. 22 1096 (C.D. Cal. 2001) 22
Gemco Latino America, Inc. v. Seiko Time Corp., 61 F.3d 94 (1st Cir. 1995).
Gompers v. Bucks Stove & Range Co., 221U.S. 418, 31 S.Ct. 492, 55 L. Ed. 797
<i>McComb v. Jacksonville Paper Co.</i> , 336 U.S. 187, 69 S. Ct. 497, 93 L. Ed. 599 27
<i>Reno Air Racing Assoc., Inc. v. McCord</i> , 453 F.3d 1126 (9 th Cir. 2006) 23
Shillitani v. United States, 384 U.S. 364, 86 S. Ct. 1531, 16 L. Ed. 2d 622 (1966).
<i>United States v. United Mine Workers of America</i> , 330 U.S. 258, 67 S.Ct. 677, 91 L.Ed. 884 (1947)
Vuitton et Fils, S.A. v. Carousel Handbags 592 F.2d 126 (2d Cir. 1979) 27
STATE CASES People v. Forest E. Olson, Inc., 137 Cal. App. 3d 137, 186 Cal. Rptr. 804 (Cal. Ct. App. 1982)
STATUTES
Cal. Civ. Code § 2332
Fed. R. Civ. P. 65(d) 21
-iii-
II. In the second se

I. INTRODUCTION

Defendant Bryan D'Antonio ("D'Antonio"), along with The Rodis Law Group, Inc. ("RLG"), America's Law Group ("ALG"), and The Financial Group Inc. ("Financial Group") (collectively "Contempt Defendants"), are engaged in a foreclosure prevention and mortgage loan modification telemarketing scheme that is defrauding economically distressed consumers of millions of dollars. Accordingly, the Federal Trade Commission ("FTC" or "Commission") is seeking an order against the Contempt Defendants to show cause why Contempt Defendants should not be held in civil contempt for violating the Stipulated Final Judgment and Order for Permanent Injunction ("Permanent Injunction") this Court entered on July 13, 2001.¹ (Ex. 1.)

In the initial FTC proceeding, D'Antonio and the corporate entities he controlled engaged in a work-at-home medical billing scheme that, *inter alia*,

¹ In addition to the Federal Trade Commision's *Ex Parte* Application For An Order to Show Cause Why Defendants Should Not Be Held in Contempt ("Contempt Application"), the FTC is concurrently filing the following *ex parte* filings with accompanying memoranda and proposed orders: (1) *Ex Parte* Application for a Temporary Restraining Order and a Preliminary Injunction, Pending Decision on its *Ex Parte* Application For An Order to Show Cause Why Contempt Defendants Should Not Be Held in Contempt ("TRO Application"); (2) *Ex Parte* Application to Modify Stipulated Final Judgment; (3) *Ex Parte* Application for Order Temporarily Sealing File and Docket; (4) *Ex Parte* Application for Order Waiving Requirements That Manual Filing be Filed and Advance Notice Be Filed; and (5) *Ex Parte* Application for Leave to File Memoranda of Law in Excess of Page Limits.

In support of its *Ex Parte* Applications the FTC is filing combined exhibits entitled Exhibits to Memoranda in Support of Federal Trade Commission's *Ex Parte* Applications for a Temporary Restraining Order and a Preliminary Injunction and For An Order to Show Cause Why Defendants Should Not Be Held in Contempt ("Exhibits to Memoranda"). The evidentiary documents are sequentially numbered and identified by Exhibit number, as well as by paragraph number, attachment letter, and exhibit page and line number where appropriate. (E.g., Ex. #¶#, Att. - at #:#-#.)

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defrauded consumers of more than \$2,000,000 and resulted in the Court entering the Permanent Injunction. Moreover, in a subsequent criminal proceeding, the Court sentenced D'Antonio to four years in prison for leading that enterprise. (*U.S. v. D'Antonio*, CR-00158-AHS (C.D. Cal.) J & Prob./Commitment Order, March 6, 2001, Ex. 3.)

Undeterred, D'Antonio is now preying on economically distressed consumers struggling to avoid losing their homes to foreclosure. Specifically, D'Antonio directs a purported foreclosure prevention and mortgage loan modification operation sold through RLG and ALG, that is fueled by a nationwide radio advertising campaign generating thousands of in-bound telemarketing calls from desperate consumers. D'Antonio's telemarketers are trained to "capitalize on fear, create urgency, and sell hope" with promises that teams of highly qualified attorneys conducting "forensic audits" will substantially modify consumers' loans and save their homes.

In reality, from October 2008 though April 10, 2009, consumers who paid thousands of dollars to RLG received no legal services from overwhelmed, untrained staff tasked with servicing hundreds of loan files, or from the lone attorney fronting the operation, Ronald Rodis. Few, if any, consumers obtained loan modifications and many lost their homes. Contempt Defendants' failure to prevent foreclosures, to obtain loan modifications, and to provide meaningful legal services as promised by RLG was consistent with D'Antonio's view that RLG was "not a law firm," but rather a sales operation, and that consumers with mortgage problems were "bottom feeders."²

On April 13, 2009, D'Antonio abruptly changed the name of RLG to ALG, replacing Rodis with Nicholas Chavarela ("Chavarela") as the legal front man for

² Declaration of Angelica Akins ¶ 5, Ex. 7; Declaration of Trinity Mai ¶ 4, Ex. 8; Declaration of Sarah Rudder ¶ 4, Ex. 9; Declaration of Juliette Smith ¶ 4, Ex. 10.

the operation. However, ALG maintains the same customers, the same location, and largely the same personnel, while continuing many of the same business practices, including promising distressed consumers lower interest rates, lower monthly payments, and reduced principal balances on their mortgage loans.

Contempt Defendants have violated the Permanent Injunction. First, Contempt Defendants' aggressive telemarketing campaign violates Section I.B. of the Permanent Injunction, which bans D'Antonio, and those in active concert with him, from engaging in or assisting others in engaging in telemarketing. Second, Contempt Defendants' false representations of mortgage assistance violate Section II of the Permanent Injunction, which prohibits D'Antonio and those in active concert with him from misrepresenting facts material to a "consumer's decision to buy or accept [a] good or service."

Accordingly, the FTC seeks civil contempt sanctions against Contempt Defendants, including compensatory relief for consumers victimized by D'Antonio's foreclosure prevention/mortgage loan modification scheme. In addition, the Commission is concurrently filing a separate motion against D'Antonio, pursuant to Federal Rule of Civil Procedure 60(b), seeking to modify the Permanent Injunction to ban him from marketing or selling any mortgagerelated product or services.

In addition, pursuant to Federal Rule of Civil Procedure 65(b), the FTC has concurrently filed an *ex parte* TRO to preserve the Court's ability to grant effective final relief, pending resolution of this Contempt Application, including an asset freeze, appointment of a receiver, and expedited discovery.³

³ To avoid inconveniencing the Court with cross-references, this Memorandum contains a complete factual statement of the case that is substantially the same as the facts set forth in the accompanying the memorandum in support of the FTC's TRO Application.

II.

STATEMENT OF FACTS

A. <u>The Original Action</u>

In the underlying action, D'Antonio used Data Medical Capital, Inc. ("Data Medical") to market a bogus work-at-home medical billing scheme with false earnings claims and false promises of assistance. The FTC initiated its action on October 14, 1999, filing a complaint against D'Antonio and Data Medical and seeking an *ex parte* TRO with an asset freeze that the Court granted on October 18, 1999. This Court entered the Permanent Injunction on July 13, 2001 that, *inter alia*, permanently banned D'Antonio, and those acting in concert with him, from: (1) telemarketing or assisting others engaged in telemarketing; and (2) misrepresenting any material facts related to a consumer's decision to buy or accept a good or service.⁴ (Ex. 1.)

B.

Parties to Current Action: Contempt Defendants

1. Bryan D'Antonio

D'Antonio controls the Contempt Defendants' foreclosure prevention and loan modification scheme. RLG's Employee Handbook identifies D'Antonio as it's Chief Executive Officer ("CEO") (Declaration of David Dyssegard, Ex. 4, Att. C at 60-61), and he has used the titles CEO and Senior Managing Director. (Declaration of D'Nia Hawkins ¶ 6, Ex. 11.) Numerous former RLG employees and a former ALG employee identify D'Antonio as being in charge, giving employees orders, and threatening to fire anyone who did not perform to his expectations. (Ex. 7 ¶¶ 3, 4, 6; Ex. 8 ¶ 4; Ex. 9 ¶¶ 4, 5; Ex. 10 ¶ 4; Ex. 11 ¶¶ 3, 6, 8-12, 38; Declaration of Richard McCullar ¶¶ 8- 9, Ex. 6.) When D'Antonio changed the name of the company from RLG to ALG he maintained control over the scheme. (Ex. 6 ¶ 15.)

⁴ As noted above, D'Antonio's also was criminally prosecuted. He pled guilty to two mail fraud counts and this Court sentenced him to a four-year prison term.

2. The Rodis Law Group, Inc.

The Rodis Law Group, Inc. is a California corporation located at 1100 Town and Country Road, Orange, California. (Declaration of Ronald D. Lewis, Ex. 15 ¶ 42.) Ronald P. Rodis ("Rodis") incorporated RLG on October 15, 2008. (Ex. 15, Att. A at 375.) D'Antonio controlled RLG while Rodis was the front man lending his name and law degree to the fraudulent enterprise. Former employees with the most direct daily contact with Rodis characterize him as a figurehead who did not manage RLG, and who was, at best, minimally involved in providing any services to consumers. (Ex. 7 ¶¶ 3, 9, 10, 44; Ex. 8 ¶¶ 4, 28-30; Ex. 9 ¶¶ 10, 38-41; Ex. 11 ¶¶ 31-32.)

3. America's Law Group

America's Law Group is a continuation of RLG's foreclosure prevention and loan modification operation, and also is located at 1100 Town and Country Road, Orange, California. (Ex. 15 ¶ 42.) On Friday, April 10, 2009, D'Antonio and another RLG senior manager, Wayne Farris, announced ALG's formation to staff, and said that, effective the next day, April 11, 2009, the business would operate under the ALG name.⁵ (Ex. 6 ¶ 12.) D'Antonio and the rest of the company management remained the same (*id.* ¶¶ 15-16, 19), with the only change being Nicholas Chavarela ("Chavarela") replacing Rodis in lending his name and law degree to D'Antonio's operation (*id.* ¶¶ 13-14). Moreover, the advertisements and false promises to consumers remained substantially the same.⁶

 $^{^5}$ According to the California State Bar web site, Chavarela was admitted to practice in California on December 3, 2007. (Ex. 15 \P 38, Att. NN.)

⁶ As of April 29, 2009, ALG had not registered as a corporation with the California Secretary of State. (Ex. 15 \P 3.F., Att. F at 399.) However, Chavarela filed incorporation papers for The Law Offices of Nicholas Chavarela, Inc. ("Chavarela Law Offices"), on April 1, 2009 (*id.* \P 3.E., Att. E at 395-97) and ALG notes its affiliation with Chavarela Law Offices – also located at 1100 Town

4. The Financial Group, Inc.

Financial Group also is located at 1100 Town and Country Road, Orange, California. (Ex. 15 ¶ 42.) Bryan D'Antonio identifies himself as the Chief Executive Officer ("CEO") to employees, and to a bank used by Financial Group, U.S. Bank. (Ex. 4, Att. C at 60-61; Ex. 15 ¶ 30, Att. CC at 803.) However, California corporate records identify Christi D'Antonio, Bryan D'Antonio's wife, as Financial Group's CEO. (*Id.* ¶ 3.B., Att. B.) RLG employees were paid from a Financial Group bank account,⁷ charges for RLG's services appeared on a customer's accounts as both Financial Group and Tax Relief ASAP (Declaration of Donald Brand ¶ 9, Ex. 12), and funds were transferred between RLG and Financial Group on multiple occasions (Ex. 15 ¶ 32, Att. GG.)⁸ In addition, RLG and Financial Group share human resource, accounting, and information technology staff. (Ex. 6 ¶ 17; Ex. 11 ¶ 4.)

C. Contempt Defendants' Violative Business Practices.

Led by D'Antonio, Contempt Defendants aggressively market their foreclosure prevention and loan modification services to financially distressed

⁷ RLG employee paychecks were issued by "The Financial Group, Inc. dba Tax Relief ASAP." (Ex. 6 ¶ 7; Ex. 15 ¶ 31, Att. II at 824-26.) Financial Group does not sell goods or services under its own name, but under a dba entity called Tax Relief ASAP. Financial Group has offered tax-related services through Tax Relief since at least October 2008. (Ex. 6 ¶ 3.) Tax Relief is not registered as a corporation and is identified in certain bank records and checks as "The Financial Group, Inc. dba Tax Relief ASAP." (Ex. 15 ¶¶ 3.C., 31, Atts. C, II.)

⁸ RLG has also transferred at least \$79,000 to Compass, Inc., an entity identified with Christi D'Antonio. (Ex. 15 ¶¶ 3, 35, Atts. HH, RR.)

and Country Road, Orange, California – on the ALG web site. (Id., Ex. 15, Att. Y at 762.)

consumers for an advance payment of between $2,500-5,500.^{9}$ (See Ex. 4 ¶ 11; Ex. 12 ¶ 9; Ex. 15, Att. Q at 617:15-19.) Since October 2008, approximately 2,000 distressed consumers have paid Contempt Defendants millions of dollars seeking mortgage assistance. (Ex. 15 ¶ 37, Att. LL at 919.)¹⁰

From October 2008 to mid-April 2009, D'Antonio marketed his purported mortgage rescue services through RLG, promising consumers: 1) RLG would stop foreclosures and have consumers' loans modified; and 2) RLG could achieve these incredible results because its team of highly qualified real estate attorneys would conduct a "forensic audit" of consumers' loan files. Since forming ALG in mid-April 2009, D'Antonio has operated from the same location, continuing many of the same practices, including promising the FTC's undercover investigator a loan modification with a lower interest rate, reduced principal balance, and an affordable monthly payment.¹¹ (Ex. 15 ¶¶ 7-8.)

1. D'Antonio Used RLG to Falsely Promise Foreclosure Prevention and Loan Modification Services.

To induce consumers to buy RLG's services, D'Antonio routinely represented that RLG: a) would stop foreclosures and keep consumers in their homes; and b) would negotiate modified mortgages with affordable monthly

⁹ By posing as a law firm and collecting a "retainer," RLG avoided California's prohibition against mortgage foreclosure consultants receiving advance fees. *See* California Civil Code § 2945.4(a).

¹⁰ Former employees estimate there were between 1,000-1,400 customers through mid-February. (Ex. 7 ¶ 28; Ex. 8 ¶ 19; Ex. 9 ¶ 24; Ex. 10 ¶ 23). Assuming a median payment of \$4,000, the estimated revenues from those customers is between \$4.0M to 5.6M. Bank records for RLG and Financial Group total almost \$6.0 million in deposits from mid-October through the end of February. (Ex. 15 ¶ 34, Atts. EE-FF.)

¹¹ Given the operation's name change from RLG to ALG, the time period discussed herein for RLG's business practices runs from October 2008 to mid-April 2009. Section II.C.3 discusses ALG's business practices.

payments, lower interest rates, and even reduced principal balances. In making these promises, D'Antonio's RLG telemarketers repeatedly told consumers that RLG had a 100% success rate.

The fuel for D'Antonio's scheme was the desperate plight of consumers facing a recessionary economy and a free falling real estate market. Seizing on this desperation, D'Antonio hatched RLG, where telemarketers were trained to:

- "capitalize on fear,"
- "create urgency," and
- " "sell hope."

(Declaration of Jack Obrey ¶ 4, Ex. 5.) RLG instructed its telemarketers to tell consumers RLG had never lost a home to foreclosure and routinely negotiated affordable monthly payments and lower interest rates. (*Id* at ¶¶ 6-8; Declaration of David Dyssegard ¶ 7, 9, Ex. 4.) As discussed below, these promises were false, as many RLG customers lost their homes and few, if any, received the promised loan modifications.

a. RLG Falsely Promised It Would Stop Foreclosures. RLG's foreclosure prevention representations started with an aggressive nationwide radio advertising campaign directly appealing to consumers facing foreclosure. This campaign generated thousands of in-bound calls fielded by RLG telemarketers. The advertisement featured Rodis telling consumers, "Don't let foreclosure put you out of your home," followed by a radio announcer urging, "[I]f you want to keep your home, you need to put the power of Rodis Law Group on your side." (Ex. 15, Att. I at 473:7-8, 14-16.) From November 10, 2008, to March 13, 2009, the principal radio advertisement aired 7,162 times in markets nationwide – from Portland, Oregon, to Columbus, Ohio, to New York, New York. (*Id.* ¶ 14.) Similarly, RLG's web site emphasizes, "We Can Keep You In Your Home," claiming that RLG can "help stop foreclosure fast and effectively in this troubled market." (*Id.* Att. V at 737-38.)

When consumers called RLG, as evidenced by numerous sales call recordings that were offered to RLG telemarketers as a training tool,¹² RLG telemarketers repeatedly tell consumers that they will not lose their homes. For example, an RLG telemarketer told one consumer that "[a]ll of our clients have kept their houses." (Ex. 15, Att. L at 499:15-16.) Another telemarketer told a consumer, who had a certified check in hand payable to her lender for her mortgage payment, to instead sign the check over to RLG because, "You're not going to lose your home once you hire us. You have my word on that." (Id., Att. O at 569:11-12.)¹³

¹² A former RLG telemarketer, David Dyssegard, provided the FTC with a thumb drive containing approximately 40 sales call recordings. (Ex. 4 ¶ 4; Ex. 15 ¶ 15.) The FTC has had ten of the sales call recordings transcribed and included as Exhibits (Ex. 15, Atts L-U).

¹³ RLG misled consumers asking about a "guarantee" by telling consumers that RLG had never lost a home to foreclosure, but the California Bar prohibited RLG from making guarantees. (See, e.g., Ex. 15, Att. O at 556:23-25, 557:1-4, Att. R at 651:17-20; Ex. 5 ¶ 7.) RLG also told new hires they could not advise consumers not to pay their mortgages — but they could tell consumers that if they hired RLG, they would not lose their homes if they stopped making their mortgage payments. (Ex. 5 ¶ 8; see e.g., Ex. 15, Att. L at 498:4-9, Att. M. at 520:5-7, Att. U at 729:22-25, 730:1-7.)

In late January 2009, RLG may have tweaked its sales representations by 20 adding a disclaimer to the end of the sales pitch. (Ex. $5 \ 14$.) The disclaimer asked consumers to confirm they had not been offered a guaranteed outcome. (Ex. 15 ¶ 40, Att. KK at 917.) Notably, RLG provided the disclaimer only after 22 consumers were subjected to RLG's entire sales pitch, including the misrepresentations. See Ex. 4 ¶ 10; Ex. 5 ¶ 14. Moreover, after consumers 23 committed to purchasing RLG's services, RLG emailed a retainer agreement. 24 Among four pages of legalese covering such topics as referral fees, arbitration, and severability, a provision entitled "No Guarantee – Scheduling" notes that RLG has 25 not made any guarantees, but rather has expressed only "opinions." While it also 26 states that the retainer fee is not contingent on any particular result, that statement is followed by a statement that no representations as to the outcome of the case had 27 been made - which, of course, is patently untrue. Consumers were told to return 28 the agreement without delay so that RLG could begin work. (See Ex. 15, Att. S at

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Notwithstanding RLG's promises to avoid foreclosures, former RLG employees estimate that the homes of between ten and thirty RLG customers were foreclosed on between November 2008 and February 2009. (Ex. 7 ¶ 30; Ex. 8 ¶ 21; Ex. 9 ¶ 27.) Moreover, foreclosure sales were scheduled for as many as fifty homes that did not have foreclosure dates scheduled before the consumers became RLG customers. (Ex.8 ¶ 27; Ex. 10 ¶ 29.)

Sadly, consumer declarants corroborate RLG's failure to keep its word. RLG telemarketers told consumers Donald Brand and Penny Eddinger that their homes would not be foreclosed on and guaranteed that RLG would enable the consumers to stay in their homes. (Ex. 12 ¶ 4; Declaration of Penny Eddinger ¶ 4, Ex. 13.) Both lost their homes to foreclosure and now live elsewhere. (Ex. 12 ¶ 14; Ex. 13 ¶¶ 7, 10.)

b. RLG Falsely Promised It Would Modify Mortgages. RLG promised consumers that it would "rewrite" their mortgages to reduce consumer's monthly payments so they were affordable, lower their interest rates, and even reduce their principal balances. Specifically, RLG's sales script instructs telemarketers to tell consumers, "<u>The things we routinely do for our</u> <u>clients and also expect to do for you</u>" are "lower interest rates," "rewrit[e] the terms of your contract," and "even lower the principle [sic] balances on mortgages." (Ex. 4 ¶¶ 6, 9, Att. B at 57.)

RLG telemarketers consistently promised consumers that its attorneys had over ten years' experience in loan modifications with a 100% loan modification success rate. (Ex. 15, Att. L at 499:2-16, Att. P at 582:3-7, Att. S at 672:9-10, 675:18-20.) For example, one RLG telemarketer told a consumer – who had unsuccessfully tried to get a modification on her own – that the lender:

won't do anything for you unless you have an attorney

692:13-25, 693:1-2, Att. T at 715:24-25, 716:1-13.).

in your corner. So that's why we're so successful at what we do. We're actually 100 percent successful. We've never had one instance where a lender is not willing to work with us.

(*Id.*, Att. N at 537:20-25.) RLG buttressed its modification success claims by emphasizing that it only took on consumers it could help. For example, a telemarketer told a consumer:

I will tell you this first and foremost, [consumer], and it breaks my heart. I wish we can [sic] bring on every single person that calls. We just can't... We will not take you on as a client unless we're convinced that we'll be able to, first and foremost, save your home from foreclosure, and secondly, rewrite or modify, if you will, the terms and conditions of your mortgage so you can afford it for a long period of time.

(*Id.*, Att. O at 557:13-21.) In actuality, RLG took on nearly any consumer who was willing to pay. (Ex. $4 \ \mbox{\ \ }7$; Ex. $5 \ \mbox{\ \ }6.)^{14}$

RLG also promised consumers that it would negotiate a monthly mortgage payment they could afford. Specifically, RLG telemarketers followed the sales script asking consumers what kind of monthly payment they could "comfortably" or "realistically" make. (Ex. 4, Att. B. at 57; Ex. 15, Att. N at 539:19-25, 540:1-2, Att. M at 510:7-11, Att. R at 645:17-25, 646:1-6.) Regardless of a consumer's

¹⁴ The deception regarding selectivity started with RLG's sales script, which instructed telemarketers to place consumers on hold and say they needed "to make a decision" about whether RLG could accept a consumer as a customer. (Ex. 4 ¶ 7, Att. B.) The script then instructs the telemarketer to calculate the retainer fee while the consumer is on hold and return to the customer and say, "Alright, [consumer], we will take you on as a client." (*Id.*) In January 2009, RLG may have stopped accepting consumers with sales dates scheduled on their properties. (*Id.*)

response, the telemarketer told the consumer the desired payment amount was realistic and, ultimately, that RLG was willing to take on the consumer as a customer. (*See* Ex. 4 ¶ 7; Ex. 5 ¶ 6; Ex. 15, Att. N at 539:24-25, 540:1-2, Att. R at 646:3-6, Att. P at 584:10-19.) As one telemarketer told a consumer, RLG's attorneys are "going to put you in a spot where you can afford the payments and you hold on to your house." (*Id.* Att. Q at 619:5-6.)

RLG also falsely promised consumers substantial interest rate reductions. (Ex. 12 ¶ 7; Ex. 4 ¶ 6-7; Ex. 15, Att. L at 497:6-10, Att. M at 515:2-7, Att. T at 704: 22-25.) Telemarketers assured consumers that there had never been a case where the interest rate was not adjusted (Ex. 15, Att. Q at 620:17-20) and "what we automatically always do 100 percent of the time, is get your interest rate down." (*Id.*, Att. S at 672:9-10.) RLG telemarketers claimed they could obtain very low interest rates, telling consumers "Well, we start our negotiations at two percent. . . . [and] the rates that are available to [RLG] are not available to [consumers] on the public market" (*id.*, Att. Q at 612:6-7).¹⁵

The FTC's undercover call to RLG resulted in similar misrepresentations with the RLG telemarketer telling the investigator that the loan would be successfully modified and the monthly payment substantially reduced. Specifically, the telemarketer told the investigator that "your payment's going to be reduced substantially." (*Id.*, Att. G at 421:22-23.) The telemarketer also told the investigator that although the retainer agreement said there was no guarantee, "I can tell you, this loan will be modified," (*id.*, at 431:7-8) further assuring the investigator that "we don't take on every case, just the ones that really have a very high probability of being resolved successfully" (*id.* at 416:2-4).

¹⁵ At some point, RLG instructed its telemarketers not to quote a specific interest rate or specific monthly payment, but the sales recordings provided as a training tool do just that and former employees confirm this practice. (Ex. $4 \ 8$.)

However, RLG did not deliver on its promises to modify mortgage loans, because RLG's Legal Support department – the department responsible for providing RLG's foreclosure prevention and loan modification services – was quantitatively and qualitatively deficient.

RLG simply did not employ the promised "team" or "staff" of experienced real estate attorneys purportedly working aggressively on customers' behalf. Rodis was the only lawyer whose involvement with RLG spanned the entire October 2008 to mid-April 2009 time period. (Ex. 7 ¶ 17; Ex. 8 ¶ 11; Ex. 9 ¶ 15.) He had no involvement with the vast majority of customer files, and for the limited number of customer files he did work on, his involvement was often reluctant, amounted primarily to assuaging irate customers, and only on occasion involved discussions with lenders. (Ex. 7 ¶ 44; Ex. 8 ¶¶ 28-30; Ex. 9 ¶¶ 38-40; Ex. 10 ¶¶ 31-32.) Indeed, Rodis told one staff member that the RLG customers had not paid him enough money to pursue legal action against lenders. (Ex. 9 ¶ 40.)

Moreover, for most of that time period, Rodis was the only attorney employed by RLG. Between October 2008 and February 2009, RLG hired one other attorney, Nhahanh Nguyen ("Nguyen"), but her experience did not match what RLG advertised or represented to its customers.¹⁶ Specifically, Nguyen had been admitted to the California bar on December 4, 2008 (Ex. 15 ¶ 38, Att. PP), one month prior to her January 2009 RLG hiring. (Ex. 11 ¶ 33.) Tellingly, her tenure was short-lived, lasting approximately a week as she resigned shortly after D'Antonio made his pronouncement that RLG was not a law firm, but a sales group. (Ex. 7 ¶ 18; Ex. 8 ¶ 12; Ex. 10 ¶ 13).¹⁷ Sometime in January 2009, one

¹⁶ Notably, Nhahanh Nguyen was hired as case manager, a position primarily held by non-attorneys at RLG. (See Ex. 9 $\P16$.)

¹⁷ Additionally, RLG also hired Julie Ho and Marianne Castillo, two other individuals with some legal background, as case managers, but neither lasted more

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other attorney, Erik Brimmer ("Brimmer"), was borrowed from Tax Relief ASAP, the Financial Group dba entity located at the same address as RLG. (Ex. 7 \P 20; Ex. 8 \P 13; Ex. 9 \P 17; Ex. 10 \P 14.) Brimmer, however, lacked foreclosure prevention or loan modification experience, and sought instruction from non-attorney staff. (Ex. 7 \P 20; Ex. 9 \P 17; Ex. 10 \P 14.) Primarily, he talked to angry clients who insisted on speaking to an attorney. (Ex. 8 \P 13).

Nor did the non-attorney staff have foreclosure prevention or loan modification experience – the most that can be said is that two of the nonattorney staff had previously done loan processing work. (*See* Ex. 9 ¶ 19; Ex. 10 ¶ 22.) Significantly, RLG did not address these staff deficiencies in any way. Rodis provided little, if any, instruction or direction to the staff in preventing foreclosures or obtaining loan modifications. (Ex. 7 ¶ 34; Ex. 8 ¶ 28.) Moreover, the company did not train staff in preventing foreclosures or obtaining loan modifications. (Ex. 7 ¶ 34; Ex. 8 ¶ 23; Ex. 9 ¶ 29; Ex. 10 ¶ 22; Ex. 11 ¶ 31.) Instead, staff were, from day one, left to figure out what to do on their own as best they could. (*See* Ex. 7 ¶¶ 34, 37; Ex. 8 ¶ 24; Ex. 9 ¶ 30.)

RLG's unwavering focus on hiring sales staff created an overwhelming workload for the few staff actually assigned to work on customers' loan files. As of mid-February 2009, RLG's customer files¹⁸ numbered well over 1,000 (and most likely in the range of 1,400) with approximately 120 to 300 high priority "red" files – which were homes with scheduled sales dates. (*See* Ex. 7 ¶¶ 27-28; Ex. 8 ¶¶ 18-19; Ex. 9 ¶¶ 23-24; Ex. 10 ¶¶ 19-20.) Manilla files were created for

than a few weeks. It is unclear whether one or both were attorneys or paralegals. (Ex. 11 $\P\P$ 34-35.)

¹⁸ The customer files were not well maintained as the staff could not keep up with the volume of materials. (Ex. $7 \P 42$.) At some point, the telemarketers were instructed to include in the files customer loan related documents as well as the retainer agreement and authorization designating RLG as their representative, but it is not clear this instruction was followed. (Ex. 15 ¶ 44, Att. JJ.)

customers without scheduled sales dates.

Overwhelmed RLG staff assigned priority to red files, spending most of their time seeking sales date extensions attempting to stave off impending foreclosures. (Ex. 7 ¶ 38; Ex. 8 ¶ 25; Ex. 9 ¶ 33.) Unfortunately, even when they obtained a short postponement, RLG staff had to immediately turn to another red file with an impending sales date. (Ex. 7 ¶ 39; Ex. 9 ¶ 33.) Little, if any, time was left for seeking loan modifications even for the "high priority" red files. (Ex. 7 ¶ 39; Ex. 8 ¶¶ 25, 27; Ex. 9 ¶¶ 28, 33; Ex. 10 ¶¶ 24-25.) Often no one worked on a manila file unless a customer called and complained. (Ex. 7 ¶ 41; Ex. 8 ¶ 27.)

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Thus, given the crush of work fueled by the growing number of RLG telemarketers, the undermanned RLG "Legal Support" department, the absence of staff with loan modification experience, and the lack of training, very few RLG customers even had loan modification applications *submitted*, (*see, e.g.*, Ex. 7 ¶ 40; Ex. 8 ¶ 26; Ex. 9 ¶¶ 34-36; Ex. 10 ¶¶ 21-30) and few, if any, RLG customers ever obtained loan modifications. (Ex. 7 ¶¶ 29-43; Ex. 8 ¶¶ 20-27; Ex. 9 ¶¶ 26-28, 32-37; Ex. 10 ¶ 27.) Rather, many manila file customers became red file customers – the customers receiving mortgage notices of default ("NODs") and their homes scheduled for sale. (Ex. 7 ¶¶ 31, 42-43; Ex. 8 ¶ 27; Ex. 9 ¶¶ 28, 37; Ex. 10 ¶¶ 23-24, 29.)

Consumer Donald Brand's experience illustrates RLG's failure to fulfill its loan modification promises. Before signing on as an RLG customer, Brand informed the RLG telemarketer that he had sought a loan modification through another entity and his lender had offered a modification option with higher monthly payments. (Ex. 12 \P 6.) The RLG telemarketer assured Brand that RLG would restructure his mortgage loan and obtain a lower interest rate and a principal balance reduction. (*Id.* \P 7.) However, in the end, the lender offered Brand an option that required a \$5,000 immediate payment, higher monthly

payments, and no principal reduction – an offer Brand had previously received and which he once again declined because he could not afford it. The result: Donald Brand paid RLG 3,500 and still lost his home. (*Id.* ¶ 14.)

> 2. D'Antonio Used RLG to Falsely Promise That Highly Qualified Attorneys Would Prevent Foreclosures and Negotiate Modified Mortgages.

In addition to misrepresenting his ability to stop foreclosures and obtain mortgage loan modifications through RLG, D'Antonio blatantly misrepresented the experience and quality of RLG legal services. First, RLG told consumers that experienced attorneys would aggressively negotiate on their behalf. Second, RLG told consumers it would use its legal resources to conduct forensic analyses of their mortgages that would leverage negotiations with lenders.

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a. RLG Falsely Represented That It Had Numerous
 Experienced Attorneys Working on Customers' Behalf

RLG claimed that it had multiple attorneys with foreclosure prevention and mortgage loan modification expertise. Specifically, RLG's radio advertisements appealed to homeowners facing foreclosure with Ron Rodis saying, "[d]on't let foreclosure push you out of your home. My staff of real estate attorneys will fight for you. I have been protecting homeowners like you since 1996, and my team of experienced attorneys are highly skilled in negotiating lower interest rates and even lowering your principal balance." (Ex. 15, Att. I at 473:7-12.) Similarly, RLG's web site emphasizes that, at RLG, "**We are not mortgage brokers, nor realtors.** We are skilled Attorneys who act as tough negotiators between the homeowner and the lender . . . to provide you with the solution you deserve." (*Id.* Att. V at 737.) Further, the web site states that RLG has "experienced California bankruptcy and litigation Attorneys on staff in addition to real estate experts" to explore all potential options. (*Id.* at 738.) RLG also prepared a form letter to send to consumers sounding the same theme, stating that

Rodis had been practicing real estate law since 1996, that "the other attorneys on staff [were] highly skilled in real estate law and negotiating mortgage contracts," and claiming that RLG was "the leading Law Firm in the country, specializing is [sic] renegotiating mortgage contracts." (Ex. 15, Att QQ at 935.)

After consumers called, RLG's telemarketers further trumpeted this socalled team of experienced attorneys. RLG's sales script proclaimed that it was different from other loan modification companies precisely because it was a law firm with experienced real estate attorneys who had been helping homeowners save their homes for over ten years. (Ex. 4, Att. B at 56.) Pursuant to the sales script, one telemarketer told a consumer that RLG employed attorneys who had more leverage with lenders and that, "It's much different when you hire a real estate attorney with a law firm to go in and negotiate for you." (Ex. 15, Att. M at 512:17-19.) Another telemarketer told a husband and wife they needed an attorney "in your corner" and that RLG was a law firm with several real estate attorneys and had been doing this type of work before the "mortgage meltdown" even began. (*Id.*, Att R at 648:12-16, 653:7-10; *see also* Ex. 15, Att. O at 550:19-24, Att. P at 581:14-18, Att. N at 537:20-25, Att. U at 728:22-23, Att. S at 675:18-23.)

As discussed above, the reality was that RLG did not have experienced attorneys with over a decade of experience in preventing foreclosures and obtaining loan modifications negotiating on customers' behalf. Rodis was the only lawyer whose involvement with RLG spanned the entire October 2008 to mid-April 2009 time period and for most of that time he was the only attorney at RLG. (Ex. 7 ¶ 17; Ex. 8 ¶ 11; Ex. 9 ¶ 15.) Far from aggressively fighting with RLG customers' lenders, Rodis did nothing on the vast majority of customer files and little more on the few customer files he did work on. (Ex. 7 ¶ 44; Ex. 8 ¶¶ 28-30; Ex. 9 ¶¶ 38-40; Ex. 10 ¶¶ 31-32.) Of the two other attorneys who worked on RLG customer files, Nguyen and Brimmer, one was a newly admitted

California practitioner who lasted perhaps a week (Ex. 15, Att. PP; Ex. 7 ¶ 18, Ex. 8 ¶ 12; Ex. 10 ¶ 13) and the other did not have foreclosure prevention or loan modification experience and relied on the overworked non-attorney staff for instruction even on obtaining sale date extensions. *(See* Ex. 7 ¶ 20; Ex. 8 ¶ 13: Ex. 9 ¶ 17; Ex. 10 ¶14.)

Thus, from October 2008, until at least mid-March 2009, to the extent any work was done for RLG customers, that work was done by staff with little, if any, legal, foreclosure, or loan modification experience. The team of experienced real estate attorneys that RLG marketed simply did not exist.

> RLG Falsely Represented That It Provided "Forensic" Analyses of Consumers' Mortgages

RLG's web site and telemarketers claimed that experienced real estate attorneys would carefully review and analyze consumers' mortgages for legal violations that RLG could leverage in negotiations with lenders. The web site highlighted RLG's customized forensic review of each consumer's case:

There simply is not one right solution for everyone, and no one can tell you what is right for you without thoroughly analyzing your legal rights, financial situation and a **forensic audit** of your loan documents. We understand the mortgage industry from years of experience and will use leverage to negotiate to benefit you.

(Ex. 15, Att. V at 738.) (Emphasis added.) An RLG telemarketer called RLG's line-by-line review a "trade secret." (Ex. $12 \P 8$.) Another telemarketer noted that this "forensic analysis" was the key to obtaining the "leverage" for a loan modification because after a review, lenders do not opt to "go and defend themselves in court." (Ex. 15, Att. M at 516:20-25, 517:13:4-7.) A former RLG telemarketer confirms RLG claimed to conduct "forensic" reviews of customers' loan files. (Ex. $5 \P 9$.)

Of course, RLG typically failed to conduct even a cursory review of

consumer's loan file, let alone a forensic audit. As noted above, RLG did not have staff capable of performing such an "audit" and rarely did more than seek sales extensions for consumers. In short, both qualitatively and quantitatively, RLG lacked the resources to perform the advertised forensic audits on customers' behalf. Indeed, Rodis told a RLG staff member that RLG customers had not paid enough for him to pursue court action. (Ex. 9 ¶ 40.)
3. Contempt Defendants Continued RLG's Violative Business Practices as ALG
On or about April 13, 2009, D'Antonio abruptly changed the business

name from RLG to ALG. (Ex. $6 \ 12$.) Though the name was changed, the business location, management, staff, website, radio advertisements, and promises of loan modification remained largely the same. Most notably, D'Antonio continued orchestrating the operation as before, with Chavarela stepping in for Rodis as the nominal legal front man. (*Id.* $\P 13-15$.)

Specifically, ALG operates from the same location as RLG, 1100 Town and Country Road, Orange, CA. (Ex. 15 ¶ 42.) ALG's and RLG's web sites are virtually identical, and share the same 800-number for consumers to call for free consultations. (*Id.* 15 ¶ 22; *compare* Ex 15, Att V *with* Ex. 15, Att. Y.) Even an RLG consumer testimonial from "Randy E." thanking RLG for saving his home and reducing his principal balance was transformed into a testimonial for ALG. (*Id.* 15 ¶¶ 23-25, Atts. Z, AA, and BB.) Further, ALG's radio advertisements are very similar to RLG's, encouraging consumers to hire ALG's experienced lawyers and "Put the power of America's Law Group on your side and keep your home." (Ex. 15 ¶ 13, Att. J at 477:14-15, Att. K at 481:13-15.) The advertisements tell consumers ALG's attorneys can "successfully negotiate lower interest rates, lower monthly payments, and even lower the principal balance on your mortgage." (*Id.*, Att. J at 477:9-13.)

Moreover, D'Antonio's ALG telemarketers make many of the same

representations as his RLG telemarketers. An ALG telemarketer "warranted" to the FTC's undercover investigator that ALG would negotiate an affordable monthly payment and that ALG would reduce the interest rate, reduce the principal balance, and negotiate away overdue payments. (*Id.* ¶ 8, Att. H at 457:8-10.) The ALG telemarketer also advised the undercover investigator his family did not have to pay the lender, but to pay ALG instead because if they employ ALG "[t]hey're not moving." (*Id.* ¶ 8, Att. H at 458:1-3.)

The change from Rodis to Chavarela hardly solves the deficiencies in D'Antonio's operations. Rodis, who did nothing meaningful for customers during his tenure at least had been admitted to practice in California since 1996. Chavarela was admitted to practice in California on December 3, 2007 (*id.* \P 38, Att. NN at 927) hardly the highly experienced legal staff D'Antonio touts to consumers.

Significantly, RLG customers now appear to be ALG customers. Mere days after the formation of ALG, an April 16, 2009 ALG press release, posted to BusinessWire, identifies Chavarela as ALG's managing attorney, and quotes him as saying that ALG is in the process of "helping almost 2,000 consumers modify their loan payments in order to stay in their homes." (Ex. 15 ¶ 37, Att. LL.) ¹⁹ As ALG had been in existence less than one week at that point, the 2,000 consumers must be those who purchased services from RLG.²⁰ Thus, D'Antonio has merely continued RLG under a new name.

 20 Nor are they likely Chavarela Law Offices customers, which incorporated less than three weeks earlier on April 1, 2009. (Ex. 15 ¶ 3.E., Att. E.)

¹⁹ The press release also parroted certain of RLG's routine representations, identifying ALG as "a leading national law firm" and "one of the country's top mortgage law firms." (Ex. 15 \P 37, Att. LL.)

III. LEGAL DISCUSSION

A. This Court Has the Authority to Grant the Requested Relief.

The Court has the inherent power to enforce its orders through civil contempt. *Shillitani v. United States*, 384 U.S. 364, 370, 86 S. Ct. 1531, 1535, 16 L. Ed. 2d 622, 627 (1966). The FTC, as a party to the original action, may invoke the court's powers by initiating a civil contempt proceeding as part of that action. *Gompers v. Bucks Stove & Range Co.*, 221 U.S. 418, 444-45, 31 S. Ct. 492, 499, 55 L. Ed. 797, 807 (1911).

Civil contempt is warranted where there is clear and convincing evidence that parties knew of and violated a specific and definite order of the court. *See FTC v. Affordable Media*, *LLC*, 179 F.3d 1228, 1239 (9th Cir. 1999). Here there is overwhelming evidence that the Contempt Defendants are bound by and violated unambiguous provisions of the Permanent Injunction and should, therefore, be held in contempt.

1. D'Antonio, RLG, ALG, and Financial Group are Bound by the Permanent Injunction.

Under Federal Rule of Civil Procedure 65(d), a permanent injunction is binding on a party with actual notice, as well as on any person or entity who has actual notice and is in "active concert" with a party. Fed. R. Civ. P. 65(d).

D'Antonio is a named Defendant and signed and returned an affidavit acknowledging receipt of the Permanent Injunction in July 2001. (Ex. 3.) Thus, D'Antonio has actual notice of and is bound by the Permanent Injunction.

As discussed in Section II.B, D'Antonio is an officer and manager of RLG and ALG. Accordingly, both entities also have actual notice of and are bound by the Permanent Injunction. *See* Cal. Civ. Code § 2332; *People v. Forest E. Olson, Inc.*, 137 Cal. App. 3d 137, 140, 186 Cal. Rptr. 804, 806-07 (Cal. Ct. App. 1982). Furthermore, as one of the business entities through which D'Antonio engages in telemarketing and makes his misrepresentations, RLG is in active concert with D'Antonio and thus subject to the Permanent Injunction. Similarly, ALG is subject to the Permanent Injunction as a continuation of RLG's operations remaining under D'Antonio's control.

Likewise, because D'Antonio controls Financial Group, as its *de facto* CEO, his notice of the Permanent Injunction is imputed to Financial Group. *Id.* Moreover, Financial Group is in active concert with D'Antonio, RLG, and ALG. As discussed *supra*, Financial Group and RLG share human resources, accounting, and information technology staff and D'Antonio is a signatory on both RLG and Financial Group bank accounts. Financial Group has paid RLG employees and processed customer payments out of Financial Group bank accounts. Finally, RLG transferred significant funds from its accounts to Financial Group accounts. Thus, Financial Group is integrally involved in D'Antonio's mortgage rescue operations. *See FTC v. Productive Mktg, Inc.*, 136 F. Supp. 2d 1096, 1104 (C.D. Cal. 2001) (citing *Gemco Latino Am., Inc. v. Seiko Time Corp.*, 61 F.3d 94, 98 (1st Cir. 1995) (knowingly aiding and abetting party in violating court order subjects nonparty to that order)).

> 2. Clear and Convincing Evidence Establishes that Contempt Defendants Violated Clear and Definite Provisions of the Court's Permanent Injunction.

The Contempt Defendants have violated two clear and definite provisions of the Preliminary Injunction. First, Contempt Defendants engage in telemarketing in violation of Section I.B's permanent telemarketing ban. Second, Contempt Defendants make material misrepresentations in violation of Section II.

> a. Contempt Defendants Violate the Permanent Injunction's Telemarketing Ban.

Contempt Defendants violate Section I.B of the Permanent Injunction permanently banning D'Antonio, and those in active concert with him, from: engaging in, or receiving any remuneration of any kind whatsoever from, holding any ownership interest, share, or stock in, or serving as an officer, director, trustee, general manager of, or consultant or advisor to, any business entity engaged, or assisting others engaged in any of these activities, in whole or in part, in . . . [t]elemarketing or assisting others engaged in telemarketing.

(Ex. 1 at 5-6.)

The Permanent Injunction clearly defines the term "telemarketing" as "[a] plan, program or campaign which is conducted to induce the purchase of goods or services by the use of one or more telephones and which involves more than one interstate telephone call." (*Id.* at 4.) The telemarketing ban provides "fair and well-defined notice of the prohibited conduct." *Reno Air Racing Assoc., Inc. v. McCord*, 452 F.3d 1126, 1132 (9th Cir. 2006).

As discussed in Section II.C., Contempt Defendants' entire operation is based on a concerted telemarketing "campaign." Indeed, Contempt Defendants' devote significant resources to their nationwide radio advertising, which, along with their web sites, direct consumers to call a toll free telephone number: "If you want to keep your home." Thereafter, Contempt Defendants' telemarketers receive thousands of consumer calls and aggressively sell their services with false promises of lower interest rates and monthly payments they can "comfortably" afford. This coordinated "program," designed "to induce the purchase of" D'Antonio's loan modification operations' services, violates the clear and definite telemarketing ban.

> b. Contempt Defendants Violate the Permanent Injunction's Prohibition Against Material Misrepresentations.

Contempt Defendants violate Section II of the Permanent Injunction,

which prohibits D'Antonio, and those in active concert with him, from misrepresenting, "in connection with the advertising, marketing, promoting, telemarketing, offering for sale, or sale of *any good or service*, . . . *any fact* material to a consumer's decision to buy or accept the good or service." (Ex. 1 at 8-9.) (emphasis added.)

As discussed in Section II.C, Contempt Defendants make numerous material misrepresentations in marketing and selling D'Antonio's mortgage rescue services. Specifically, D'Antonio used RLG and ALG to falsely promise consumers that: 1) they would *not* lose their homes and *would* receive loan modifications with lower interest rates and affordable monthly payments; and 2) highly experienced attorneys would fight for them, including conducting "forensic audits" that would compel lenders to offer affordable mortgage terms.

Blatantly playing on consumers' fears, RLG consistently misrepresented that it had been in business for over ten years and had never lost a customer's home to foreclosure. Moreover, RLG telemarketers told consumers that once they became RLG customers, if they did not make their mortgage payment, they would not lose their homes. An RLG telemarketer went so far as telling a consumer to sign over their mortgage payment to RLG, because RLG would protect [her] from foreclosure. In a similar vein, an ALG telemarketer told the FTC undercover investigator that his family would not lose their home if they employed ALG and it was better to make payments to ALG rather than their mortgage holder.

In addition, to convince customers to buy their services, RLG telemarketers consistently misrepresented that it was 100% successful in obtaining loan modifications for its customers. The RLG sales script promised loan modifications and misrepresented that RLG routinely obtained, *inter alia*, lowered monthly payments, lowered interest rates, and even reduced principal balances. RLG telemarketers also promised consumers affordable monthly payments that would keep them in their homes.

Similarly, when D'Antonio created ALG to continue his fraudulent scheme, the misrepresentations continued. An ALG telemarketer "warranted" that ALG would obtain an affordable monthly payment for the FTC undercover investigator's family. Further, the ALG telemarketer told the investigator "here's what we do," we reduce the principal, we reduce the monthly payment, and we eliminate past due payments.

However, Contempt Defendants have not achieved the promised results customers *did* lose their homes and did *not* obtain loan modifications. Former RLG staff confirm that numerous customers lost their homes to foreclosure. In addition, due in large part to RLG's failure to do any work on most manilla files customers, as many as fifty RLG customers who did not have foreclosure sale dates scheduled prior to becoming RLG customers, had foreclosure sale dates scheduled after becoming RLG customers. Moreover, RLG submitted very few, and obtained even fewer, if any, loan modifications.²¹

²¹ As noted above, a disclaimer that RLG did not guarantee an outcome may have been added to the sales pitch in approximately late January 2009 and consumers were sent a four-page fine print retainer agreement, rife with legalese, noting that RLG had not made guarantees but only expressed opinions and making the patently untrue claim that RLG had made "no representations" about the cases outcome. However, these statements do not change the "net impression" of RLG's false promises to consumers. Having been exposed to Contempt Defendants' predatory sales efforts, including that RLG was 100% successful and had never lost a home to foreclosure, that even if they did not make their mortgage payments they would not lose their homes, and that RLG would get them affordable monthly payments with lower interest rates and reduced principal balances, these limited statements do not vitiate the "net impression" that Contempt Defendants would prevent foreclosures and obtain highly favorable loan modifications. See FTC v. Cyberspace.com, LLC, 453 F.3d 1196, 1200 (9th Cir. 2006) ("net impression" representation misleading even if it also contains truthful disclosures); FTC v. Medlab, Inc., No. C 08-822 SI, slip op. at 7-8 (N.D. Cal. April 21, 2009) (parties cannot "innoculate themselves" from net impression with cautionary statements).

Second, D'Antonio's loan modification operations misrepresent that multiple attorneys with many years of experience in stopping foreclosures and negotiating mortgage loan modifications review customers' files and aggressively negotiate on customers' behalf. D'Antonio's loan modification operations advertise that experienced staff conduct forensic analyses of customers' mortgage loan documents and leverage the results of those analyses in negotiations with lenders and their legal departments.

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In fact, as noted in Section II.C., D'Antonio's loan modification operations do not have the "team" or "staff" of attorneys with the experience prominently featured in its sales pitches. Rodis was the only attorney whose involvement with RLG spanned the time period from October 2008 to mid-April 2009, and former RLG staff describe his involvement on customer files as minimal, if he worked on them at all. Although RLG employed one other attorney, Nguyen, and borrowed another, Brimmer, from D'Antonio's tax relief operation, Nguyen did not have anything approaching the advertised experience, and left RLG after only a few days or a week, and Brimmer was not an experienced real estate attorney. With respect to ALG, Chavarela is under thirty years of age, was admitted to practice in California a year and a half ago, and incorporated Chavarela Law Office less than two months ago. D'Antonio simply has not come close to providing the mortgage loan expertise he promises consumers.

Finally, RLG attorneys do not conduct a "forensic analysis" of customer files, pursue legal action against lenders, or, in most instances, even negotiate with lenders' legal departments. Rather, as evidenced by RLG, at best, overwhelmed non-attorneys struggle just to get sales dates postponed, on rare occasions submitted loan modifications and, on even rarer occasions, if any, obtained loan modifications.

B. Contempt Defendants Should Pay Compensatory Sanctions

After appropriate contempt proceedings,²² Contempt Defendants should be ordered to compensate consumers victimized by their contumacious acts. Sanctions for civil contempt can serve two purposes: to coerce the defendant into compliance or to compensate victims for losses sustained by the contempt. *United States v. United Mine Workers of America*, 330 U.S. 258, 303-304, 67 S. Ct. 677, 701, 91 L. Ed. 884, 918 (1947); *see also FTC v. Kuykendall*, 371 F.3d 745, 764 (10th Cir. 2004) (FTC may seek contempt sanctions in an amount reflecting the defendants' gross receipts).

In a civil contempt action, "[t]he measure of the court's power . . . is determined by the requirements of full remedial relief." *McComb v. Jacksonville Paper Co.*, 336 U.S. 187, 193-94, 69 S. Ct. 497, 501, 93 L. Ed. 2d 599, 605 (1949). Accordingly, the court may award compensatory damages in an amount sufficient "to make reparation to the injured party and restore the parties to the position they would have held had the injunction been obeyed." *Vuitton et Fils, S.A. v. Carousel Handbags,* 592 F.2d 126, 130 (2d Cir. 1979).

Here, Contempt Defendants have defrauded consumers out of thousands of dollars by falsely promising foreclosure prevention and loan modification services. Contempt Defendants' should compensate consumers for the monetary harm caused by their contumacious behavior.²³

²² In order to allow the proposed Receiver time to evaluate the Contempt Defendants' finances and present a complete report to the Court, as well as to allow the FTC time to process the evidence to be gathered pursuant to expedited discovery, the FTC asks that the contempt hearing be set in approximately 60 days.

²³ As noted above, the FTC is concurrently filing, pursuant to Federal Rule of Civil Procedure 60(b), a motion to modify the Permanent Injunction to ban D'Antonio from marketing or selling any mortgage-related product or service.

IV. CONCLUSION

Through a foreclosure prevention and mortgage loan modification telemarketing scheme, D'Antonio, and the entities he controls, are falsely promising consumers that expert attorneys will fight for them, preventing foreclosures and obtaining loan modifications that will keep them in their homes. In so doing, Contempt Defendants violated the Permanent Injunction. Accordingly, the FTC requests that the Court enter the proposed Order to Show Cause.

Date Submitted: May 26, 2009

Respectfully submitted,

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