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6 7	UNITED STATES DISTRICT COURT
8	CENTRAL DISTRICT OF CALIFORNIA
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10	Case No. SACV09-800 DOC (ANx)
11	Federal Trade Commission, DEFAULT JUDGMENT AND OPPORTUNITY
12	ORDER FOR PERMANENT Plaintiff, INJUNCTION AND MONETARY DELIGE AS TO
13) CORPORATE DEFENDANTS v.)LOSS MITIGATION SERVICES,
14)INC. AND SYNERGY FINANCIAL MANAGEMENT
15	Loss Mitigation Services, Inc., et al., CORPORATION
16	Defendants.
17	}
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20	Plaintiff Federal Trade Commission ("FTC") commenced this civil action on
21	July 13, 2009, pursuant to Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), to
22	obtain preliminary and permanent injunctive and other equitable relief for
23	Defendants Loss Mitigation Services, Inc. ("LMS"), Synergy Financial
24	Management Corporation, also d/b/a Direct Lender and DirectLender.com
25	(collectively known as "Direct Lender"), Dean Shafer, Bernadette Perry, and
26	Marion Anthony Perry's violations of Section 5 of the FTC Act, 15 U.S.C. § 45, in
27	connection with the advertising, marketing, promotion, offering for sale, and sale
28	of mortgage loan modification and foreclosure relief services.

The Court entered a Temporary Restraining Order ("TRO") as to all parties on July 20, 2009 [Dkt. 14], a Preliminary Injunction Order as to Defendants LMS and Direct Lender on August 18, 2009 [Dkt. 41], a Preliminary Injunction Order as to Bernadette Perry and Tony Perry on August 19, 2009 [Dkt. 43], and a Preliminary Injunction Order as to Dean Shafer on August 19, 2009 [Dkt. 44].

The TRO in this case enjoined Defendants from, among other things, collecting advance fees from consumers, and making certain representations about Defendants' services. The TRO also contained an asset freeze. The Preliminary Injunction Order as to Defendants LMS and Direct Lender enjoined them from, among other things, collecting advance fees from consumers, and collecting payments from consumers for services prior to the date of the Order, as well as continuing the asset freeze and appointing a Permanent Receiver for Defendants LMS and Direct Lender.

The FTC now has moved for entry of a default judgment on all counts of the Complaint against the Defendants LMS and Direct Lender (collectively, "Corporate Defendants") pursuant to Rules 54(b) and 55(b)(2) of the Federal Rules of Civil Procedure. Upon consideration of the FTC's Motion for Entry of Default Judgment Against Corporate Defendants Loss Mitigation Services, Inc. and Synergy Financial Management Corporation, the Court **GRANTS** the FTC's motion, and **IT IS THEREFORE ORDERED** as follows:

FINDINGS

- 1. This is an action by the FTC brought pursuant to Sections 5 and 13(b) of the FTC Act, 15 U.S.C. §§ 45 and 53(b). The Complaint seeks both permanent injunctive relief and consumer redress for Defendants' alleged deceptive acts or practices in connection with the marketing and sale of mortgage loan modification and foreclosure relief services.
- 2. The FTC has the authority under Section 13(b) of the FTC Act to seek the relief it has requested, and the Complaint states a claim upon which relief can

be granted against Defendants.

- 3. The activities of Defendants, as alleged in the Complaint, are in or affecting commerce, as defined in Section 4 of the FTC Act, 15 U.S.C. § 44.
- 4. The FTC served the Summons and Complaint on Defendant LMS on July 14, 2009, as evidenced by the Proof of Service filed with this Court [Dkt. 13]. The FTC served the Summons and Complaint on Direct Lender on July 28, 2009, as evidenced by the Proof of Service filed with this Court [Dkt. 38].
- 5. Defendants LMS and Direct Lender have failed to answer or otherwise respond to the Complaint. On December 23, 2009, pursuant to Rule 55(a), the FTC filed a Request for Entry of Clerk's Default as to the Corporate Defendants [Dkt. 72]. The Clerk of Court entered default against LMS and Direct Lender on December 23, 2009. [Dkt. 76].
- 6. The FTC is now entitled to a default judgment as to Corporate Defendants pursuant to Rule 55(b) of the Federal Rules of Civil Procedure.
- 7. The factual allegations in the Commission's Complaint are taken as true against Corporate Defendants. Those allegations and the evidence supporting them establish that Corporate Defendants violated Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).
- 8. The Court now finds that Corporate Defendants are likely to continue to engage in the acts and practices alleged in the Complaint unless they are permanently enjoined from such acts and practices.
- 9. The Court now finds that the FTC is entitled to equitable monetary relief against Corporate Defendants in the amount of six million two hundred sixty-two thousand five hundred nine dollars and sixty-two cents (\$6,262,509.62) for which Corporate Defendants are jointly and severally liable.
- 10. Entry of this Order resolves Plaintiff's claims as to Corporate Defendants. Because Corporate Defendants are in default and unrepresented and thus unlikely to make any further filings before this Court, and because entry of

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27 28 final default judgment as to Corporate Defendants would aid in the expeditious resolution of the case and is not likely to lead to inconsistent adjudications or logically inconsistent results, there is no just reason for delay in certifying this Order as final pursuant to Rule 54(b) of the Federal Rules of Civil Procedure.

DEFINITIONS

For the purpose of this Order, the following definitions shall apply:

- "Assisting others" includes, but is not limited to, providing any of the following goods or services to another person: (A) performing customer service functions, including, but not limited to, receiving or responding to consumer complaints; (B) formulating or providing, or arranging for the formulation or provision of, any telephone sales script or any other marketing material, including but not limited to direct mail, the text of any Internet website, email, or other electronic communication; (C) providing names of, or assisting in the generation of, potential customers; (D) performing marketing services of any kind; or (E) acting or serving as an owner, officer, director, manager, or principal of such entity.
- "Credit" means the right granted by a creditor to a debtor to defer 2. payment of debt or to incur debt and defer its payment.
- "Debt relief good or service" means any good, service, plan, or 3. program, including debt management plans, debt settlement, debt negotiation, and for-profit credit counseling, represented, expressly or by implication, to renegotiate, settle, or in any way alter the terms of payment or other terms of the debt between a consumer and one or more unsecured creditors, servicers, or debt collectors, including but not limited to, a reduction in the balance, interest rate, or fees owed by a consumer to an unsecured creditor, servicer, or debt collector.
- "Defendants" means, individually, collectively, or in any 4. combination: (a) Loss Mitigation Services, Inc. ("LMS"); (b) Synergy Financial Management Corporation, also d/b/a Direct Lender and Direct Lender.com

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("Direct Lender"); (c) Dean Shafer; (D) Bernadette Perry (a.k.a Bernadette Carr and Bernadette Carr-Perry) and (E) Marion Anthony (a.k.a. "Tony") Perry.

"Corporate Defendants" means, individually or collectively, LMS and Direct Lender and their successor and assigns.

- "Financial related good or service" means any good, service, plan, or 5. program that is represented, expressly or by implication, to (A) provide any consumer, arrange for any consumer to receive, or assist any consumer in receiving, credit, debit, or stored value cards; (B) improve, or arrange to improve, any consumer's credit record, credit history, or credit rating; (C) provide advice or assistance to any consumer with regard to any activity or service the purpose of which is to improve a consumer's credit record, credit history, or credit rating; (D) provide any consumer, arrange for any consumer to receive, or assist any consumer in receiving, a loan or other extension of credit; (E) provide any consumer, arrange for any consumer to receive, or assist any consumer in receiving, debt relief services; (F) provide any consumer, arrange for any consumer to receive, or assist any consumer in receiving any service represented, expressly or by implication, to renegotiate, settle, or in any way alter the terms of payment or other terms of the debt between a consumer and one or more secured creditors, servicers, or debt collectors.
- 6. "Federal homeowner relief or financial stability program" means any program (including its sponsoring agencies, telephone numbers, and Internet websites) operated or endorsed by the United States government to provide relief to homeowners or stabilize the economy, including but not limited to (A) the Making Home Affordable Program; (B) the Financial Stability Plan; (C) the Troubled Asset Relief Program and any other program sponsored or operated by the United States Department of the Treasury; (D) the HOPE for Homeowners program, any program operated or created pursuant to the Helping Families Save Their Homes Act, and any other program sponsored or operated by the Federal

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Housing Administration; or (E) any program sponsored or operated by the United States Department of Housing and Urban Development ("HUD"), the HOPE NOW Alliance, the Homeownership Preservation Foundation, or any other HUD-approved housing counseling agency.

- 7. "*Material fact*" means any fact that is likely to affect a person's choice of, or conduct regarding, goods or services.
- "Mortgage loan modification or foreclosure relief service" means any good, service, plan, or program that is represented, expressly or by implication, to assist a consumer in any manner to (A) stop, prevent, or postpone any home mortgage or deed of trust foreclosure sale; (B) obtain or arrange a modification of any term of a home loan, deed of trust, or mortgage; (C) obtain any forbearance from any mortgage loan holder or servicer; (D) exercise any right of reinstatement of any mortgage loan; (E) obtain, arrange, or attempt to obtain or arrange any extension of the period within which the owner of property sold at foreclosure may cure his or her default or reinstate his or her obligation; (F) obtain any waiver of an acceleration clause contained in any promissory note or contract secured by a deed of trust or mortgage on a residence in foreclosure or contained in that deed of trust; (G) obtain a loan or advance of funds that is connected to the consumer's home ownership; (H) avoid or ameliorate the impairment of the consumer's credit record, credit history, or credit rating that is connected to the consumer's home ownership; (I) save the consumer's residence from foreclosure; (J) assist the consumer in obtaining proceeds from the foreclosure sale of the consumer's residence; (K) obtain or arrange a pre-foreclosure sale, short sale, or deed-in-lieu of foreclosure; (L) obtain or arrange a refinancing, recapitalization, or reinstatement of a home loan, deed of trust, or mortgage; (M) audit or examine a consumer's mortgage or home loan application; or (N) obtain, arrange, or attempt to obtain or arrange any extension of the period within which the renter of property sold at foreclosure may continue to occupy the property. The foregoing shall include any

manner of claimed assistance, including, but not limited to, debt, credit, budget, or financial counseling; receiving money for the purpose of distributing it to creditors; contacting creditors or servicers on behalf of the consumer; and giving advice of any kind with respect to filing for bankruptcy.

- 9. "**Person**" means a natural person, organization, or other legal entity, including a corporation, partnership, proprietorship, association, cooperative, or any other group or combination acting as an entity.
- 10. "Servicer" means any beneficiary, mortgagee, trustee, loan servicer, loan holder, or any entity performing loan or credit account administration or processing services and/or its authorized agents.

ORDER

BAN ON MORTGAGE LOAN MODIFICATION AND FORECLOSURE RELIEF SERVICES

- I. IT IS THEREFORE ORDERED that Corporate Defendants, whether acting directly or through any other person, are permanently restrained and enjoined from
- A. Advertising, marketing, promoting, offering for sale, or selling any mortgage loan modification or foreclosure relief service; and
- B. Assisting others engaged in advertising, marketing, promoting, offering for sale, or selling any mortgage loan modification or foreclosure relief service.

PROHIBITED REPRESENTATIONS RELATING TO FINANCIAL RELATED GOODS AND SERVICES

II. IT IS FURTHER ORDERED that Corporate Defendants and their successors, assigns, officers, agents, servants, employees, and attorneys, and those persons in active concert or participation with any of them who receive actual notice of this Order by personal service, facsimile transmission, email, or otherwise, whether acting directly or through any corporation, subsidiary, division, or other device, in connection with the advertising, marketing, promotion, offering

for sale or sale of any financial related good or service, are hereby permanently restrained and enjoined from:

- A. Misrepresenting or assisting others in misrepresenting, expressly or by implication, any material fact, including but not limited to:
- 1. The terms or rates that are available for any loan or other extension of credit, including but not limited to:
 - (a) closing costs or other fees;
- (b) the payment schedule, the monthly payment amount(s), or other payment terms, or whether there is a balloon payment; interest rate(s), annual percentage rate(s), or finance charge; the loan amount, the amount of credit, the draw amount, or outstanding balance; the loan term, the draw period, or maturity; or any other term of credit;
 - (c) the savings associated with the credit;
- (d) the amount of cash to be disbursed to the borrower out of the proceeds, or the amount of cash to be disbursed on behalf of the borrower to any third parties;
- (e) whether the payment of the minimum amount specified each month covers both interest and principal, and whether the credit has or can result in negative amortization;
- (f) that the credit does not have a prepayment penalty or that no prepayment penalty and/or other fees or costs will be incurred if the consumer subsequently refinances; and
- (g) that the interest rate(s) or annual percentage rate(s) are fixed rather than adjustable or adjustable rather than fixed;
- 2. That any person can improve any consumer's credit record, credit history, or credit rating by permanently removing negative information from the consumer's credit record, credit history, or credit rating, even where such information is accurate and not obsolete;

- 3. Any person's ability to improve or otherwise affect a consumer's credit record, credit history, or credit rating or ability to obtain credit;
- 4. Any aspect of any debt relief service, including but not limited to, the amount of savings a consumer will receive from purchasing, using, or enrolling in such debt relief service; the amount of time before which a consumer will receive settlement of the consumer's debts; or the reduction or cessation of collection calls; and
 - 5. That a consumer will receive legal representation;
- B. Advertising or assisting others in advertising credit terms other than those terms that actually are or will be arranged or offered by a creditor or lender.

PROHIBITED REPRESENTATIONS RELATING TO ANY GOODS OR SERVICES

- III. IT IS FURTHER ORDERED that Corporate Defendants and their successors, assigns, officers, agents, servants, employees, and attorneys, and those persons or entities in active concert or participation with any of them who receive actual notice of this Order by personal service, facsimile transmission, email, or otherwise, whether acting directly or through any corporation, subsidiary, division, or other device, in connection with the advertising, marketing, promotion, offering for sale or sale of any good, service, plan, or program are hereby permanently restrained and enjoined from misrepresenting or assisting others in misrepresenting, expressly or by implication, any material fact, including but not limited to:
- A. Any material aspect of the nature or terms of any refund, cancellation, exchange, or repurchase policy, including, but not limited to, the likelihood of a consumer obtaining a full or partial refund, or the circumstances in which a full or partial refund will be granted to the consumer;
- B. That any person is affiliated with, endorsed or approved by, or otherwise connected to any other person, government entity, any federal

homeowner relief or financial stability program, or any other program;

- C. The total costs to purchase, receive, or use, and the quantity of, the good or service;
- D. Any material restriction, limitation, or condition to purchase, receive, or use the good or service; and
- E. Any material aspect of the performance, efficacy, nature, or characteristics of the good or service.

PROHIBITION ON DISCLOSING CUSTOMER INFORMATION

- **IV. IT IS FURTHER ORDERED** that the Corporate Defendants, and their officers, agents, servants, employees and attorneys, and all other persons in active concert or participation with any of them who receive actual notice of this Order by personal service or otherwise, are permanently restrained and enjoined from:
- A. disclosing, using, or benefitting from customer or prospective customer information, including the name, address, telephone number, email address, social security number, other identifying information, or any data that enables access to a customer's account (including a credit card, bank account, or other financial account), of any person which any Defendant obtained prior to entry of this Order in connection with the advertising, marketing, promotion, offering for sale or sale of any mortgage loan modification or foreclosure relief service, and
- B. failing to dispose of such customer or prospective customer information in all forms in their possession, custody, or control within thirty (30) days after entry of this Order. Disposal shall be by means that protect against unauthorized access to the customer or proposed customer information, such as by burning, pulverizing, or shredding any papers, and by erasing or destroying any electronic media, to ensure that the customer or prospective customer information cannot practicably be read or reconstructed.

C. **Provided, however,** that customer or prospective customer information need not be disposed of, and may be disclosed, to the extent requested by a government agency or required by a law, regulation, or court order.

D. **Provided, however,** that the Receiver shall retain, or otherwise arrange for the retention, of such documents that the Receiver has secured in connection with its duties as a receiver until final disposition of this action as to all Defendants.

MONETARY JUDGMENT

V. IT IS FURTHER ORDERED that:

- A. Judgment is hereby entered against the Corporate Defendants, jointly and severally, in the amount of six million two hundred sixty-two thousand five hundred nine dollars and sixty-two cents (\$6,262,509.62). This amount shall become immediately due and payable by the Corporate Defendants upon entry of this Order, and interest computed at the rate prescribe under 28 U.S.C. § 1961, as amended, shall immediately begin to accrue on the unpaid balance;
- B. All funds paid pursuant to this Order shall be deposited into a fund administered by the Commission or its agent to be used for equitable relief, including, but not limited to, consumer redress, and any attendant expenses for the administration of such equitable relief. If the Commission determines, in its sole discretion, that redress to consumers is wholly or partially impracticable or funds remain after redress is completed, the Commission may apply any remaining funds for such other equitable relief as it determines to be reasonably related to the Corporate Defendants' practices alleged in the Complaint. Any funds not used for such equitable relief shall be deposited to the United States Treasury as disgorgement. The Corporate Defendants shall have no right to challenge the Commission's choice of remedies under this Section, and shall have no right to contest the manner of distribution chosen by the Commission; *provided however*, that nothing in this paragraph shall affect or alter the distribution of the funds in the

Monterrey County Bank account ending in the four digits pursuant to the priorities set forth in Court's Order Regarding TK Global Partners, LP's Claims Regarding Reserve Account [Dkt.. 95];

C. Corporate Defendants relinquish all dominion, control, and title to the funds paid to the fullest extent permitted by law. Defendants shall make no claim to or demand for return of the funds, directly or indirectly, through counsel or otherwise.

COMPLIANCE MONITORING

- VI. IT IS FURTHER ORDERED that, for the purpose of monitoring and investigating compliance with any provision of this Order:
- A. Within ten (10) days of receipt of written notice from a representative of the FTC, Corporate Defendants each shall submit additional written reports, which are true and accurate and sworn to under penalty of perjury; produce documents for inspection and copying; appear for deposition; and provide entry during normal business hours to any business location in the Corporate Defendants' possession or direct or indirect control to inspect the business operation;
- B. In addition, the FTC is authorized to use all other lawful means, including but not limited to:
- 1. obtaining discovery from any person, without further leave of court, using the procedures prescribed by Fed. R. Civ. P. 30, 31, 33, 34, 36, 45, and 69;
- 2. having its representatives pose as consumers and suppliers to the Corporate Defendants, their employees, or any other entity managed or controlled in whole or in part by the Corporate Defendants, without the necessity of identification or prior notice; and
- C. Corporate Defendants shall permit representatives of the FTC to interview any consultant, independent contractor, representative, agent, or

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26 28 employee who has agreed to such an interview, relating in any way to any conduct subject to this Order. The person interviewed may have counsel present.

Provided however, that nothing in this Order shall limit the FTC's lawful use of compulsory process, pursuant to Sections 9 and 20 of the FTC Act, 15 U.S.C. §§ 49, 57b-1, to obtain any documentary material, tangible things, testimony, or information relevant to unfair or deceptive acts or practices in or affecting commerce (within the meaning of 15 U.S.C. § 45(a)(1)).

COMPLIANCE REPORTING

- VII. IT IS FURTHER ORDERED that, in order that compliance with the provisions of this Order may be monitored:
 - A. For a period of seven (7) years from the date of entry of this Order,
- Each Corporate Defendant shall notify the FTC of the 1. following:
- Any changes in such Corporate Defendant's business a. premises, mailing addresses, and telephone numbers, within ten (10) days of the date of such change;
- Any changes in such Defendant's ownership in any b. business entity within ten (10) days of the date of such change. Such notice shall include the name and address of each new business that such Defendant is affiliated with, creates or forms, or performs services for; and a detailed description of the nature of the business; and
- any changes in such Corporate Defendant's name or use of any aliases or fictitious names within ten (10) days of the date of such change;
- 2. Each Corporate Defendant shall notify the FTC of any changes in its structure or any business entity that it directly or indirectly controls, or has an ownership interest in, that may affect compliance obligations arising under this Order, including but not limited to: incorporation or other organization; a dissolution, assignment, sale, merger, or other action; the creation or dissolution of

a subsidiary, parent, or affiliate that engages in any acts or practices subject to this Order; or a change in the business name or address, at least thirty (30) days prior to such change, *provided* that, with respect to any such change in the business entity about which a Corporate Defendant learns less than thirty (30) days prior to the date such action is to take place, such Corporate Defendant shall notify the Commission as soon as is practicable after obtaining such knowledge.

- B. One hundred eighty (180) days after the date of entry of this Order and annually thereafter for a period of five (5) years, Corporate Defendants each shall provide a written report to the FTC, which is true and accurate and sworn to under penalty of perjury, setting forth in detail the manner and form in which they have complied and are complying with this Order. This report shall include, but not be limited to:
- 1. Corporate Defendants' then-current addresses for any business premises and mailing address, and any telephone numbers;
- 2. A copy of each acknowledgment of receipt of this Order, obtained pursuant to the Section titled "Distribution of Order;" and
- 3. Any other changes required to be reported under Subsection A of this Section.
- C. Each Corporate Defendants shall notify the FTC of the filing of a bankruptcy petition by such Defendant within fifteen (15) days of filing.
- D. For the purposes of this Order, Corporate Defendants shall, unless otherwise directed by the FTC's authorized representatives, send by overnight courier all reports and notifications required by this Order to the Commission, to the following address:

Associate Director for Enforcement Bureau of Consumer Protection Federal Trade Commission 600 Pennsylvania Avenue, N.W., Room NJ-2122 Washington, D.C. 20580 RE: FTC v. Loss Mitigation Services, Inc., Case No. SACV09-800 DOC (ANx) (C.D. Cal.)

Provided, that, in lieu of overnight courier, Corporate Defendants may send such reports or notifications by first-class mail, but only if Corporate Defendants contemporaneously send an electronic version of such report or notification to the Commission at: <u>DEBrief@ftc.gov</u>.

E. For purposes of the compliance reporting and monitoring required by this Order, the Commission is authorized to communicate directly with each Corporate Defendant.

RECORD KEEPING PROVISIONS

- **VIII. IT IS FURTHER ORDERED** that, for a period of ten (10) years from the date of entry of this Order, the Corporate Defendants, and any business in which they, individually or collectively, are the majority owner or directly or indirectly control, are hereby restrained and enjoined from failing to create and retain the following records:
- A. Accounting records that reflect the cost of goods or services sold, revenues generated, and the disbursement of such revenues;
- B. Personnel records accurately reflecting: the name, address, and telephone number of each person employed in any capacity by such business, including as an independent contractor; that person's job title or position; the date upon which the person commenced work; and the date and reason for the person's termination, if applicable;
- C. Customer files containing the names, addresses, phone numbers, dollar amounts paid, quantity of items or services purchased, and description of items or services purchased, to the extent such information is obtained in the ordinary course of business;
- D. Complaints and refund requests (whether received directly or indirectly, such as through a third party,) and any responses to those complaints or requests;

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- Copies of all sales scripts, training materials, advertisements, direct E. mail solicitations, contracts sent to consumers, or other marketing materials; and
- F. All records and documents necessary to demonstrate full compliance with each provision of this Order, including but not limited to, copies of acknowledgments of receipt of this Order required by the Sections titled "Distribution of Order" and "Acknowledgment of Receipt of Order" and all reports submitted to the FTC pursuant to the Section titled "Compliance Reporting."

DISTRIBUTION OF ORDER

- **IT IS FURTHER ORDERED** that, for a period of seven (7) years from the date of entry of this Order, Corporate Defendants must deliver copies of the Order as directed below:
- A. Each Corporate Defendant must deliver a copy of this Order to (1) all of its principals, officers, directors, and managers; (2) all of its employees, agents, and representatives of that business who engage in conduct related to the subject matter of the Order; and (3) any business entity resulting from any change in structure set forth in Subsection A.2 of the Section titled "Compliance Reporting." For current personnel, delivery shall be within five (5) days of service of this Order upon such Corporate Defendants. For new personnel, delivery shall occur prior to them assuming their responsibilities. For any business entity resulting from any change in structure set forth in Subsection A.2 of the Section titled "Compliance Reporting," delivery shall be at least ten (10) days prior to the change in structure.
- B. Corporate Defendants must secure a signed and dated statement acknowledging receipt of the Order, within thirty (30) days of delivery, from all persons receiving a copy of the Order pursuant to this Section.

RETENTION OF JURISDICTION IT IS FURTHER ORDERED that this Court shall retain jurisdiction of X. this matter for purposes of construction, modification, and enforcement of this Order. **ENTRY OF JUDGMENT** IT IS FURTHER ORDERED that pursuant to Federal Rule of Civil XI. Procedure 54(b), the Clerk shall enter this Order immediately. IT IS SO ORDERED. **DATED** this 19th day of April, 2010. Klavid O. Carter U.S. DISTRICT JUDGE DAVID O. CARTER