	Case 2:12-cv-00778-GEB-EFB	Document 6-1	Filed 03/28/12	Page 1 of 32
1 2	WILLARD K. TOM General Counsel			
3	GREGORY A. ASHE STEPHANIE K. ROSENTHAL			
4	Federal Trade Commission			
5	600 Pennsylvania Ave., N.W. Washington, D.C. 20580			
6	Telephone: 202-326-3719 (Ashe) Telephone: 202-326-3332 (Rosenthal)			
7	Facsimile: 202-326-3768 (fax)			
8	Email: gashe@ftc.gov, srosenthal@ftc.go	<u>V</u>		
9	Attorneys for Plaintiff			
10				
11		ATES DISTRIC STRICT OF CA		
12				
13	FEDERAL TRADE COMMISSION,	Ca	se No. 2:12-cv-00	778-GEB-EFB
14	Plaintiff,		AINTIFF'S MEN	
15	V.		PPORT OF ITS DE MINISTRES	
16	HOPE FOR CAR OWNERS, LLC, et		RDER WITH LIN XPEDITED DISC	
17		CO I	THER EQUITAB	LE RELIEF AND
18	Defendants.		RDER FOR DEFI	
19			ELIMINARY IN	
20		51		UL .
21				
22				
23				
24				
25				
26				
27				
28	Memorandum in Support of TRO			

		Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 2 of 32
1		TABLE OF CONTENTS
2	I.	INTRODUCTION1
3	II.	FACTS
4	11.	A. The Parties
5		<ol> <li>The Federal Trade Commission</li></ol>
6		<ul> <li>B. Defendants' Deceptive Business Practices</li></ul>
7 8		<ul> <li>a. Defendants' Deceptive Website</li></ul>
9		c. Defendants Fail to Obtain Promised Vehicle Loan Modifications
10		2.Defendants Misrepresent That They Will Grant Full Refunds.9C.Consumer Injury12
11	ш	
12	III.	A TEMPORARY RESTRAINING ORDER SHOULD ISSUE AGAINST DEFENDANTS
13		<ul><li>A. This Court Has the Authority to Grant the Requested Relief</li></ul>
14		Preliminary Injunction
15		<ol> <li>The FTC Has Demonstrated its Likelihood to Succeed on the Merits 15</li> <li>a. Defendants Have Violated Section 5 of the FTC Act 15</li> <li>i. Count I: Defendants Represent, Falsely or Without</li> </ol>
16 17		Substantiation, That They Generally Will Obtain Vehicle Loan Modifications That Will Make Consumers' Debt
18		<ul><li>Payments Substantially More Affordable</li></ul>
19		Modification
20		b. The Individual Defendant Is Liable for Injunctive and Monetary Relief
21		2. The Equities Weigh in Favor of Granting Injunctive Relief 20
22	IV.	THE SCOPE OF THE PROPOSED TRO IS APPROPRIATE IN LIGHT OF
23		DEFENDANTS' CONDUCT.22A.Conduct Relief.22
24		B. Temporary Disabling of Websites
25		C.Preservation of Records.24D.Expedited Discovery.24
26		E. Financial Accounting
27	V.	CONCLUSION
28	Mem	i <i>aorandum in Support of TRO</i> i

	Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 3 of 32
1	TABLE OF AUTHORITIES
2	REPORTED CASES
3	
4	Benham Jewelry Corp. v. Aron Basha Corp.,           1997 U.S. Dist. LEXIS 15957 (S.D.N.Y. July 18, 1997).
5	CFTC V. Bruish American Commonly Options Corp., 560 E 2d 125 (2d Cir. 1077)
6	
7	CFTC v. Hunt,
8	591 F.2d 1211 (7th Cir.), <i>cert. denied</i> , 442 U.S. 921 (1979)
9	<i>Deckert v. Independence Shares Corp.</i> , 311 U.S. 282 (1940)
10	
11	Federal Express Corp. v. Federal Expresso, Inc.,1997 U.S. Dist. LEXIS 19144 (N.D.N.Y. Nov. 24, 1997)
12	Flynt Distrib. Co., Inc. v. Harvey,
13	734 F.2d 1389 (9th Cir. 1984)1
14	FSLIC v. Dixon,
15	835 F.2d 554 (5th Cir. 1987)
16	<i>FTC v. Affordable Media, LLC,</i> 179 F.3d 1228 (9th Cir. 1999)14, 19, 20
17	FTC v. Amy Travel Service, Inc.,
18	875 F.2d 564 (7th Cir.), <i>cert. denied</i> , 493 U.S. 954 (1989)15, 18, 19
19	FTC v. Beatrice Foods Co.,
20	587 F.2d 1225 (D.C. Cir. 1978) 15
21	<i>FTC v. Cyberspace.com, LLC,</i>
22	453 F.3d 1196 (9th Cir. 2006)
23	<i>FTC v. Evans Prods. Co.</i> , 775 F.2d 1084 (9th Cir. 1985)
24	FTC v. Direct Mktg. Concepts, Inc.,
25	2010 U.S. App. LEXIS 21743 (1st Cir. Oct. 21, 2010)
26	FTC v. Figgie Int'l, Inc.,
27	994 F.2d 595 (9th Cir. 1993), cert. denied, 510 U.S. 1110 (1994) 16, 17
28	Memorandum in Support of TRO ii

# Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 4 of 32

1	<i>FTC v. Five-Star Auto Club</i> ,
2	97 F. Supp. 2d 502 (S.D.N.Y. 2000)
3	<i>FTC v. Gem Merchandising Corp.</i> , 87 F.3d 466 (11th Cir. 1996)13
4	<i>FTC v. H.N. Singer, Inc.,</i>
5	668 F.2d 1107 (9th Cir. 1982)13, 22
6	<i>FTC v. John Beck Amazing Profits, LLC,</i>
7	2009 U.S. Dist. LEXIS 130923 (C.D. Cal. Nov. 17, 2009)
8	<i>FTC v. Pantron I Corp.</i> ,
9	33 F.3d 1088 (9th Cir. 1994), <i>cert. denied</i> , 514 U.S. 1083 (1995) 2, 13, 15
10	<i>FTC v. Security Rare Coin &amp; Bullion Corp.</i> , 931 F.2d 1312 (8th Cir. 1991)15
11	<i>FTC v. SlimAmerica, Inc.</i> ,
12	77 F. Supp. 2d 1263 (S.D. Fla. 1999)
13 14	<i>FTC v. Stefanchik,</i> 559 F.3d 924 (9th Cir. 2009)15
15	<i>FTC v. Thomsen-King &amp; Co.</i> ,
16	109 F.2d 516 (7th Cir. 1940)20
17	<i>FTC v. U.S. Oil &amp; Gas Corp.</i> , 748 F.2d 1431 (11th Cir. 1984)13
18	<i>FTC v. Warner Commc 'ns, Inc.,</i>
19	742 F.2d 1156 (9th Cir. 1984)14
20	<i>FTC v. World Media Brokers</i> ,
21	415 F.3d 758 (7th Cir. 2005)19
22	<i>FTC v. World Travel Vacation Brokers</i> ,
23	861 F.2d 1020 (7th Cir. 1988)16
24	<i>FTC v. World Wide Factors, Ltd.</i> , 882 F.2d 344 (9th Cir. 1989)13, 14, 21
25	<i>Heideman v. S. Salt Lake City</i> ,
26	348 F. 3d 1182 (10th Cir. 2003) 15
27 28	Memorandum in Support of TRO iii

# Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 5 of 32

1	<i>Kraft, Inc. v. FTC</i> ,
2	970 F.2d 311 (7th Cir. 1992), cert. denied, 507 U.S. 909 (1993)
3	National Soc'y of Prof. Eng'rs. v. United States,           435 U.S. 679 (1978)
4 5	<i>Novartis Corp. v. FTC</i> , 223 F.3d 783 (D.C. Cir. 2000)16
6	
7	Porter v. Warner Holding Co.,           328 U.S. 395 (1946)
8 9	Reebok Int'l, Ltd. v. McLaughlin,         49 F.3d 1387 (9th Cir. 1995).         23
10	Removatron Int'l Corp. v. FTC,
11	884 F.2d 1489 (1st Cir. 1989)
12	<i>SEC v. Bankers Alliance Corp.</i> , 881 F. Supp. 673 (D.D.C. 1995)
13 14	<i>SEC v. Management Dynamics, Inc.,</i> 515 F.2d 801 (2d Cir. 1975)14
15	
16	SEC v. Parkersburg Wireless LLC, 156 F.R.D. 529 (D.D.C. 1994)
17	SEC v. R.J. Allen & Assoc., Inc., 386 F. Supp. 866 (S.D. Fla. 1974)
18	SEC v. Unifund SAL,
19	910 F.2d 1028 (2d Cir. 1990)
20	In re Southwest Sunsites, Inc.,
21	105 F.T.C. 7, 149 (1985), <i>aff'd</i> , 785 F.2d 1431 (9th Cir. 1986)
22	Standard Educators, Inc. v. FTC,
23	475 F.2d 401 (D.C. Cir.), <i>cert. denied</i> , 414 U.S. 828 (1973)
24	United States v. Diapulse Corp. of Am.,
	457 F.2d 25 (2d Cir. 1972)
25 26	United States v. First National City Bank,
27	379 U.S. 378 (1965)
21	
14	

28 Memorandum in Support of TRO

	Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 6 of 32
1 2	<i>Waffenschmidt v. Mackay</i> , 763 F.2d 711 (5th Cir. 1985)23
3	UNREPORTED CASES
4	
5	<i>FTC v. 1268957 Ontario Inc.</i> , Case No. 1:01-cv-00423-JEC (N.D. Ga. Feb. 13, 2001)
6	FTC v. Advanced Mgmt. Serv. NW LLC,
7	Case. No. 2:10-cv-00148-LRS (E.D. Wash. May 10, 2010)
8	FTC v. Corzine,
9	Case No. 2:94-cv-01446-DFL-JFM (E.D. Cal. Sep. 12, 1994)
10	<i>FTC v. Forensic Case Mgmt. Serv., Inc.,</i> Case No. 2:11-cv-07484-RGK-SS (C.D. Cal. Sep. 13, 2011)
11	
12	<i>FTC v. Immigration Center</i> , Case. No. 3:11-cv-00055-LRH-VPC (D. Nev. Jan. 26. 2011)
13	FTC v. Loss Mitigation Services, Inc.,
14	Case 8:09-cv-00800-DOC-AN (C.D. Cal. Jul. 20, 2009)
15	FTC v. Lucas Law Center, Inc.,
16	Case No. 8:09-cv-00770-DOC-AN (C.D. Cal. Jul. 9, 2009)
17	<i>FTC v. Mountain View Systems, Ltd., et al.,</i> Case No. 1:03-cv-0021-RMC (D.D.C. Jan. 9, 2003)
18	
19	<i>FTC v. Nat'l Awards Serv. Advisory, LLC,</i> Case No. 4:10-cv-05418-PJH (N.D. Cal. Dec. 1, 2010)
20	FTC v. Pereira,
21	Case No. 1:99-cv-01367-AVB (E.D. Va. Sep. 14, 1999)
22	FTC v. Premier Nationwide Corp.,
23	Case No. 2:12-cv-00009-GMS (D. Ariz. Jan. 4, 2012)
24	FTC v. Pricewert, LLC,
25	Case No. 5:09-cv-02407-RMW (N.D. Cal. Jun. 2, 2009)
26	<i>FTC v. Shared Network Services, LLC,</i> Case No. 2:99-cv-01087-WBS-JFM (E.D. Cal. Jun. 3, 1999)
27	
28	Memorandum in Support of TRO v

# Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 7 of 32

1	FTC v. Stuffingforcash.com Corp.,
2	Case No. 1:02-cv-05022-CRN (N.D. Ill. July 16, 2002)
3	FTC v. TLD Network Ltd.,
4	Case No. 1:02-cv-01475-JFH (N.D. Ill. Feb. 28, 2002)
5	<i>FTC et al. v. US Foreclosure Relief Corp.</i> , Case No. 8:09-cv-00768-JVS-MLG (C.D. Cal. Jul. 7, 2009)
<i>.</i>	Case No. 8:09-cv-00/68-JVS-MLG (C.D. Cal. Jul. 7, 2009)
6	FTC v. US Homeowners Relief, Inc.,
7	Case. No. 8:10-cv-01452-JST-PJW (C.D. Cal. Sep. 28, 2010)
8	FTC v. Washington Data Resources, Inc.,
9	Case No. 8:09-cv-2309-T-23TBM (M.D. Fla. Nov. 13, 2009)

## STATUTES AND REGULATIONS

12	15 U.S.C. § 41 <i>et seq</i>
13	15 U.S.C. § 45
14	15 U.S.C. §45(a)
15	15 U.S.C. § 53(b) 1, 2, 12, 13
16	16 C.F.R. § 310.4(a)(5)
17 18	15 U.S.C. § 41 et seq       2         15 U.S.C. § 45.       1, 15         15 U.S.C. § 45(a).       2         15 U.S.C. § 53(b).       1, 2, 12, 13         16 C.F.R. § 310.4(a)(5).       22         16 C.F.R. § 322.5.       22

# MISCELLANEOUS

20	S. Rep. No. 130, 103rd Cong., 2d Sess. 15-16, reprinted in 1994 U.S. Code Cong. & Admin.
21	News 1776, 1790-91
22	
23	
24	
25	
26	
27	
28	Memorandum in Support of TRO vi

# I. INTRODUCTION

A car is second only to a home as the most expensive purchase many consumers make. As a result, most consumers finance the purchase of a new or used motor vehicle. For many people, their vehicles are necessary for them to get to their jobs so that they can work. However, many families are struggling to make ends meet and the number of repossessed cars continues to rise. As a result, many consumers seek vehicle loan assistance relief services in an effort to make their monthly loan payments more affordable and to keep their vehicle.

Defendants callously take advantage of consumers who are behind on their automobile loan payments and facing repossession. Defendants promise to obtain vehicle loan modifications that will lower substantially consumers' monthly payments, charging their financially distressed clients an up-front fee of hundreds of dollars at a time when consumers have little or no money to spare. Defendants' program, however, is often nothing more than a dead end for consumers in financial distress. After taking their clients' money, Defendants do little or nothing to help their clients, with some consumer getting their cars repossessed. Moreover, in many instances, even when Defendants are unable to obtain loan modifications, they fail to issue promised refunds. Defendants' egregious conduct violates Section 5 of the Federal Trade Commission Act ("FTC Act"), 15 U.S.C. § 45.

To immediately halt Defendants' illegal practices, and obtain the evidence necessary to locate any additional responsible parties, the FTC seeks, under Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), issuance of a temporary restraining order ("TRO") with an order to show cause why a preliminary injunction should not issue. The proposed TRO would enjoin Defendants' illegal conduct, suspend Defendants' websites and domain registrations, and include limited expedited discovery provisions. This relief is necessary to prevent continued harm to *Memorandum in Support of TRO* 1

consumers, to identify any additional responsible parties, and thereby to preserve the Court's ability to provide effective final relief.

II. FACTS

# A. The Parties

## 1. The Federal Trade Commission

The FTC is an independent agency of the United States government created by statute. 15 U.S.C. § 41 *et seq*. The FTC enforces Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), which prohibits unfair or deceptive acts or practices in or affecting commerce. As described in detail below, Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), authorizes the FTC, through its own attorneys, to initiate United States District Court proceedings in proper cases to seek permanent relief to enjoin violations of the FTC Act and to secure such equitable relief as may be appropriate in each case, including consumer redress. *See, e.g., FTC v. Pantron I Corp.*, 33 F.3d 1088, 1102 (9th Cir. 1994).

# 2. The Defendants

Defendant **Hope for Car Owners, LLC** ("HCO") is a California limited liability company, formed on March 10, 2009. (PX01 Att. E at 76.) Its registered address is 1410 Rocky Ridge Drive, Suite 260, Roseville, California. (*Id.*) On Defendants' Internet website, they list their address as 13389 Folsom Boulevard, Suite 300-180, Folsom, California. (*Id.* Att. A at 26.) The Folsom Boulevard address is also listed as the contact address for Defendants' long distance telephone service. (*Id.* Att. I at 241.)

Defendant Patrick Freeman is the sole manager of HCO and its registered agent. (Id.Att. E at 76.) He also has signatory authority over its bank accounts. (Id. Att. J at 244.)Freeman is the registrant as well as administrative contact, technical, and billing contact forMemorandum in Support of TRO2

HCO's Internet websites. (*Id.* Att. H at 203-10, 224-34.) The domain registration and hosting fees for HCO's Internet website are paid for with Freeman's personal credit card. (*Id.* at 212-16, 235-39.) In addition, Freeman responds on behalf of HCO to Better Business Bureau ("BBB") complaints against it and sends emails to consumers. (*Id.* at 2 ¶ 6, Att. C at 49, Att. F at 104-07, 124, 134-39, 140-44, 147, 151; PX05 at 3 ¶ 17.)

# B. Defendants' Deceptive Business Practices

Since at least January 2011, Defendants have marketed auto loan modification services via the Internet and telemarketing. Defendants maintain at least one Internet website, carloanmod.com, on which they advertise their services.<sup>1</sup> (*Id.* Att. A.) The website directs consumers to contact Defendants on their toll-free number or to enter their contact information so that a representative can call them back. When consumers call, or receive calls from, Defendants, Defendants promise to modify consumers' auto loans to make their monthly payments substantially more affordable – usually between 30% to 50% lower. Defendants bolster their claims with money back guarantees. Consumers who decide to enroll are required to pay an up-front fee, ranging from \$200 to \$50. In most cases, however, Defendants fail to obtain the promised auto loan modifications, and in some instances, consumers get their cars repossessed. Many consumers discover that Defendants never even contacted their lenders.

<sup>&</sup>lt;sup>1</sup> Documents from GoDaddy show that Defendants have registered a number of other Internet websites, including hopeforcarowners.com, hope4carowners.com, hope4carowners.org, and avoidrepo.org. None of these websites are currently active. (PX01 Att. H at 198-202, 218-23.)

#### 1. Defendants Misrepresent That They Will Obtain Auto Loan Modifications

Defendants represent that they will obtain an auto loan modification that will reduce consumers' monthly payments between 30% and 50%. Defendants make this representation on their website, and then reinforce the claim in their telephone sales pitches.

#### **Defendants' Deceptive Website** a.

7	
8	Defendants' carloanmod.com website contains statements that induce consumers to
9	purchase their vehicle loan assistance relief services. For example, at the top of each separate
10	webpage of the carloanmod.com website are statements in large font, including "Consumer
11	Stimulus & Bailout ASSISTANCE!" and "Join the thousands who have already SAVED!" and
12	"Reduce Your STRESS & start Immediately saving!" "Stop overpaying for a depreciating
13	LIABILITY!" "TAKE BACK control of YOUR MONEY!" and "WE WILL do ALL of the
14 15	Work for You!" (Id. Att. A at 10, 12, 19, 23, 24, 26.)
15	Further, Defendants' carloanmod.com website makes the following statements regarding
17	their ability to lower the monthly payments on consumers' vehicle loans:
18 19	• To date, our assistance efforts have reduced many of our clients' monthly payments an average of 30% - 40% on a monthly basis ( <i>Id.</i> at 10, 15.)
20	• We have solutions for every consumer in every conceivable situation so even if you feel as if you can't be helped, YOU CAN. ( <i>Id.</i> at 10, 15)
21 22	• To date, our team of trained professionals at <i>Hope for Car Owners</i> has assisted thousands of vehicle owners in seemingly every possible financial situation In
23	nearly every instance our negotiations have allowed vehicle owners to keep their vehicles out of repossession ( <i>Id.</i> at 10-11, 14.)
24	• In nearly every instance our negotiations have allowed or [sic] clients to keep
25	their vehicles AND reduce their monthly payment and/or principal balance. It is NECESSARY and it is EFFECTIVE! ( <i>Id.</i> at 11.)
26 27	
27	
28	Memorandum in Support of TRO 4

• No matter your particular situation, we have the solution. We have nearly a 99% success rate which means in almost every situation we have been able to achieve a positive financial result which means putting real dollars back into our clients' pockets. (*Id.*)

Defendants bolster their claims by including a frequently asked questions (or "FAQ's")

webpage that make statements such as:

Can I do this myself?

Our research has shown that approximately 94% of consumers who attempt to work directly with their lender are unsuccessful as they are usually met with resistance and/or denial and usually go away frustrated after one or two attempts.

- In our experience, the only time a lender is willing to extend an offer of assistance is after we have submitted a client's file for review.
- . . . .

. . . .

We have reviewed many resolutions offered by lenders to client's [sic] who had previously chosen to work directly with their lender and we have found that, on average, the savings offered by the lender is approximately 8% of the original payment. The average savings for a client who receives a successful resolution through our process is 41%. That is a difference of \$33 out of every \$100 of your payment. (*Id.* at 31-32.)

• *What if I am not satisfied with my result?* 

Prior to enrollment (as well as within your enrollment package) you will be asked what new (reasonable) payment you will be comfortable with going forward. Provided the payment request is a reasonable amount, we are 95% successful in hitting our payment goal. Our average payment reduction is roughly 41% of the original payment and we are adding to that number with every successful resolution achieved. (*Id.* at 34.)

23 Defendants tout their experience to further their claim that they will obtain promised loan

24 modifications by frequently referring to themselves as a "team of professionals." (*Id.* at 10, 15.)

<sup>25</sup> In addition, they state:

26 27

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

	Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 13 of 32
1 2	• Our staff possesses the knowledge and we have developed and retain [sic] the necessary relationships within the industry to assist in every situation imaginable. ( <i>Id.</i> at 11, 16.)
3 4 5	• We have aligned ourselves with like minded business partners who stand at the ready with teams of highly trained and experienced professionals dedicated to assisting every aspect of your financial circumstance. ( <i>Id.</i> at 17.)
6	• <i>Hope for Car Owners</i> has the knowledge and expertise to step in and negotiate on your behalf. ( <i>Id.</i> at 18.)
7 8	• The professionals at <i>Hope for Car Owners</i> are here to inform and educate our clients as to their options and alternatives. ( <i>Id.</i> )
9 10 11	• We often explain the necessity for our services thusly [sic]; if you were charged with a crime, you would have a much higher chance of success if you hired a professional (attorney) to help with your defense. If you transfer and apply that theory to negotiating with your lender, then it makes perfect sense to hire a
12 13 14	professional to negotiate on your behalf. We do this every day for thousands of clients and it is through our comprehensive analysis, innovative processes, industry relationships and leveraged positions which provide us with the ability to offer you the highest chance of successful resolution. ( <i>Id.</i> at 21.)
14	Defendants also use purported customer testimonials to support their performance claims.
16	(See PX03 at 1 $\P$ 3 (consumer decided to use Defendants' service after reading online
17	testimonials).) The testimonials include the following statements:
18 19	• I was 4 months late and on the verge of losing my car to the repo man. <i>Hope 4</i> <i>Car Owners</i> stepped in an not only stopped the repossession, but they negotiated to reduce my payments from \$1200 a month to \$548!! (PX01 Att. A at 12.)
20 21	• <i>Hope 4 Car Owners</i> works magic I saved over \$1500 per month with the assistance of <i>Hope 4 Car Owners</i> . ( <i>Id</i> .)
22 23	• I was \$11,000 upside down on my truck and was ready to give it back because I could no longer afford the payments. <i>Hope 4 Car Owners</i> negotiated a new payment plan that cut my payments in HALF!! ( <i>Id.</i> at 13.)
24 25 26	• We were \$22,000 upside down in our carInstead of losing our car, we enrolled with <i>Hope 4 Car Owners</i> and were able to work out a new payment plan with our lender. ( <i>Id.</i> at 12.)
27 28	Memorandum in Support of TRO 6

Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 14 of 32
• We could no longer afford the payments on our Motor Home and it was \$44,000 upside downbut <i>Hope 4 Car Owners</i> stepped in and negotiated a new deal with our lender that saved our future! ( <i>Id</i> .)
• I owed \$37,000 more on my boat than what it was worth and instead of losing it to repossession and destroying my credit, <i>Hope 4 Car Owners</i> worked out a new arrangement with my lender which helped me keep my boat and reduce my considerable stress. ( <i>Id.</i> at 13.)
Defendants' website invites consumers to call them on a toll-free number, "866-237-
HOPE (4673)." (Id. at 26.) In addition, consumers can enter their contact information and one of
Defendants' representatives will call them back. ( <i>Id.</i> at 23; PX03 at 1 $\P$ 4-5.)
b. Defendants' Deceptive Telemarketing Activities
The transcript of an undercover call and consumer interviews reveal that Defendants'
sales representatives, during sales calls with consumers, reinforce the claim that Defendants will
obtain a vehicle loan modification lowering consumers' monthly payments. For example, when
an FTC investigator told Defendants' representative that she was paying \$520 a month on her car
loan, the sales representative explained that "our averages, when there are, you know, reductions,
when we do the modification rather than the short sale is — it's right about between 47 and 52
percent, in that window." <sup>2</sup> (PX01 Att. D at 56.) The representative then asked if \$300 would be
a more comfortable payment. (Id.)
Similarly, one of Defendants' representative told consumer Julia Tedim that Defendants
could reduce her car loan payment by half. (PX05 at $1 \ \P 6$ .) Consumer Harry White states that
(1100  at  1  at  0.0000  mm)
Defendants promised they would reduce the monthly payment on his car loan from $664$ a

<sup>&</sup>lt;sup>25</sup> Just before telling the FTC investigator that Defendants typically reduced consumers' monthly payments between 47% and 52%, the representative joked "we're not technically allowed to, you know, preemptively say where our average and things are because, you know, invariably human nature is like, yeah, that's what I want." (*Id.*) He does so nevertheless.

month to \$400 (a 40% reduction). (PX01 Att. F at 100.) Consumer Jessica Backer reports that Defendants promised her that they would reduce her \$421 monthly payment down to between \$200 to \$250 per month (a 40% to 50% reduction). (*Id.* Att. F at 140.) Defendants told consumer Tammy Bertrand-Hulsey her monthly payments would be reduced from \$378.97 to between \$190 and \$200. (PX04 at 1 ¶ 4.) Consumer Stefanie Richardson reports that Defendants promised to lower her \$353 monthly payment to \$200 a month. (PX06 at 1 ¶ 4. *See also* PX03 at 1-2 ¶ 7 (Defendants promised consumer Yuriy Buha they would lower his monthly payment and interest rate); PX05 at 3 ¶ 13 (Defendants guaranteed that consumer Fatima Bicksler's loan would be modified), 4 ¶ 23 (consumer Ashley Johle received similar guarantee).)

After promising to obtain a loan modification, Defendants' telemarketers explain that they charge an up-front fee, typically \$399. For example, one of Defendants' representative told an FTC investigator "the fee for us to actually negotiate with them, it's \$399." (PX01 Att. D at 64. *See also id.* Att. F at 85, 95, 97, 108; PX05 at  $1 \P 6$ ,  $4 \P 23$ .) Some consumers, however, report having paid higher or lower amounts. Consumer Tammy Bertrand-Hulsey states that Defendants wanted to charge her \$500, which they later reduced to \$399 when she explained that she couldn't afford the payment. (PX04 at  $1 \P \P 2,3$ .) Defendants also agreed to reduce their fee from \$500 to \$400 when consumer Stefanie Richardson explained she couldn't afford the more expensive fee. (PX06 at 1-2  $\P 6$ .) Consumer Yuriy Buha paid Defendants \$199 for their services. (PX03 at  $2 \P 8$ .) Compounding the problem, in some instances Defendants advise consumers to stop paying their lender and pay them instead. (PX01 Att. F at 97, 131; *see also id.* Att. F at 95 (Defendants advised consumer to make payments a few days late every month to show proof of hardship), PX04 at  $2 \P 6$  (Defendants told consumer to stop paying her lender), PX05 at  $\P 7$ .)

8 Memorandum in Support of TRO

1

#### **Defendants Fail to Obtain Promised Vehicle Loan** c. **Modifications**

Unfortunately, the consumers consistently tell the same story about what happens next — 3 4 after paying Defendants' fee, Defendants do nothing to obtain the promised loan modification. 5 In some instances, consumers learn that Defendants have done nothing only after their lender 6 contacts them about repossession of the vehicle. And in some instances, adding insult to injury, 7 Defendants demand additional fees to continue working on consumers' files. For example: 8 Consumer Tammy Bertrand-Hulsey paid Defendants \$399 in October 2010 and by 9 December 2010 had not been contacted by Defendants, nor had the website to which she had been directed to check for progress been updated. When she contacted Defendants, 10 the representative told her not to pay her lender. By January 2011, she had fallen behind 11 on her payments and again contacted Defendants, at which point the representative told her the fee she had paid had been exhausted and if she wanted a modification she would 12 need to pay an additional fee. The representative also directed her to hide her car to avoid repossession. (PX04 at  $1-2 \P 5-7$ .) 13 Another of Defendants' representatives instructed consumer Julia Tedim to stop making 14 payments on her vehicle loan. After the first missed payment, a representative from 15 Ms. Tedim's lender contacted her to warn her that her car was going to be repossessed. Ms. Tedim explained that she was working with Defendants, to which her lender replied 16 that it does not negotiate with Defendants. When Ms. Tedim shared this information with Defendants, the representative confirmed that Ms. Tedim's lender would not work 17 with them. (PX05 at 2 ¶¶ 7-9.) 18 Consumer Fatima Bicksley had heard nothing from Defendants. After being enrolled for 19 two months, she received an email from Defendants stating that they had exhausted the funds in her account and would stop working on her negotiation unless she paid an 20 additional \$400 fee. After speaking with Defendants' president, Patrick Freeman, 21 Ms. Bicksley agreed to pay the additional fee. More than six months later, Ms. Bicksley learned that her lender was unwilling to negotiate with Defendants. Around this time, 22 Ms. Bicksley received another email from Defendants again indicating that they had exhausted her funds, at which time Ms. Bicksley decided to attempt to negotiate with her 23 lender herself. (PX05 at 3-4 ¶¶ 16-20.) 24 Consumer Patricia Buskey stated that when she contacted her lender she was informed 25 that not only does the lender not deal with third parties but also that Defendants had never contacted them. Yet Defendants informed Ms. Buskey that they had been in 26 contact and even had a purported conference call with the lender (a week prior to her conversation with the lender). (PX01 Att. F at 108.) 27

- Consumer Yolanda Tidwell similarly reported that when she called her lender to confirm that Defendants were working on her behalf, her lender advised her that they had never received any information from them. (*Id.* Att. F at 116.)
- Stacie Branum paid Defendants \$400 to lower her car payments. She did not hear from them for weeks. Finally, she was able to make contact with one of Defendants' representatives who told her that he would take the entire \$400 she paid and apply it towards his wages for having to take time out of his day to tell her there was no update. She ended up getting her car repossessed. (*Id.* Att. F at 88.)
- Defendants told consumer Jason Jones they were speaking with his lender and negotiations were going well. Two weeks later, his truck was repossessed. (*Id.* Att. F at 131.)
- Defendants told consumer Patrique Siler that they were working on his modification. Indeed, Defendants claimed they had arranged a modification with his lender that would require two payments be made to the lender starting April 14, 2010. On April 14, the consumer's car was repossessed. (*Id.* Att. F at 165.)
- Three weeks after paying Defendants \$400, consumer Stefanie Richardson called her lender to confirm what was being done to reduce her monthly payments. She learned that no one at her lender had been contacted by Defendants. (PX06 at 2 ¶ 10.)

<sup>15</sup> Other consumers report similar stories. (*See, e.g.,* PX01 Att. F at 97 (Defendants' file on

16 consumer states Defendants have been talking to her lender but her lender says they never

called), 146 (Defendants claimed they were talking with consumer's lender to keep his car out of 18

repossession, nevertheless it was repossessed), 151 (Defendants told consumer they were in

20 negotiations with her lender, but when consumer spoke with her lender he found out that the

21 lender had no paperwork from, and never heard of, Defendants), 154 (consumer paid Defendants

\$399 but when she contacted her lender, the lender said Defendants never contacted it).)

22

23

24

25

26

27

17

1

2

3

7

# 2. Defendants Misrepresent That They Will Grant Full Refunds

Defendants expressly guarantee that consumers will get their money back if they fail to obtain a loan modification. The homepage of Defendants' carloanmod.com website contains a "Confidence Guarantee" that states "[w]e are so confident in our programs and services that we

offer a 'No Dispute' Money Back Guarantee in the event we are unable to provide a successful resolution." (Id. Att. A at 10, 15.)

3	In numerous instances, Defendants' telemarketers also promise consumers their money		
4 5	back if Defendants fail to obtain an auto loan modification. For example, consumer Stephanie		
6	Richardson stated that one of Defendants' representatives informed her that a full refund was		
7	available in the event that she was not satisfied with their services. (PX06 at $1 \P 5$ .) Similarly,		
8	Defendants told consumer Matt Beavers that he would get a refund if they could not find a		
9	solution. (PX01 Att. F at 91.) Defendants told consumer Yuriy Buha that if he was not satisfied		
10	with the deal they negotiated for him, he could reject the deal and request a refund of his money.		
11 12	(PX03 at 2 ¶ 7.) Defendants told consumer Jessica Baker that they had a no dispute money back		
12			
14			
15	consumer Tammy Bertrand-Hulsey their services were guaranteed).)		
16			
17	for refunds. For example:		
18	Consumer Stefanie Richardson called Defendants to request a refund after her		
19 20	lender told her Defendants had not contacted it about her loan. The consumer services representative who she spoke with told her not to call about the refund		
20	because doing so would eat into her retainer. Ms. Richardson emailed Defendants requesting a refund, but received no response. She then tried calling several		
22	different numbers listed on Defendants' website, but all the numbers had been disconnected. (PX01 at 2-3 ¶¶ 11-13.)		
23	• After Defendants' representative told consumer Ashley Johle that Defendants would not be able to modify her car loan, she asked the representative for a refur pursuant to the advertised refund policy. Defendants did not refund her money. (PX04 at 5 ¶¶ 26-27.)		
24			
25			
26 27			
27 28	Memorandum in Support of TRO 11		
20			

Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 19 of 32				
• Consumer Stacie Branum was promised an auto loan modification. Defendants did nothing and her car was repossessed. When she demanded her money back, Defendants refused to give her a refund. (PX01 Att. F at 88.)				
• Consumer Jessica Backer reports that when asked for a refund she was transferred to a person who claimed to be the owner of the company. She said that he flat refused to give her money back. When she asked why would the company put a guarantee on their website if they weren't going to honor it, he responded that she hadn't signed a contract with the website so he wasn't going to give her a refund. ( <i>Id.</i> Att. F at 140.)				
(See also id. Att. F at 151 (Defendants refused to give consumer a refund even though lender				
told consumer it never heard of Defendants).)				
In short, Defendants' promise of a refund is as illusory as their promise of obtaining a				
loan modification that would reduce substantially consumers' monthly car loan payment.				
C. Consumer Injury				
Bank documents suggest that Defendants have taken in gross revenues of at least				
\$370,378 between March 20, 2009 and October 31, 2011. ( <i>Id.</i> at 4-7 ¶ 14.) In a letter to the				
Better Business Bureau of Northeast California in January 2011, Defendant Freeman wrote "[t]o				
date, we have assisted more than 13,000 consumer's [sic]." (Id. Att. F at 105.) Thus, the actual				
consumer injury could be much higher.				
III. A TEMPORARY RESTRAINING ORDER SHOULD ISSUE AGAINST DEFENDANTS				
A. This Court Has the Authority to Grant the Requested Relief				
This Court has the authority to grant preliminary and permanent relief pursuant to the				
second proviso of Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), which states that "in proper				
cases the FTC may seek, and, after proper proof, the court may issue, a permanent injunction"				
against violations of "any provision of law enforced by the Federal Trade Commission." 15				
Memorandum in Support of TRO 12				

U.S.C. § 53(b); Pantron I Corp., 33 F.3d at 1102.<sup>3</sup> A "proper case" includes any matter involving a violation of a law that the FTC enforces. See, e.g., FTC v. Evans Prods. Co., 775 F.2d 1084, 1086-87 (9th Cir. 1985); Singer, 668 F.2d at 1113.<sup>4</sup>

4 Section 13(b) confers full equitable powers on this Court. In addition to entering a 5 permanent injunction, the Court may order the rescission of contracts, restitution, and/or disgorgement of ill-gotten gains. See FTC v. World Wide Factors, Ltd., 882 F.2d 344, 346-47 8 (9th Cir. 1989) (affirming district court's power to freeze assets); Singer, 668 F.2d at 1113 (affirming preliminary injunction and personal and corporate asset freeze). All preliminary 10 equitable remedies are also available to the Court, including a preliminary injunction with ancillary relief. See Evans Prods., 775 F.2d at 1086; Singer, 668 F.2d at 1111-13; FTC v. John 12 Beck Amazing Profits, LLC, 2009 U.S. Dist. LEXIS 130923, at \*10-11 (C.D. Cal. Nov. 17, 13 14 2009). When, as here, the public interest is implicated, this Court's equitable powers "assume an 15 even broader and more flexible character than when only a private controversy is at stake." FTC 16 v. Gem Merch. Corp., 87 F.3d 466, 469 (11th Cir. 1996) (quoting Porter v. Warner Holding Co., 17

28 Memorandum in Support of TRO

1

2

3

6

7

9

<sup>18</sup> <sup>3</sup> This action is not brought pursuant to the first proviso of Section 13(b), which addresses the circumstances under which the FTC can seek preliminary injunctive relief before or during the 19 pendency of an administrative proceeding. Because the FTC brings this case pursuant to the 20 second proviso of Section 13(b), its complaint is not subject to the procedural and notice requirements in the first proviso. FTC v. U.S. Oil & Gas Corp., 748 F.2d 1431, 1434 (11th Cir. 21 1984) (Congress did not limit the court's powers under the [second and] final proviso of § 13(b) and as a result this Court's inherent equitable powers may be employed to issue a preliminary 22 injunction, including a freeze of assets, during the pendency of an action for permanent injunctive relief); FTC v. H.N. Singer, Inc., 668 F.2d 1107, 1111 (9th Cir. 1982) (holding that 23 routine fraud cases may be brought under second proviso, without being conditioned on first 24 proviso requirement that the FTC institute an administrative proceeding).

<sup>25</sup> <sup>4</sup> In fact, Congress observed that Section 13(b) of the FTC Act "authorizes the FTC to file suit to enjoin any violations of the FTC [sic]. The FTC can go into court ex parte to obtain an order 26 freezing assets, and is also able to obtain consumer redress." S. Rep. No. 130, 103rd Cong., 2d Sess. 15-16, reprinted in 1994 U.S. Code Cong. & Admin. News 1776, 1790-91. 27

328 U.S. 395, 398 (1946)). Courts in this District and throughout the Ninth Circuit have repeatedly exercised their authority to grant TROs with ancillary equitable relief in FTC fraud cases,<sup>5</sup> and as demonstrated below, the relief requested by the FTC is warranted in this case.

В.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

# The FTC Meets the Standard for Granting a Government Agency's Request for a Preliminary Injunction

Because the FTC acts as "a statutory guardian charged with safeguarding the public interest," the standard for preliminary injunctive relief under Section 13(b) differs from that typically applied to private litigants. *SEC v. Mgmt. Dynamics, Inc.*, 515 F.2d 801, 808 (2d Cir. 1975). In determining whether to grant a preliminary injunction under Section 13(b), a court "must 1) determine the likelihood that the Commission will ultimately succeed on the merits and 2) balance the equities." *FTC v. Affordable Media, LLC*, 179 F.3d 1228, 1233 (9th Cir. 1999) (quoting *FTC v. Warner Commc 'ns, Inc.*, 742 F.2d 1156, 1160 (9th Cir. 1984)). Unlike private litigants, the FTC need not prove irreparable injury. *Affordable Media*, 179 F.3d at 1233. Moreover, in balancing the equities, the public interest should receive greater weight than private interests. *World Wide Factors*, 882 F. 2d at 347. As set forth in this memorandum, the FTC has amply demonstrated that it will ultimately succeed on the merits of its claims and that the balance of equities favors injunctive relief.

 <sup>18
 19
 20
 21
 22</sup> 

<sup>&</sup>lt;sup>5</sup> See, e.g., FTC v. Premier Nationwide Corp., Case No. 2:12-cv-00009-GMS (D. Ariz. Jan. 4, 2012); FTC v. Forensic Case Mgmt. Serv., Inc., Case No. 2:11-cv-07484-RGK-SS (C.D. Cal. Sep. 13, 2011); FTC v. Immigration Center, Case. No. 3:11-cv-00055-LRH-VPC (D. Nev. Jan.

<sup>23</sup> Sep. 13, 2011); FTC v. Immigration Center, Case. No. 3:11-cv-00055-LRH-VPC (D. Nev. Jan. 26. 2011); FTC v. Nat'l Awards Serv. Advisory, LLC, Case No. 4:10-cv-05418-PJH (N.D. Cal.

<sup>24</sup> Dec. 1, 2010); *FTC v. US Homeowners Relief, Inc.*, Case. No. 8:10-cv-01452-JST-PJW (C.D. Cal. Sep. 28, 2010); *FTC v. Advanced Mgmt. Serv. NW LLC*, Case. No. 2:10-cv-00148-LRS

<sup>&</sup>lt;sup>25</sup> (E.D. Wash. May 10, 2010); *FTC v. Pricewert, LLC*, Case No. 5:09-cv-02407-RMW (N.D. Cal.

<sup>Jun. 2, 2009);</sup> *FTC v. Shared Network Services, LLC*, Case No. 2:99-cv-01087-WBS-JFM (E.D. Cal. Jun. 3, 1999); *FTC v. Corzine*, Case No. 2:94-cv-01446-DFL-JFM (E.D. Cal. Sep. 12, 1994).

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

## 1. The FTC Has Demonstrated its Likelihood to Succeed on the Merits

Generally, the FTC "meets its burden on the likelihood of success issue if it shows preliminarily, by affidavit or other proof, that it has a fair and tenable chance of ultimate success on the merits." *FTC v. Beatrice Foods Co.*, 587 F.2d 1225, 1229 (D.C. Cir. 1978). The FTC can prove its claims through a small number of injured consumers, from which a court can infer a pattern or practice of deceptive behavior. *FTC v. Sec. Rare Coin & Bullion Corp.*, 931 F.2d 1312, 1316 (8<sup>th</sup> Cir. 1991); *FTC v. Amy Travel Serv., Inc.*, 875 F.2d 564, 572 (7th Cir. 1989), *cert. denied*, 493 U.S. 954 (1989). Moreover, in considering an application for a TRO or preliminary injunction, the Court has the discretion to consider hearsay evidence. *Flynt Distrib. Co., Inc. v. Harvey*, 734 F.2d 1389, 1394 (9th Cir. 1984) (even inadmissible evidence may be given some weight when to do so serves the purpose of preventing irreparable harm before trial); *see also Heideman v. S. Salt Lake City*, 348 F. 3d 1182, 1188 (10th Cir. 2003) ("The Federal Rules of Evidence do not apply to preliminary injunction hearings.").

### a. Defendants Have Violated Section 5 of the FTC Act

Section 5 of the FTC Act prohibits "unfair or deceptive practices in or affecting commerce[.]" 15 U.S.C. § 45. An act or practice is deceptive under Section 5(a) if it involves a material representation or omission that is likely to mislead consumers, acting reasonably under the circumstances. *FTC v. Stefanchik*, 559 F.3d 924, 928 (9th Cir. 2009). A misrepresentation is material if it involves facts that a reasonable person would consider important in choosing a course of action. *See FTC v. Cyberspace.com*, *LLC*, 453 F.3d 1196, 1201 (9th Cir. 2006). Express claims are presumed material, so consumers are not required to question their veracity in order to be deemed reasonable. *Pantron I*, 33 F. 3d at 1095-96 n.21. Implied claims are also presumed material if there is evidence that the seller intended to make the claim, *see, e.g.*, *Memorandum in Support of TRO* 15 *Novartis Corp. v. FTC*, 223 F.3d 783, 786-87 (D.C. Cir. 2000); *Kraft, Inc. v. FTC*, 970 F.2d 311, 322 (7th Cir. 1992), or if the claims go to the heart of the solicitation or the central characteristics of the produce or service offered. *FTC v. Figgie Int'l, Inc.*, 994 F.2d 595, 604 (9th Cir. 1993) (no loophole for implied deceptive claims); *In re Southwest Sunsites, Inc.*, 105 F.T.C. 7, 149 (1985), *aff'd*, 785 F.2d 1431 (9th Cir. 1986). In considering whether a claim is deceptive, the Court must consider the "net impression" created by the representation.<sup>6</sup> *Cyberspace.com*, 453 F.3d at 1200 (solicitation can be deceptive by virtue of its net impression even if it contains truthful disclosures); *Five-Star Auto Club*, 97 F. Supp. 2d at 528 ("the Court must consider the misrepresentations at issue, by viewing [them] as a whole without emphasizing isolated words or phrases apart from their context").

A representation is also deceptive if the maker of the representation lacks a reasonable basis for the claim. *FTC v. Direct Mktg. Concepts, Inc.*, 2010 U.S. App. LEXIS 21743, at \*11-12 (1st Cir. Oct. 21, 2010). Where the maker lacks adequate substantiation evidence, they necessarily lack any reasonable basis for their claims. *Id.*; *Removatron Int'l*, 884 F.2d at 1498.

The FTC need not prove reliance by each purchaser misled by Defendants. *FTC v*. *SlimAmerica, Inc.*, 77 F. Supp. 2d 1263, 1275 (S.D. Fla. 1999). "Requiring proof of subjective reliance by each individual consumer would thwart effective prosecutions of large consumer redress actions and frustrate the statutory goals of [Section 13(b)]." *Figgie Int'l*, 994 F.2d at 605 (citations omitted). Rather, a "presumption of actual reliance arises once the FTC has proved that the defendant made material misrepresentations, that they were widely disseminated, and

28 Memorandum in Support of TRO

<sup>&</sup>lt;sup>6</sup> The FTC need not prove that Defendants' misrepresentations were made with an intent to
defraud or deceive or were made in bad faith. *See, e.g., FTC v. World Travel Vacation Brokers*,
861 F.2d 1020, 1029 (7th Cir. 1988); *Removatron Int'l Corp. v. FTC*, 884 F.2d 1489, 1495 (1st
Cir. 1989); *FTC v. Five-Star Auto Club*, 97 F. Supp. 2d 502, 526 (S.D.N.Y. 2000).

that consumers purchased the defendant's product." *Id.* at 605-6; *see also SlimAmerica*, 77 F. Supp. 2d at 1275.

# i. Count I: Defendants Represent, Falsely or Without Substantiation, That They Generally Will Obtain Vehicle Loan Modifications That Will Make Consumers' Debt Payments Substantially More Affordable

As described above, the core message of Defendants' marketing campaign is that they will obtain a vehicle loan modification for consumers that will substantially reduce consumers' monthly loan payments. Defendants' marketing materials repeatedly tout Defendants' ability to reduce consumers vehicle loan payments by 30% to 50%, with no indication of any limitations. Courts have held that an unqualified performance claim implies that consumers generally will receive the claimed performance and that the benefit is a significant one. *See, e.g., Five Star Auto Club*, 97 F. Supp. 2d at 528 ("at the very least, it would have been reasonable for consumers to have assumed that the promised rewards were achieved by the typical Five Star participant.").

In reality, as described above, few if any consumers ever obtain the promised modifications or savings. Indeed, as discussed, many consumers report that Defendants never even contact their lenders or, at best, make minimal non-substantive contact. Moreover, according to Bill Himpler, Executive Vice President of the American Financial Services Association, a national trade association for the consumer credit industry, many lenders and finance companies refuse to negotiate with third-parties, preferring to deal directly with the consumer-debtor or their attorneys. (PX02 at  $2 \P 5$ .) Although the FTC is aware of no consumers who Defendants actually helped, Defendants may argue that they have helped some customers obtain actual loan modifications. This may be so, but, as the old saw goes, even a *Memorandum in Support of TRO* 17

# Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 25 of 32

blind squirrel eventually stumbles upon a nut. Defendants have represented essentially without qualification that they could help most consumers, not just a small fraction of them. "The existence of some satisfied customers does not constitute a defense under the FTC [Act]." Amy Travel Service, 875 F.2d at 572.

In addition, Defendants' claims that they will obtain auto loan modifications that make consumers' monthly payments substantially more affordable are likely to be unsubstantiated. Defendants claim that they can reduce consumers' monthly payments anywhere between 30% to 50%. Even assuming a lender or finance company agrees to a modification at all or to negotiate with a third party, such claims are unrealistic. (PX02 at 1 ¶ 3.) Further, typical auto loan modifications involve either deferring missed payments to the end of the loan or extending the loan term to reduce monthly payment, which actually increases the total money paid in interest, even with a lower interest rate. (Id.  $\P$  4.) Creditors rarely reduce the principal amount or interest rate in auto loan modifications. (Id.) Thus, Defendants' performance claims are neither true nor substantiated.

#### ii. **Count II: Defendants Misrepresent That They Will** Give Refunds If They Fail to Obtain a Vehicle Loan Modification

As described above, Defendants explicitly claim that they will refund consumers' money if Defendants fail to obtain a loan modification. However, in most cases, Defendants do not grant refunds. Thus, Defendants' promises of refunds are false.

28 Memorandum in Support of TRO

21

22

27

1

3

7

# b. The Individual Defendant Is Liable for Injunctive and Monetary Relief

In addition to the corporate defendant, individual defendant Freeman is liable for injunctive and monetary relief for law violations committed by the corporate defendant. To obtain an injunction against an individual, the FTC must show that the individual either had the authority to control the unlawful activities or participated directly in them. *See Affordable Media*, 179 F.3d at 1234. In general, an individual's status as a corporate officer gives rise to a presumption of liability to control a small, closely held corporation. *Standard Educators, Inc. v. FTC*, 475 F.2d 401, 403 (D.C. Cir.), *cert. denied*, 414 U.S. 828 (1973). More particularly, assuming the duties of a corporate officer is probative of an individual's participation or authority. *Amy Travel*, 875 F.2d at 573; *Five-Star Auto Club*, 97 F. Supp. 2d at 538.

An individual may be held liable for monetary redress for corporate practices if the individual had, or should have had, knowledge or awareness of the corporate defendants' misrepresentations. *Affordable Media*, 179 F.3d at 1231. This knowledge element, however, need not rise to the level of subjective intent to defraud consumers. *Id.* at 1234. Instead, the FTC need only demonstrate that the individual had actual knowledge or material misrepresentations, reckless indifference to the truth or falsity of such representations, or an awareness of a high probability of fraud coupled with the intentional avoidance of the truth. *Id.* Participation in corporate affairs is probative of knowledge. *Id.* at 1235.

Here, Freeman is the sole owner and officer of HCO. This alone establishes his ability to control the corporate acts and practices of the common enterprise. *See, e.g., FTC v. World Media Brokers*, 415 F.3d 758, 764-65 (7th Cir. 2005) (corporate officer "hard-pressed to establish that he lacked authority to control" over corporate entity). As discussed, he is the

registrant of Defendants' Internet website and paid for them with his personal credit card. He is signatory on Defendants' bank accounts. He responds to BBB complaints and sends emails to consumers. Finally, there is strong evidence that Freeman personally engages in deceptive sales calls.<sup>7</sup> Given that the corporate Defendant's entire business model consists of making false representations, there can be little doubt that Freeman has knowledge of the corporate defendant's wrongful acts, and, accordingly, he should be enjoined from violating the FTC Act and held liable for consumer redress or other monetary relief in connection with their activities. Preliminary relief, therefore, is appropriate against him.

# 2. The Equities Weigh in Favor of Granting Injunctive Relief

The public interest in halting Defendants' misrepresentations and deceptive claims about their vehicle loan modification services far outweighs any interest Defendants may have in continuing to deceptively market their services. In balancing the equities between the parties, the public equities must be given far greater weight. *Affordable Media*, 179 F.3d at 1236. Because Defendants "can have no vested interested in a business activity found to be illegal," *United States v. Diapulse Corp. of Am.*, 457 F.2d 25, 29 (2d Cir. 1972) (internal quotations and citations omitted), a balance of equities tips decidedly toward granting the requested relief. *See also CFTC v. British American Commodity Options Corp.*, 560 F.2d 135, 143 (2d Cir. 1977) (quoting *FTC v. Thomsen-King & Co.*, 109 F.2d 516, 519 (7th Cir. 1940)) ("[a] court of equity is under no duty 'to protect illegitimate profits or advance business which is conducted illegally").

<sup>&</sup>lt;sup>7</sup> When an FTC investigator called Defendants' toll free telephone number, she spoke with a representative who identified himself as Patrick. (PX01 at 3 ¶ 7, Att. D at 53.) A review of checks written by Defendant HCO (presumably, including checks to employees) suggests that there are no employees named Patrick. (*Id.* at 7-8 ¶ 15.) Thus, the "Patrick" with whom the FTC investigator spoke is likely Patrick Freeman.

# Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 28 of 32

Granting such relief is also necessary because Defendants' conduct indicates that they will likely continue to deceive the public. *Five-Star Auto Club*, 97 F. Supp. 2d at 536 ("[P]ast illegal conduct is highly suggestive of the likelihood of future violations."); *SEC v. R.J. Allen & Assoc., Inc.*, 386 F. Supp. 866, 877 (S.D. Fla. 1974) (past misconduct suggests likelihood of future violations); *CFTC v. Hunt*, 591 F.2d 1211, 1220 (7th Cir.), *cert. denied*, 442 U.S. 921 (1979).

In contrast, the private equities in this case are not compelling. Compliance with the law is hardly an unreasonable burden. *See World Wide Factors*, 882 F.2d at 347 (stating "there is no oppressive hardship to Defendants in requiring them to comply with the FTC Act [or] refrain from fraudulent representation . . ."). Because the injunction will preclude only harmful, illegal behavior, the public equities supporting the proposed injunctive relief outweigh any burden imposed by such relief on Defendants. *See, e.g., Nat'l Soc'y of Prof. Eng'rs. v. United States*, 435 U.S. 679, 697 (1978).

# IV. THE SCOPE OF THE PROPOSED TRO IS APPROPRIATE IN LIGHT OF DEFENDANTS' CONDUCT

As the evidence has forcefully shown, the FTC will ultimately succeed in proving that Defendants are engaging in deceptive practices in violation of the FTC Act, and that the balance of equities strongly favors the public. Preliminary injunctive relief is thus justified.

A. Conduct Relief

To prevent ongoing consumer injury, the proposed temporary restraining order prohibits Defendants from making future misrepresentations concerning the provision of vehicle loan assistance relief services. As discussed above, this Court has broad equitable authority under Section 13(b) of the FTC Act to grant ancillary relief necessary to accomplish complete justice.

*Singer*, 668 F.2d at 1113. These prohibitions do no more than order that Defendants comply with the FTC Act.

The provision barring Defendants from charging or requesting advance fees from consumers in connection with the sale of any vehicle loan assistance relief service is necessary to prevent ongoing consumer injury. This provision is justified by Defendants' illegal conduct and the high fees Defendants charge consumers who can least afford to pay them, resulting in devastating financial harm to many. The prohibition on advance fees also is consistent with recently promulgated federal regulations preventing advanced fees in connection with mortgage assistance relief services, *see* 16 C.F.R. § 322.5, and unsecured debt relief services, *see* 16 C.F.R. § 310.4(a)(5). These regulations reflect widespread agreement that public policy favors delaying payment until such service providers actually perform their promised services, in light of the high risk for fraud coupled with enormous required fees. Indeed, before the promulgation of federal regulations banning advanced fees in the sale of mortgage assistance relief services, courts in the Ninth Circuit and elsewhere granted similar preliminary injunctive relief.<sup>8</sup>

As the evidence demonstrates, Defendants' conduct fits squarely within this description, and, thus, public policy militates against permitting Defendants to continue collecting advance fees. As discussed above, Defendants charge hundreds of dollars in up-front fees, and then do little or nothing of value for consumers after receiving payment. Those consumers who fall prey to Defendants' deceptive marketing can little afford to have hundreds of dollars taken by

28 Memorandum in Support of TRO

<sup>&</sup>lt;sup>8</sup> See, e.g., FTC v. Washington Data Resources, Inc., Case No. 8:09-cv-2309-T-23TBM (M.D.
<sup>8</sup> Fla. Nov. 13, 2009) (TRO banning advanced fees in connection with sale of mortgage assistance relief services); FTC v. Loss Mitigation Services, Inc., Case 8:09-cv-00800-DOC-AN (C.D. Cal. Jul. 20, 2009) (same); FTC v. Lucas Law Center, Inc., Case No. 8:09-cv-00770-DOC-AN (C.D. Cal. Jul. 9, 2009) (same); FTC et al. v. US Foreclosure Relief Corp., Case No. 8:09-cv-00768<sup>7</sup> JVS-MLG (C.D. Cal. Jul. 7, 2009) (same).

Defendants or tied up with Defendants for months while little or nothing is done on their behalf. These consumers otherwise could use the money to continue paying their vehicle loans or reduce other debt. Moreover, many consumers lose valuable time they otherwise could have used to work directly with their lenders. The requested preliminary injunctive relief, then, is necessary to protect consumers from injury during the litigation and stop further harm.

## **B.** Temporary Disabling of Websites

An order provision temporarily disabling Defendants' websites and suspending their domain name registrations is necessary to prevent further consumer injury. As discussed above, Defendants operate at least one active Internet website containing deceptive representations. Suspending their domain name registrations will ensure that Defendants cannot evade compliance with any preliminary relief entered by this Court pending final determination of this matter.

This Court has the authority to direct third parties to effectuate the purpose of the TRO. *Cf. Deckert v. Independence Shares Corp.*, 311 U.S. 282, 290 (1940) (holding that courts have authority to direct third parties to preserve assets); *United States v. First Nat'l City Bank*, 379 U.S. 378, 385 (1965); *Reebok Int'l, Ltd. v. McLaughlin*, 49 F.3d 1387, 1391 (9th Cir. 1995); *Waffenschmidt v. Mackay*, 763 F.2d 711, 714 (5th Cir. 1985). Other courts have granted similar relief against other defendants who have utilized Internet websites to promote fraud.<sup>9</sup>

 <sup>&</sup>lt;sup>9</sup> See, e.g., FTC v. Mountain View Systems, Ltd., et al., Case No. 1:03-cv-0021-RMC (D.D.C. Jan. 9, 2003); FTC v. Stuffingforcash.com Corp., Case No. 1:02-cv-05022-CRN (N.D. Ill. July 16, 2002); FTC v. TLD Network Ltd., Case No. 1:02-cv-01475-JFH (N.D. Ill. Feb. 28, 2002); FTC v. 1268957 Ontario Inc., Case No. 1:01-cv-00423-JEC (N.D. Ga. Feb. 13, 2001); FTC v. Pereira, Case No. 1:99-cv-01367-AVB (E.D. Va. Sep. 14, 1999).

# C. Preservation of Records

In addition, the proposed order contains a provision directing Defendants to preserve records, including electronic records, and evidence. It is appropriate to enjoin Defendants charged with deception from destroying evidence and doing so would place no significant burden on them. *See SEC v. Unifund SAL*, 910 F.2d 1028, 1040 n.11 (2d Cir. 1990) (characterizing such orders as "innocuous"). Because Defendants' operation appears to be mostly Internet based, absent such a provision, Defendants could easily delete relevant evidence.

# D. Expedited Discovery

The FTC also seeks limited expedited discovery to identify possible additional defendants, locate documents pertaining to Defendants' businesses, and locate Defendants, should they attempt to evade service. These types of discovery orders reflect the Court's broad and flexible authority in equity to grant preliminary emergency relief in cases involving the public interest. *See Porter*, 328 U.S. at 398; *FSLIC v. Dixon*, 835 F.2d 554, 562 (5th Cir. 1987); *Federal Express Corp. v. Federal Expresso, Inc.*, 1997 U.S. Dist. LEXIS 19144, at \* 6 (N.D.N.Y. Nov. 24, 1997) (early discovery "will be appropriate in some cases, such as those involving requests for a preliminary injunction") (quoting commentary to Fed. R. Civ. P. 26(d)); *Benham Jewelry Corp. v. Aron Basha Corp.*, 1997 U.S. Dist. LEXIS 15957, at \*58 (S.D.N.Y. July 18, 1997) (courts have broad powers to grant expedited discovery).

# E. Financial Accounting

In addition to injunctive relief, the FTC will seek a final order with monetary equitable relief. To determine the scope of the harm and identify assets to effectuate final relief, the FTC requests that the Court issue an order requiring an immediate accounting of Defendants' assets and any transfers by Defendants, of assets worth \$1,000 or more. The FTC also requests that the *Memorandum in Support of TRO* 24

# Case 2:12-cv-00778-GEB-EFB Document 6-1 Filed 03/28/12 Page 32 of 32

Court order Defendants to complete and return to the FTC financial statements on the forms attached to the proposed order. An accounting and financial statements will increase the likelihood of identifying assets pending final determination of this matter. *See, e.g., SEC v. Bankers Alliance Corp.*, 881 F. Supp. 673, 676 (D.D.C. 1995); *SEC v. Parkersburg Wireless LLC*, 156 F.R.D. 529, 532 n. 3 (D.D.C. 1994).

# V. CONCLUSION

For the reasons set forth above, the FTC respectfully requests that the Court enter the proposed Temporary Restraining Order and then a Preliminary Injunction to halt Defendants' violations of the FTC Act.

Dated: March 28, 2012

Respectfully submitted,

WILLARD K. TOM General Counsel

15	5	s/Gregory A. Ashe
16	CT	REGORY A. ASHE
	ST	EPHANIE K. ROSENTHAL
17		deral Trade Commission
18		0 Pennsylvania Ave., N.W. ashington, D.C. 20580
10	20	2-326-3719 (Ashe)
19		2-326-3332 (Rosenthal)
20		2-326-3768 (fax)
21		she@ftc.gov
21	STC	senthal@ftc.gov
22	2 At	torneys for Plaintiff
23	3	
24		
25		
25	, ,	
26	5	
27	7	
28	<i>Memorandum in Support of TRO</i>	25