1 2 3 4 5 6 7 8	J. Ronald Brooke, Jr. (MD Bar No. 0202280002) Russell Deitch (CA Bar No. 138713) Federal Trade Commission 600 Pennsylvania Ave., N.W., CC-8528 Washington, DC 20580 (202) 326-3197 (fax) rdeitch@ftc.gov jbrooke@ftc.gov (202) 326-3484 (Brooke) (202) 326-2585 (Deitch)	CEIVED COPY JUL 1 6 2018 US DISTRICT COURT FRICT OF ARIZONA DEPUTY CV-18-2221-PHX-SPL
10	Federal Trade Commission,	Filed Under Seal
11	Plaintiff,	Emergency Motion
12	VS.	
13	Hite Media Group, LLC, a Michigan limited liability	Case No.
14	company, also d/b/a Premium Grants and	
15	PremiumGrants.com;	PLAINTIFFS'
16	Premium Business Solutions, LLC, an Arizona limited	MEMORANDUM OF LAW IN SUPPORT
17	liability company, also d/b/a Premium Services, Premium	OF MOTION FOR A TEMPORARY
18	Grants, and PremiumGrants.com;	RESTRAINING ORDER AND
19	Premium Domain Services, LLC, an Arizona limited	OTHER EQUITABLE RELIEF
20	liability company, also d/b/a Premium Services, Premium	
21	Grants and PremiumGrants.com;	
22	2 Unique, LLC, an Arizona limited liability company; also	
23	d/b/a Unique Services, Unique Grants, UniqueGrants.com	
24	and Grant Support;	
25	Amazing App, LLC, an Arizona limited liability company;	
26	Michael Ford Hilliard, individually and as the owner and	!
27	manager of Amazing App, LLC, and as a de facto manager	:
28	and a beneficial owner of Hite Media Group, LLC,	
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Premium Business Solutions, LLC, Premium Domain Services, LLC, and 2 Unique, LLC; Michael De Rosa, individually and as a de facto manager of Hite Media Group, LLC, Premium Business Solutions, LLC, Premium Domain Services, LLC, and 2 Unique, LLC; Shawn Stumbo, individually and as an agent, owner, and manager of Premium Domain Services, LLC; Tiffany Hoffman, individually and as an member, officer, agent, and owner of 2 Unique, LLC; Jeremy Silvers, individually and as an owner and manager of Premium Business Solutions, LLC. Defendants.

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I. INTRODUCTION

Defendants market bogus grant services by deceiving consumers across the country – many of whom are elderly, disabled, and/or on a fixed income – into believing the consumers will receive tens of thousands of dollars in free grant money if they pay Defendants upfront fees. Defendants falsely tell consumers that they can use the puruported grant money on "whatever they want," including personal expenses, such as to repay credit card and other debt, make home improvements and repairs, pay medical bills, and purchase automobiles. Defendants' deceptive conduct violates Section 5(a) of the Federal Trade Commission ("FTC") Act, 15 U.S.C. § 45(a), the Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. § 6101 *et seq.*, and the Telemarketing Sales Rule ("TSR"), 16 CFR Part 310.

The FTC respectfully requests that the Court bring Defendants' fraudulent scheme to an immediate halt. Many victims have lost thousands of dollars, and Defendants continue to injure additional consumers on a daily basis. The estimated consumer injury that Defendants have already caused totals at least \$3 million.

To protect consumers and preserve assets for consumer redress to Defendants' many victims, the FTC seeks an *ex parte* temporary restraining order ("TRO") that enjoins Defendants' unlawful conduct, freezes their assets, appoints a temporary receiver over the Corporate Defendants, permits the temporary receiver and FTC staff immediate access to Defendants' business premises and records, requires Defendants to disclose their assets, and allows for expedited discovery. The FTC also requests that the Court order Defendants to show cause why a preliminary injunction should not issue against them. This type of *ex parte* relief has been granted in numerous instances in this Circuit,

The FTC submits three volumes of exhibits, including 12 consumer declarations, in support of this Motion. References to exhibits appear as "PX [number]." Declarations are cited as "PX [number][name]."

including in this District. Indeed, a court in this district recently granted such relief against a nearly identical fraudulent grant telemarketing scam.²

II. THE DEFENDANTS

The operators of the fraudulent scheme are Defendants Michael Ford Hilliard ("Hilliard"), Michael De Rosa ("De Rosa"), Shawn Stumbo ("Stumbo"), Tiffany Hoffman ("Hoffman"), and Jeremy Silvers ("Silvers") (collectively the "Individual Defendants"). Since 2014, they have executed the grant telemarketing scheme through at least five closely-held entities located in Arizona. Several of the Individual Defendants are scofflaws having owned and/or operated companies that were shut down or sent cease and desist demands by a state attorney generals for virtually the same conduct at issue here. Moreover, Defendants' current scam is nearly identical to that used by the defendants in *FTC v. Blue Saguaro Marketing, LLC*.

To continue the scam, avoid detection and mitigate the impact of negative reviews, Defendants have often created new companies or business names after an existing one generated significant consumer complaints, lost a merchant account, or was subject to an inquiry or sent cease and desist demands from state attorney generals' offices. The most recent d/b/as include Unique Services and Unique Grants.⁵

² See, FTC v. Blue Saguaro Marketing, LLC, et al., CV-16-03406 (D. Ariz. Oct. 7, 2016)(Logan, J.); see also, FTC v. Advertising Strategies, LLC, et al., CV-16-03353(D. Ariz. Oct. 4, 2016) (Humetewa, J.); FTC v. Money Now Funding, LLC, No. CV-13-01583 (D. Ariz. Aug. 5, 2013); FTC v. American Business Builders, LLC et al., No. CV-12-2368 (D. Ariz. Nov. 6, 2012); FTC v. North Am. Mktg. and Assoc., LLC, et al., No. CV-12-914 (D. Ariz. May 2, 2012).

³ De Rosa executed an Assurance of Discontinuance with the State of Arizona on behalf of himself and his company Advanced Social Media, LLC that sold grant services like the present Defendants. PX20 Jones ¶ 46. In August 2016, the North Dakota Attorney General's Office lodged a Cease and Desist Order against PBS and Silvers that was also related to Defendants' grant scheme. PX20 Jones ¶ 48.

related to Defendants' grant scheme. PX20 Jones ¶ 48.

⁴ Both were grant schemes that promised funds for personal expenses, and both used workbooks and "grant training." PX21 Shiller ¶ 47. Defendants have even hired ex employees of the *Blue Saguaro Marketing* defendants. PX20 Jones ¶ 50.

⁵ PX20 Jones \P 5; PX21 Shiller \P ; and PX12 McDonald \P 3.

A. The Corporate Defendants

Hite Media Group, LLC ("Hite Media"), also doing business as Premium Grants and PremiumGrants.com, is a Michigan limited liability company with mailing addresses at 1887 Holton Rd STE D174, Muskegon, MI 49445 and 6040 E Main St, #127, Mesa, AZ 85205.⁶ Defendant Hilliard is a manager and a beneficial owner of Hite Media. In February 2017, the Better Business Bureau ("BBB") issued a Consumer Alert against Hite Media, notifying consumers that Hite Media had left "a trail of dissatisfied grant seekers who report paying thousands of dollars for information on how to qualify for grants, but don't receive any grants as a result of a book and some phone training supplied by the company." The BBB has given Hite Media a grade of "F."

Premium Business Solutions, LLC ("PBS"), also doing business as Premium Services, Premium Grants and PremiumGrants.com, is an Arizona limited liability company with mailing addresses at 1616 E Main Street, #210, Mesa, AZ 85203 and 625 W Southern Ave, Suite E, Mesa, AZ 85210.9 In June 2016, PBS had at least one merchant account closed by a payment processor due to high chargebacks. 10 Premium Grant grant workbooks received by consumers request that consumers certify that they have completed the Premium Business Solutions Training Program. 11 In August 2016, the North Dakota Attorney General's Office lodged a Cease and Desist Order against PBS and Jeremy Silvers, alleging, among others, that PBS made false "promises to

⁶ PX20 Jones ¶ 41, see also PX29.

⁷ PX16 Glenn ¶ 10.

⁸ PX16 Glenn ¶ 12.

 $^{^9}$ PX20 Jones ¶¶ 35(e) and 41; see also PX30 and PX15 J. Brown ¶ 8.

¹⁰ PX21 Shiller ¶ 49 - A chargeback occurs when a consumer dispute a charge on their credit card, which might result in a reversal of the charge. The credit card associations monitor chargeback rates, and merchants with high chargeback rates may be put in a monitoring program, or even have their merchant account terminated. Under Visa rules, a chargeback rate of greater that 1% will put a merchant into the Visa Chargeback Monitoring Program. Defendants had more than 10% chargeback rate. See PX20 Jones ¶ 34.

 $^{^{11}}$ PX21 Shiller ¶ 25.

consumers regarding expected grants." The BBB has given PBS a grade of "F," 13 1 Silvers is the manager, member and owner of record of PBS. 14 Based on payments PBS 2 made for Hilliard's benefit (directly and indirectly), Hilliard appears to be a beneficial 3 owner of PBS.15 4 5 Premium Domain Services, LLC ("Premium Domain"), also doing business as Premium Services, Premium Grants and PremiumGrants.com, is an Arizona limited 6 liability company. Premium Domain has a mailing address of 6040 E Main St. #127, 7 Mesa, AZ 85205.¹⁶ Premium Domain has at least one website, 8 premiumdomainservices.us.¹⁷ Defendant Shawn Stumbo is a manager and owner of 9 Premium Domain. 18 The BBB has given Premium Domain a grade of "F." Defendant 10 Silvers is listed as the contact for premiumdomainservices.us.²⁰ 11 12 2 Unique, LLC ("2 Unique"), also doing business as Unique Services. Unique 13 Grants, UniqueGrants.com and Grant Support, is an Arizona limited liability company with a mailing address of 2942 N. 24th Street, Suite 114-566, Phoenix, AZ 85016.²¹ In 14 December 2017, 2 Unique had at least one merchant account closed by a payment 15 16 17 18 19 20 ¹² PX20 Jones ¶ 46. 21 ¹³ PX15 J. Brown ¶ 10. ¹⁴ PX20 Jones ¶ 46. 22 ¹⁵ PX24 Van Wazer ¶¶ 12-14. 23 PX20 Jones at 5. Address used on merchant account application. **PX 44 at 14-24**. PX20 Jones at 6. See also **PX 44 at 28-29**. The website is about web services, not 24 grants. PX20 Jones ¶ 43. 25 ¹⁸ PX20 Jones at 5 and ¶ 41. 26 ¹⁹ PX15 J. Brown ¶ 7. ²⁰ PX20 Jones ¶ 45. 27 PX20 Jones \P 40(b); see also PX54 at 3. 28

processor due to high chargebacks.²² 2 Unique has at least one website, 2uniquellc.net.²³ 1 Defendant Tiffany Hoffman is a member, officer, agent, and owner of 2 Unique.²⁴ 2 Amazing App, LLC ("Amazing App") is an Arizona limited liability company 3 with a registered address at 1616 E. Main Street, #210, Mesa, AZ 85203. Amazing App 4 is currently operating with the rest of the enterprise at 14040 N. Cave Creek Road, Suite 5 205, Phoenix, Arizona 85022.²⁵ Amazing App has also used 6040 E. Main St. #127, 6 Mesa, AZ 85205 as a contact address and has operated out of 2720 E. Thomas Road, 7 8 C150, Phoenix, AZ 85016. Defendant Hilliard is the owner and manager of Amazing App. 26 Amazing App has received more than \$500,000 from PBS and 2 Unique and 9 more than \$800,000 from credit card processors.²⁷ 10 11 Defendants appear to be currently operating out of an office at 14040 N. Cave Creek Road, Suite 205, Phoenix, Arizona 85022.²⁸ The Corporate Defendants operate as 12 a common enterprise;²⁹ among other things they share control/ownership, have common 13 14 employees, marketing materials and, fax numbers, and consumers who initially 15 understood that they were doing business with one of the Corporate Defendants were sent invoices from, or instructed to send their completed grant workbooks to, another member 16 17 ²² PX20 Jones at 7; see also PX 44 at 51-52. ²³ PX20 Jones at 7; see also PX 44 at 37-48. The website does not mention grants. 18 PX20 Jones ¶ 43. 19 ²⁴ PX20 Jones ¶ 41. 20 ²⁵ PX17 Bruha ¶ 13. ²⁶ PX20 Jones ¶ 41. 21 ²⁷ PX24 Van Wazer ¶¶ 11 and 15. 22 ²⁸ PX17 Bruha ¶ 13. 23 ²⁹ In determining whether a common enterprise exists, "[t]he Court evaluates the pattern and frame-work of the whole enterprise." *FTC v. Grant Connect, LLC*, 827 F. Supp. 2d 1199, 1216 (D. Nev. 2011). Courts consider non-exclusive factors such as whether the 24 companies were under common ownership and control; whether they pooled resources 25 and staff; whether they shared marketing and phone numbers; and whether they jointly participated in a common venture in which they benefited from a shared business scheme. 26 Id.; see also FTC v. Network Servs. Depot, Inc., 617 F.3d 1127, 1142-43 (9th Cir. 2010); FTC v. AMG Servs., No. 2:12-cv-00536, 2016 U.S. Dist. LEXIS 44625, 11-12 (D. Nev. 27 Mar. 31,2016). "[C]ommon enterprise is not an alter ego analysis. The entities formally may be separate corporations, but operate as a common enterprise." *Id.* at 1218. 28

of the common enterprise.³⁰ The Corporate Defendants have intermingled their funds³¹ and the Individual Defendants use the Corporate Defendants for one common purpose: executing the scam at issue here.

A. The Individual Defendants

The five Individual Defendants are the officers and owners of the Corporate Defendants. They have authority to control the Corporate Defendants, manage their bank accounts, and sign documents on their behalf.

Michael Ford Hilliard, who often goes by Michael Ford, ³² is the owner and manager of Amazing App and is the manager or *de facto* manager of several of the entities that execute the scheme as a common enterprise. Hilliard registered the trade name "Hite Media Group" under his Arizona company, Advertising for Life, LLC. ³³ He is a signatory on bank accounts titled in the name Amazing App ³⁴ and has executed rental agreements on behalf of Amazing App. ³⁵ He changed depository accounts for a merchant account in the name of Hite Media, ³⁶ and what appears to be Hilliard's email address (mh@hite.ws) is listed as Hite Media's email address for downloading telephone numbers on the FTC's Do Not Call Registry. ³⁷ Hilliard also corresponded with the BBB

³⁰ PX21 Shiller ¶ 54.

^{19 | 31} PX24 Van Wazer ¶¶ 8-10. For example, 2 Unique paid the rent for speace leased in the name of Amazing App and checks made out to various Defendants and DBAs, including 2 Unique, Premium Domain Services, and Premium Grants were deposited into a PBS bank account.

³² PX20 Jones ¶ 35(b) and PX65 at 1-2. The same email address is used in both: (1) "Michael Ford's" communication with a telecommunications provider and (2) Hilliard's email to the *Blue Saguaro Marketing* scamsters.

 $^{^{33}}$ PX16 Glenn ¶ 9.

³⁴ PX20 Jones ¶ 27(b).

³⁵ PX17 Bruha ¶ 11.

 ³⁶ PX20 Jones at 5. (The EVO file contained a fax transmission dated November 26,
 ²⁷ 2014, from Michael Ford to Vision Payment Solutions Merchant Account Support. The file contained a document to Vision Payment Solutions with title "CHECKING ACCOUNT CHANGE FORM.")

regarding complaints about Hite Media.³⁸ His email address is a point of contact for Hite 1 Media's toll free telephone numbers.³⁹ Hilliard has signed lease agreements for the 2 3 offices used by the Corporate Defendants, and a cell number identified as Hilliard's was listed as receiving a call, initiating a call and/or transferring a call from a telephone 4 number used by the scheme 66 times. 40 5 6 Hilliard participates in the management of 2 Unique. He has authority to make decisions regarding 2 Unique's mail forwarding service, 41 and obtained the websites that 7 the company has used, premiumdomainservices.us, 2uniquellc.net, uniquegrants.com. 8 and uniqueservicesllc.com. 42 Bank records demonstrate that the lion's share of 9 Defendants' revenues have been transferred to Hilliard or his company, Amazing App. 43 10 11 Additionally, funds held in bank accounts in the names of PBS and Hite Media have been used for his personal benefit.⁴⁴ Hilliard has had multiple run ins with the law relating to 12 fraud⁴⁵ and apparently purchased grant leads from the fraudulent grant telemarketers 13 shutdown by the FTC's 2016 Blue Saguaro Marketing, LLC action. 46 14 15 Michael De Rosa, who often goes by "Bruce James," is a de facto manager of 16 PBS, Premium Domains, and 2 Unique. De Rosa has authority to make decisions 17 18 19 ³⁷ PX21 Shiller ¶ 51. 20 ³⁸ PX16 Glenn ¶ 7. ³⁹ PX20 Jones ¶ 35(b). 21 ⁴⁰ PX20 Jones ¶ 36. 22 ⁴¹ PX20 Jones ¶ 40(a). 23 ⁴² PX20 Jones ¶ 39. 24 ⁴³ PX24 Van Wazer ¶¶ 10-12. ⁴⁴ PX24 Van Wazer ¶¶ 13-14. For example, Hite Media paid Hilliard's family-related 25 legal fees. 26 45 PX20 Jones ¶53. Hilliard has been arrested multiple times for crimes related to fraud, including arrests for criminal misrepresentation and possession of a forgery device. It

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appears that he plead to lesser offenses.

⁴⁶ PX20 Jones ¶50a; PX65 at 1-2.

regarding 2 Unique's mail forwarding service. 47 He has received paychecks from 2 1 Unique and Amazing App totaling more than \$71,000.48 2 In 2016, he executed an Assurance of Discontinuance with the State of Arizona on 3 behalf of himself and his company Advanced Social Media, LLC ("ASM"). 49 Arizona 4 alleged, among others, that ASM deceptively telemarketed grant services to consumers. 50 5 The Assurance of Discountenance prohibits De Rosa from selling "services related to 6 grant funding" and directed De Rosa to dissolve ASM and make a \$3000 payment to 7 Arizona.⁵¹ De Rosa's current conduct appears to violate his Assurance of Discontinuance 8 9 with Arizona. 10 Shawn Stumbo is a manager and owner of Premium Domain. Stumbo has signatory authority over bank accounts titled in the name of Premium Domain and has set 11 up merchant accounts in the name of Premium Domain and Premium Domain d/b/a 12 Premium Services.⁵² Stumbo has communicated with a payment processor about 13 chargeback issues related to the scheme.⁵³ He is currently incarcerated in Arizona on 14 drug related charges.⁵⁴ When booked, Stumbo identified his employer as "Premium 15 Domain Services" and his occupation as "merchant processor." Bank records indicate 16 that, after Stumbo obtained the merchant account for the scheme, he received payments 17 18 on a regular basis from Hilliard and his company Amazing App. 56 19 20 ⁴⁷ PX20 Jones ¶ 41. ⁴⁸ PX24 Van Wazer ¶ 11. 21 ⁴⁹ PX20 Jones ¶ 46. Defendants Hoffman and Hilliard worked with De Rosa at ASM. 22 PX21 Shiller ¶¶ 30-34. 23 ⁵⁰ PX20 Jones ¶ 46. 24 51 PX20 Jones \P 46; PX22 Van Wazer $\,\P$ 11. 25 ⁵² PX20 Jones at 5 and PX44 at 14-24. ⁵³ PX20 Jones \P (f) at 6. 26 ⁵⁴ PX21 Shiller ¶ 52. 27 ⁵⁵ PX17 Bruha ¶ 8. ⁵⁶ PX24 Van Wazer ¶ 16. 28

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⁶⁷ PX20 Jones ¶ 45.

Tiffany Hoffman is a member, officer, agent, and owner of 2 Unique. 57 Hoffman has signatory authority over bank accounts titled in the name of 2 Unique and has executed documents to open merchant accounts and maildrops in the name of 2 Unique.⁵⁸ She obtained and paid for the toll free phone numbers used by 2 Unique. 59 She communicated with a payment processor about chargebacks associated with the scam. 60 Hoffman previously worked at ASM, a grant telemarketing company shutdown by Arizona in 2016. According to testimony by De Rosa, at ASM, Hoffman was a supervisor, worked on grant applications, handled consumer complaints, and dealt with credit card chargebacks.⁶¹ Jeremy Silvers is a manager, member and owner of PBS. 62 Silvers has signatory authority over bank accounts titled in the name of PBS and has used that account to funnel ill-gotten funds to other members of the scheme.⁶³ He has opened maildrops in the name of PBS.⁶⁴ Silvers has executed documents to open merchant accounts in the name of PBS⁶⁵ and received email communications from payment processors regarding the termination of PBS merchant account due to high levels of chargebacks. 66 Silvers is listed as the contact for Premium Domain's website.⁶⁷ He was named in the Cease and Desist Order lodged by the North Dakota Attorney General's Office against PBS and ⁵⁷PX20 Jones at 7 and ¶¶ 40(a) and 41. ⁵⁸ *Id*. ⁵⁹ PX62 at 6. ⁶⁰ PX20 Jones at 7. ⁶¹ PX21 Shiller ¶¶ 30-32. 62 PX20 Jones at 7 and ¶ 41. ⁶³ PX20 Jones ¶ 30 and PX24 Van Wazer ¶12. ⁶⁴ PX20 Jones ¶ 40(c). ⁶⁵ PX20 Jones at 7. ⁶⁶ PX21 Shiller ¶ 49.

corresponded with the North Dakota Attorney General's Office about that matter.⁶⁸ Silvers has had multiple runs with the law, including past charges of burglary and forgery.⁶⁹

III. **Defendants' Business Practices**

Defendants' Deceptive Sales Pitch Α.

Defendants' telemarketers call consumers ⁷⁰ -- including consumers whom are seniors, 71 disabled, 72 veterans, 73 and/or on a fixed income 74 -- and represent that consumers are likely to receive, through Defednants' services, tens of thousands of dollars in grants⁷⁵ from government, corporate, or private grantors.⁷⁶ They further represent that consumer can use the grant money for personal expenses.⁷⁷ Defendants tell consumers that thousands of multi-billion dollar corporations, including John Deere and Sony, fund millions of dollars in grants, which the companies use as tax write-offs, to individuals like the consumers. 78 Defendants have referred to such grants as "stimulus

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⁶⁸ PX20 Jones ¶ 48.

PX20 Jones ¶ 52.

⁷⁰ Defendants operate websites, such as PremiumGrants.com and UniqueGrants com, which tout the availability of grant money for individuals, including grants specifically targeted for women, seniours, and minorities. PX20 Jones ¶¶ 38-39. Defendants also call consumers and represent that they are with "PremiumGrants.com" (see PX7 Rizzuto ¶3), use the URL PremiumGrants.com in their workbooks (PX2 Brown \ \gamma 8) and use their logos on their materials. PX21 Shiller ¶ 26.

⁷¹ PX1 Williams ¶ 1, PX2 Brown ¶ 3, PX3 Christiani ¶ 1, PX4 Mott ¶ 1, PX5 Stephens ¶ 1, PX9 Howard ¶ 1, PX10 Geiger ¶ 1, PX11 Perryman ¶ 1, and PX12 McDonald ¶ 1.
73 PX4 Mott ¶ 1 and PX7 Rizzuto ¶ 2.

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PX1 Williams ¶ 2. PX3 Christiani ¶ 2, PX9 Howard ¶ 2, PX10 Geiger ¶ 2, PX11 Perryman ¶ 1.

 $^{^{75}}$ PX1 Williams \P 4, PX2 Brown \P 5, PX3 Christiani \P 4, PX4 Mott \P 4, PX5 Stephens \P 4, PX6 Woods \P 13, PX7 Rizzuto \P 3, PX8 Amick \P 7, PX9 Howard \P 4, PX10 Geiger \P 4, PX11 Perryman \P 5, and PX12 McDonald \P 4, PX20 Jones $\P\P$ 6 and 13, PX21 Shiller \P

^{10.}PX1 Williams ¶ 4, PX2 Brown ¶ 5, PX3 Christiani ¶ 4, PX4 Mott ¶ 4, PX5 Stephens ¶ 4, PX6 Woods ¶ 4, PX7 Rizzuto ¶ 3, PX8 Amick ¶ 4, PX9 Howard ¶ 4, PX10 Geiger ¶ 41, PX11 Perryman ¶ 5, and PX12 McDonald ¶ 4, and PX21 Shiller ¶ 9. 25

 $^{^{77}}$ PX1 Williams \P 4, PX2 Brown \P 5, PX3 Christiani \P 4, PX5 Stephens \P 4, PX6 Woods \P 11, PX7 Rizzuto \P 4, PX8 Amick \P 6, PX9 Howard \P 5, PX10 Geiger \P 6, PX11 Perryman \P 8, and PX12 McDonald \P 3, PX21 Shiller \P 10.

⁷⁸ PX5 Stephens ¶4, PX7 Rizzuto ¶ 3, PX8 Amick ¶ 7, PX20 Jones ¶ 6, PX21 Shiller ¶ 9.

grants," "single parent assistance grants," and "senior grants." 79

Purportedly to "determine" the amount of grant money for which the consumer is eligible, Defendants ask consumers for information regarding their income, employment, age, veteran status, home value and equity, savings and retirement funds, debt, drivers' license and credit and debit card numbers. ⁸⁰ After consumers provide that information, Defendants often state that the consumers are eligible for grants ranging from \$10,000 to \$100,000 dollars. ⁸¹ Defendants routinely tell consumers that they can spend the grant money on almost "anything you choose," including buying a car, paying off debt, paying medical bills, and paying for home repairs and improvements. ⁸²

Defendants send consumers a grant workbook and schedule four to six "training sessions" between the consumer and a "grant specialist" to purportedly help the consumers complete a grant "workbook." As part of the sales pitch, Defendants represent to consumers that they will use the information in the workbook to draft and submit grant applications on behalf of the consumers, obtaining tens of thousands of dollars in grant money for them.⁸⁴

In calls with consumers and FTC investigators posing as consumers, Defendants have either (1) guaranteed that consumers using Defendants' services will receive tens of thousands of dollars in grants, 85 (2) told consumers that the grant money was waiting for

⁷⁹ PX21 Shiller ¶ 9 (stimulas); PX20 Jones Attachment A at 10 (single parent assistance), and PX10 Geiger ¶ 5 (senior grants).

⁸⁰ PX21 Shiller ¶ 42 (Hite Media Script PX66).

 $^{^{81}}$ PX6 Woods ¶ 12 (\$10,000) and PX5 Stephens ¶ 8 (\$100,000).

 $^{^{82}}$ PX1 Williams \P 4, PX2 Brown \P 5, PX3 Christiani \P 4, PX5 Stephens \P 4, PX6 Woods \P 11, PX7 Rizzuto \P 4, PX8 Amick \P 6, PX9 Howard \P 5, PX10 Geiger \P 6, PX11 Perryman \P 8, and PX12 McDonald \P 3, PX21 Shiller \P 10.

⁸³ PX1 Williams ¶ 11, PX2 Brown ¶ 5, PX3 Christiani ¶ 5, PX6 Woods ¶ 17, PX7 Rizzuto ¶ 9, PX8 Amick ¶ 11.

⁸⁴ PX6 Woods ¶ 12, PX7 Rizzuto ¶ 9, PX8 Amick ¶ 11, PX10 Geiger ¶ 8.

 $^{^{85}}$ PX1 Williams \P 12, PX2 Brown \P 7, PX5 Stephens \P 8, PX7 Rizzuto \P 7, PX9 Howard \P 8.

them or was a "sure thing,"⁸⁶ or (3) claimed that Defendants have a "very high" or 95-98% success rate in obtaining tens of thousands of dollars in grants for consumers to use for personal expenses, such as paying bills, home repair, etc.⁸⁷ Defendants often tell consumers that they would be unlikely to get the grant money without Defendants' help.⁸⁸

Defendants tell consumers that they need to pay proposed Defendants' fees, that range from \$295 to at least \$4995, upfront to obtain the tens of thousands of dollars in grant money. They collect the fees via credit or debit card, check, or money order, and send consumers invoices via email. 90

Defendants' invoices are not for grant services. Instead, the invoices state that the consumers have purchased "Social Business Training." The invoices require consumers to sign a contract that states Defendants have a "no refund" policy before Defendants have provided any services and before consumers have received a grant. 92

B. Training and The Upsell

Within a few days of collecting their fees from consumers, Defendants mail consumers a grant package, including a "Welcome Letter" and the grant workbook.⁹³ Defendants have used slightly different iterations of the grant workbook.⁹⁴ The

⁸⁶ PX4 Mott ¶ 6 and PX6 Woods ¶¶ 10 and 14.

⁸⁷ PX8 Amick ¶ 14, PX20 Jones ¶ 5, and PX21 Shiller ¶ 16.

⁸⁸ For example, during a March 15, 2018 undercover call, Defendants told an FTC investigator that if she applied for grants she qualified for on her own, "the chances of you getting funded are less than 15 percent." PX21 Shiller ¶ 11.

 $^{^{89}}$ PX2 Brown \P 19 (\$4995) and PX6 Woods \P 12, PX7 Rizzuto \P 8, and PX11 Perryman \P 6 (\$295).

⁹⁰ PX1 Williams ¶ 14, PX2 Brown ¶ 7, PX3 Christiani ¶ 10, PX4 Mott ¶ 7PX6 Woods ¶ 16, PX10 Geiger ¶ 10, and PX11 Perryman ¶ 12.

^{23 | 91} PX1 Williams ¶ 4, PX2 Brown ¶ 7, PX3 Christiani ¶ 10, PX5 Stephens ¶ 12, PX6 Woods ¶ 16, PX7 Rizzuto ¶ 12, PX9 Howard ¶ 10, PX10 Geiger ¶ 10, PX11 Perryman ¶ 12, PX12 McDonald ¶ 8, and PX20 Jones ¶ 7.

⁹² For example, see PX1 Williams Attachment B at 1, PX10 Geiger ¶ 16, and PX20 Jones Attachment B at 2.

⁹³ PX1 Williams ¶ 14, PX4 Mott ¶ 9, PX5 Stephens ¶ 11, PX7 Rizzuto ¶ 16, PX8 Amick ¶ 17, and PX20 Jones ¶ 9(a).

⁹⁴ PX22 Bauer ¶ 29.

workbook has sections, with titles such as, "Reasons for Funding"; "Statement of Need"; "Budget Assignment"; and "Plan of Action." It includes various assignments for consumers. For example, the Reason for Funding section directs consumers to "[1]ist any and all reasons you are interested in seeking funding...," and the Session 1 (The Basics) assignment asks consumers to describe "What makes you unique from other applicants?" ⁹⁶

Within a week or two of the consumer's initial purchase, Defendants call to schedule the grant training sessions. Often, during this follow up call, Defendants tell consumers that if they pay an additional fee, Defendants will either: (1) create an online profile for the consumers that will enable Defendants to obtain even more grant money for the consumers than Defendants promised in the initial sales call; or (2) be able to speed up the grant process and obtain the consumer's grant money faster. Whether or not, the consumer purchases Defendants' upsell, Defendants direct consumers to review the grant workbook and schedule training sessions between consumers and Defendants' "grant specialists."

During the grant training sessions: (1) consumers review what they have written in the grant workbook with Defendants' grant specialists; ¹⁰¹ and (2) Defendants' grant

⁹⁵PX20 Jones Attachment B at 7.

⁹⁶ PX20 Jones Attachment B at 8.

⁹⁷ PX1 Williams ¶ 16, PX4 Mott ¶ 7, PX7 Rizzuto ¶ 9, PX8 Amick ¶ 11, PX 10 Geiger ¶ 12, and PX20 Jones ¶¶ 8 and 12.

⁹⁸ PX2 Brown ¶ 9, PX4 Mott ¶ 11, PX5 Stephens ¶ 8, PX6 Woods ¶ 13, PX9 Howard ¶ 14. Defendants claim that an online profile done by a software company would allow a grantor to type Defendants' client's name into the software, and a picture of the client would pop "up on their computer screen." PX20 Jones ¶ 13.

⁹⁹ Christiani ¶ 8, PX12 McDonald ¶ 18.

²⁶ PX1 Williams ¶ 16, PX4 Mott ¶ 7, PX7 Rizzuto ¶ 9, PX8 Amick ¶ 11, PX10 Geiger ¶ 12, and PX20 Jones ¶¶ 8 and 12.

 $^{^{101}}$ PX1 Williams $\P\P$ 17-19, PX6 Woods $\P\P$ 17-19, PX7 Rizzuto $\P\P$ 18-21, PX8 Amick \P 11, and PX9 Howard \P 19.

periodists reinforce the representations made to consumers in the initial sales pitch. Defendants' grant specialists direct consumers to mail them the completed grant workbook for the Defendants to use in drafting "grant proposals." Defendants tell consumers it may take several months for Defendants to draft the grant proposal, send the proposal to the grantors, and obtain consumers grant money. 104

C. Defendants' Delaying Tactics and Use of Threats

Later, when consumers call to ask about the status of their grants, Defendants put them off, telling them to be patient. Sometimes, Defendants claim that they need to send out more grant proposals. Defendants also tell consumers that they will keep sending out grant proposals until the consumers get their grant funding. Eventually, Defendants stop answering consumers' calls and do not respond to voicemails, emails, or letters from consumers When consumers attempt to get their money back by contacting their credit card company and initiating a chargeback, Defendants have often threatened those consumers with possible collection actions if they do not reverse the chargeback.

 $^{^{102}}$ PX1 Williams ¶ 19, PX2 Brown ¶ 13, PX3 Christiani ¶ 11, PX4 Mott ¶ 10, PX6 Woods ¶ 19, and PX8 Amick ¶ 20.

^{21 |} PX1 Williams ¶ 21, PX2 Brown ¶ 14, PX3 Christiani ¶ 12, PX8 Amick ¶ 21, PX9 Howard ¶ 21, and PX10 Geiger ¶ 19.

²² PX1 Williams ¶ 21, PX2 Brown ¶ 10, PX3 Christiani ¶ 8, PX6 Woods ¶ 14, PX7 Rizzuto ¶ 24, PX8 Amick ¶ 14, PX9 Howard ¶ 50, and PX11 Perryman ¶ 18.

^{23 | 105} PX2 Brown ¶ 17, PX3 Christiani ¶ 14, PX7 Rizzuto ¶ 24, PX10 Geiger ¶ 20, and PX11 Perryman ¶ 19.

 $^{^{106}}$ PX7 Rizzuto ¶ 24 and PX11 Perryman ¶ 19.

^{25 | 107} PX2 Brown ¶ 18.

²⁶ PX1 Williams ¶ 27, PX2 Brown ¶ 18, PX4 Mott ¶ 15, PX5 Stephens ¶ 15, PX6 Woods ¶ 27, PX7 Rizzuto ¶ 26, PX8 Amick ¶ 22, PX10 Geiger ¶¶ 22-23, and PX11 Perryman ¶ 20.

 $^{^{109}}$ PX12 McDonald ¶ 28.

D. Defendants's Representations about Grants are False and/or Unsubstantiated and Their Services are Bogus

Defendants represention that consumers who purchase and use Defendants' services are likely to receive grants worth thousands of dollars, which the consumers can use for personal expenses, is false and unsubstantiated. As demonstrated by the experiences of 32 consumers documented in consumers declarations and BBB complaints, consumers who pay Defendants' fees are not receiving such grants. Many of Defendants' victims are retired seniors, some of whom are disabled or live on fixed incomes. Consumers paid Defendants hundreds or even thousands of dollars, completed Defendants' training, and did not get grants. Defendants often prey on vaunrable consumers from who Defendants' fees represent a significant burden. Many of their victims live in homes in need of repair, without working air conditioning, or bad roofs. Defendants' took \$1495 from a retired woman who lives on food stamps, after promising her a grant of more than \$40,000. Leaving her in worse financial shape, Defendants would not answer her calls or letters.

As explained by grant expert, David Bauer, the average consumer is unlikely to qualify for, let alone receive, tens of thousands of dollars in grant money to pay for personal expenses.¹¹⁷ Federal and state governments do not give grants to individuals for

¹¹⁰ PX21 Shiller ¶ 50.

^{20 |} PX1 Williams ¶ 1, PX2 Brown ¶ 3, PX3 Christiani ¶ 1, PX4 Mott ¶ 1, PX5 Stephens ¶ 1, PX9 Howard ¶ 1, PX10 Geiger ¶ 1, PX11 Perryman ¶ 1, and PX12 McDonald ¶ 1.

¹¹²PX3 Christiani ¶ 2, PX9 Howard ¶ 2, PX10 Geiger ¶ 2, and PX11 Perryman ¶ 1.

^{22 |} That consumer, a disabled senior, paid Defendants \$1,700 after they told him that he was likely to receive, \$32,000 in grant money. He did not receive a grant. All he received for his money was a used wheel chair and a \$500 check from local charities, far less than the \$1,700 he paid Defendants. PX4 Mott ¶ 22.

^{25 |} Williams ¶ 31, PX2 Brown ¶ 19, PX4 Mott ¶ 22, PX5 Stephens ¶ 18, and PX10 Geiger ¶ 27.

^{26 | 115} PX10 Geiger ¶¶ 2 and 27.

^{27 | 116} PX10 Geiger ¶ 27.

¹¹⁷ PX22 Bauer ¶ 32.

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PX22 Bauer ¶ 17.PX22 Bauer ¶ 41.

¹²⁴ PX22 Bauer ¶ 42.

personal financial expenses; and federal and state governments do not give grants to individuals solely on the basis of them being single mothers, veterans, disabled or having debt. 118 Indeed, the federal government's central website for grants, Grants.gov, states in a section dedicated to grant fraud that "Federal grants are usually awarded for specific programs, research or projects – most often to local governments, organizations. institutions and universities. Beware of any individual who promises a government award that can be spent on paying down tuition or credit card debt, or home electronics and décor."119 Similarly, private grants are rarely, if ever (1) awarded for personal expenses; or (2) awarded to individuals solely on the basis of them being single mothers, veterans, or disabled or having debt. 120 Moreover, the private companies, such as John Deere and Sony, that Defendants represent to consumers as giving grants to individual, in fact, do not typically provide such grants. 121 Furthermore, the training and services Defendants provide consumers are not likely to help consumers obtained grants for personal expenses. 122 For example, Defendants' grant workbooks: (1) ask individuals to list reasons for seeking a grant, such as home repairs, yet, grants are rarely, if ever provided to individuals for personal financial expenses; 123 and (2) fail to inform consumers of any of the Office of Management and Budget forms that are required to file for a federal grant. 124 Additionally, according to Bauer, Defendants representation that grantors go online to review profiles of the personal needs of prospective grantees is unheard of in the world of $\overline{^{118}}$ Id. ¹¹⁹ PX22 Bauer ¶ 21. ¹²⁰ PX22 Bauer ¶¶ 27-28. ¹²¹ PX22 Bauer ¶ 37(d).

grants and a useless grant application strategy. 125 Ε. Individual Defendants' Role in the Enterprise and Knowledge that the Representations about Grants are False and/or Unsubstantiated The Individual Defendants control and directly participate in the fraudulent scheme. They also know that the representations made by Defendants' telemarketers are false or unsubstantiated. HILLIARD Hilliard is an officer of Amazing App and a de facto manager and beneficial owner of the other Corporate Defendants. 126 Hilliard has managed the proceeds of the scam through bank accounts in the name of Amazing App. 127 Hilliard leased the office space in which the scheme has operated. 128 He has: (1) paid Defendants' employees; 129 (2) sent instructions to a payment processor regarding Hite Media Group's merchant account; 130 and (3) corresponded with the BBB about consumer complaints filed against the company.¹³¹ Also, he has obtained mail drops in the name of Premium Domain Services and has authority to make decisions regarding 2 Unique's mail forwarding service. 132 Furthermore Hilliard (through his alias, Michael Ford) obtained and paid for the toll free

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^{21 | 125} PX22 Bauer ¶ 34.

¹²⁶ PX20 Jones ¶ 40(b) and PX24 Van Wazer ¶¶ 13-14. (PBS and Hite Media accounts used to pay Hilliard's bills, including personal legal bills.)

¹²⁷ PX20 Jones ¶ 27(b) and PX24 Van Wazer ¶¶ 12, 15. (More than \$875,000 in consumer credit card payments were directly deposited into an Amazing App bank account.).

^{25 | 128} PX17 Bruha ¶ 11.

²⁶ PX24 Van Wazer ¶ 7.

 $^{^{130}}_{131}$ PX20 Jones ¶ 25(b). PX16 Glenn ¶ 7.

 $^{^{132}}$ PX20 Jones ¶ 40(a).

phone numbers used in the scheme, ¹³³ and (again, as Michael Ford) is the corporate contact for several of the schemes websites. ¹³⁴

Hilliard also knows that Defendants' representations about grants are deceptive.

Hilliard has owned, operated and worked with at least three companies that had alerts posted about them or were shutdown for running grant scams like the one here.

First, Hilliard as an original owner of ASM with DeRosa¹³⁵ knows that De Rosa executed an Assurance of Discontinuance in with the State of Arizona that alleged that ASM made deceptive statements involving consumers' eligibity for grants.¹³⁶

Second, Hilliard did businesss with the Phoenix grant scamsters shutdown by the FTC's *Blue Saguaro Marketing, LLC* action in late 2016.¹³⁷ Defendants current scam appears almost identical to that one, ¹³⁸ and Defendants actually employ telemarketers who worked for the Blue Saguaro Marketing defendants. ¹³⁹ It is inconceivable that Hilliard does not recognize the same misrepresentations as those made by the Blue Saguaro Marketing defendants.

Third, Hilliard received notice that the BBB was planning on filing a Consumer Alert against Hite Media because "seven of the eight complaints received at this BBB allege that the consumer paid an up-front fee ranging from \$1200 to \$7500 in order to receive a grant ranging from \$80,000 -\$85,000; none of the complainants received the promised grant after paying the fee." After Hilliard failed to respond to the Better Business Bureau's calls and letter, the BBB issued a Consumer Alert notifying consumers that Hite Media had left "a trail of dissatisfied grant seekers who report paying thousands

²³ PX20 Jones ¶ 35(e).

^{24 | 134} PX20 Jones ¶ 39.

^{25 |} PX21 Shiller ¶ 39. PX20 Jones ¶ 46.

^{26 | 137} PX20 Jones ¶ 50(a).

¹³⁸ PX21 Shiller ¶ 47.

¹³⁹ PX20 Jones ¶ 50.

 $^{^{140}}$ PX16 Glenn \P 10.

of dollars for information on how to qualify for grants, but don't receive any grants as a result of a book and some phone training supplied by the company." 141

Finally, Hilliard evidently expects at some time to be contacted by the police regarding the legality of his business. In April, 2018, when Defendants unexpectedly abandoned a business premises, Hilliard sent a text message to the landlord stating, in part, "If a detective called looking for me please give me there [sic] information or pass my information to them because my business operates ethically and legally." 142

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DE ROSA

De Rosa is a *de facto* manager of the Corporate Defendants, including 2 Unique. 143 DeRosa has the authority to make decisions regarding 2 Unique's mail forwarding service. 144

De Rosa knows that his previous company, ASM was shutdown for deceptively telemarketing grant services to consumers. 145 When questioned under oath by the Arizona Attorney General's Office in the ASM matter, he admitted that there are no grants available to pay individual credit card debt and that ASM had no substantiation that any of their clients received any grants. 146 Moreover, like Hilliard, De Rosa did business the Blue Saguaro Marketing scamsters. 147

STUMBO

Stumbo is an owner and officer of Premium Domain, 148 and personally opened and managed the merchant accounts and depository accounts used in the grant scam. 149

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PX16 Glenn ¶ 12. PX17 Bruha ¶ 10.

¹⁴³ PX20 Jones ¶ 41.

¹⁴⁴ *Id*.

 $^{^{145}}$ See supra Note 49. PX21 Shiller ¶ 37.

²⁷ ¹⁴⁷ PX20 Jones ¶ 50.

 $^{^{148}}$ PX20 Jones at 6 and ¶ 41.

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¹⁵⁸ PX21 Shiller ¶¶ 31-33.

Stumbo directed a payment processor to send processing proceeds directly to Amazing App's bank account. 150 Stumbo received regular payments from Hilliard and Amazing App. 151 Stumbo knows that Defendants' sales practices generate large numbers of upset consumers. He received notifications from the payment processor for Premium Domain that its chargeback rate was much higher than what Visa and MasterCard allow. 152 **HOFFMAN** Hoffman is the owner and officer of 2 Unique. 153 She (1) opened and managed the merchant accounts and depository accounts used in the grant scam; ¹⁵⁴ (2) opened mail drops in the name of 2 Unique; 155 (3) funneled ill-gotten gains from 2 Unique to Hilliard's company; ¹⁵⁶ and (4) paid Defendants' employees. ¹⁵⁷ Like the others, Hoffman knows that Defendants' representations about grants are deceptive. Hoffman worked at ASM under De Rosa, as an assistant manager, and handled refund requests and chargebacks, and worked on grant proposals for ASM's consumers. 158 She must know that De Rosa executed an Assurance of Discontinuance in with the State of Arizona that alleged that ASM made deceptive statements involving consumers' eligibity for grants and that his current work violates the Assurance of Discontinuance. Hoffman has also received notices from payment processors that 2 ¹⁴⁹ PX20 Jones at 6-7. ¹⁵⁰ PX20 Jones ¶ 25(b). ¹⁵¹ PX24 Van Wazer ¶ 16. ¹⁵² PX20 Jones ¶ 25(f). ¹⁵³ PX20 Jones ¶ 41. 154 PX20 Jones at 7.
155 PX20 Jones ¶¶ 40(a) and 41.
156 PX24 Van Wazer ¶¶ 10-12. ¹⁵⁷ PX24 Van Wazer ¶ 7.

Unique's chargeback rate was much higher than what Visa and MasterCard allow, and had a merchant account terminated due to high chargebacks. 159 **SILVERS**

Silvers is an owner and officer of PBS. 160 He opened and managed the merchant accounts and depository accounts used in the grant scam; ¹⁶¹ (2) opened mail drops for PBS; 162 (3) is the contact person for Premium Domain's website; 163 and (4) funneled illgotten gains from PBS to Amazing App. 164

Silvers also knows that Defendants' representations about grants are deceptive. Silvers as a manager of PBS, corresponded and spoke with the North Dakota Attorney General's Office about a consumer complaint from a consumer who had been promised a grant by PBS to to help with the consumer's credit card debt. 165 After Silvers stopped responding, the North Dakota Attorney General's Office served him and PBS with a Cease and Desist Order that alleged that Silvers and PBS made misrepresentations when it made the promises to the consumer "regarding expected grants." ¹⁶⁶

Furthermore, like Stumbo and Hoffman, Silvers knows that know that Defendants' sales practices generate large numbers of upset consumers. Stumbo has received notifications from the payment processor that PBS was generating large numbers of chargebacks. 167 Indeed, Silver received an email notifying him that PBS' merchant account was being terminated due to high chargebacks. 168

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¹⁶¹ PX20 Jones at 7. 24

¹⁶² PX20 Jones ¶ 40(c).

¹⁶⁴ PX24 Van Wazer ¶ 12.

¹⁶⁵ PX20 Jones ¶ 48.

¹⁶⁶ *Id*.

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¹⁶⁷ PX20 Jones ¶ (f) at 6. PX21 Shiller ¶ 49.

Finally, as the owners and operators of these closely-held businesses—which do not provide any legitimate services—the Individual Defendants cannot plausibly be ignorant of the fraudulent nature of their enterprise.

F. Consumer Harm

The FTC, the Better Business Bureau, and state attorney's general have received complaints from consumers victimized by this scam, with losses ranging from hundreds to thousands of dollars. Since 2014, Defendants have charged consumers more than \$3 million for their bogus grant services.

IV. ARGUMENT

A. The FTC Act Authorizes This Court to Grant the Requested Relief

Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), gives the Court authority to issue an injunction against violation of any provisions of law enforced by the FTC and "any ancillary relief necessary to accomplish complete justice." *FTC v. Commerce Planet, Inc.*, 815 F.3d 593, 598 (9th Cir. 2016) (*quoting FTC v. Pantron I Corp.*, 33 F.3d 1088, 1102 (9th Cir. 1994); *FTC v. H.N. Singer, Inc.*, 668 F.2d 1107, 1111-13 (9th Cir. 1982)). This ancillary relief can include, among other remedies, an *ex parte* TRO, a preliminary injunction, an asset freeze, and the appointment of a receiver. *See, e.g., FTC v. Affordable Media, LLC*, 179 F.3d 1228, 1232 & n.2 (9th Cir. 1999) (TRO and preliminary injunction including asset freeze); *FTC v. Am. Nat'l Cellular, Inc.*, 810 F.2d 1511, 1512 (9th Cir. 1987) (TRO and preliminary injunction including asset freeze and appointment of a receiver). On numerous occasions, courts of this District have acted under the authority of Section 13(b) to grant preliminary relief similar to that sought here. 171

¹⁶⁹ PX21 Shiller Decs ¶ 50.

¹⁷⁰ PX20 Jones ¶¶ 31-33.

See, e.g., FTC v. Advertising Strategies, LLC, et al., CV-16-03353(D. Ariz. Oct. 4, 2016) (Humetewa, J.); FTC v. Blue Saguaro Marketing, LLC, et al., CV-16-03406 (D. Ariz. Oct. 7, 2016)(Logan, J.); FTC v. Money Now Funding, LLC, No. CV-13-01583 (D. Ariz. Aug. 5, 2013) (Snow, J.); FTC v. American Business Builders LLC, et al., No. CV-12-2368 (D. Ariz. Nov. 6, 2012) (Snow, J.); FTC v. ELH Consulting LLC, et al., No. CV-12-2246- (D. Ariz. Oct. 22, 2012) (Teilborg, J.); FTC v. Ambrosia Web Design LLC, et al., No. CV-12-2248 (D. Ariz. Oct. 22, 2012) (Teilborg, J.); FTC v. North Am. Mktg. and

In determining whether to grant preliminary relief under Section 13(b), the Court must consider two factors: (1) the FTC's likelihood of ultimate success; and (2) whether the public equities outweigh any private equities. *Affordable Media*, 179 F.3d at 1233. Unlike private litigants, the FTC does not need to prove irreparable injury, which is presumed. *FTC v. Warner Communications Inc.*, 742 F.2d 1156, 1159 (9th Cir. 1984); *FTC v. World Wide Factors, Ltd.*, 882 F.2d 344, 347 (9th Cir. 1989). Because irreparable injury is presumed, the burden of establishing success on the merits is decreased, and the Court "need only . . . find some chance of probable success on the merits" in order to award preliminary relief. *Id.* (quoting *United States v. Odessa Union Warehouse Co-op*, 833 F.2d 172, 176 (9th Cir. 1987)). Moreover, when weighing the equities, the public interest should receive greater weight than private interests. *Id.*

B. A Temporary Restraining Order is Appropriate and Necessary

The evidence shows that the FTC is likely to succeed on its claims that Defendants have violated the FTC Act and the TSR, and the equities weigh heavily in favor of the requested preliminary relief.

1. The FTC Is Likely to Succeed on the Merits

a. Defendants Have Violated Section 5 of the FTC Act

Section 5 of the FTC Act empowers the FTC to prevent "deceptive acts or practices in or affecting commerce." 15 U.S.C. § 45(a). An act or practice is deceptive if "first, there is a representation, omission, or practice that, second, is likely to mislead consumers acting reasonably under the circumstances, and third, the representation, omission, or practice is material." FTC v. Gill, 265 F.3d 944, 950 (9th Cir. 2001); Pantron I Corp., 33 F.3d at 1095 (internal citations omitted). A misrepresentation may be either express or implied. FTC v. Figgie Int'l, 994 F.2d 595, 604 (9th Cir. 1993) ("[N]othing in statute or case law . . . protects from liability those who merely imply their deceptive

Assoc., LLC, et al., No. CV-12-914 (D. Ariz. May 2, 2012) (Campbell, J.); FTC v. Government Careers, Inc., et al., No. CV09-721 (D. Ariz. Jan. 5, 2010) (Bury, J.); FTC v. Freedom Foreclosure Prevention Services LLC, et al., No. CV-09-1167 (D. Ariz. June 1, 2009) (Martone, J.).

claims."). A representation, omission, or practice is material if it "involves information that is important to consumers and, hence, likely to affect their choice of, or conduct regarding, a product." *FTC v. Cyberspace.com, LLC*, 453 F.3d 1196, 1201 (9th Cir. 2006) (quoting *In re Cliffdale Assocs.*, 103 F.T.C. 110, 165, 1984 WL 565319 (F.T.C. 1984)). ¹⁷²

Express claims are presumed to be material. *Pantron I Corp.*, 33 F.3d at 1095-96. Consumer reliance on express claims is presumptively reasonable. *FTC v. Five-Star Auto Club, Inc.*, 97 F. Supp. 2d 502, 528 (S.D.N.Y. 2000).

In determining whether a solicitation is likely to mislead consumers, courts consider the overall "net impression" it creates. FTC v. Stefanchik, 559 F.3d 924, 928 (9th Cir. 2009). "A solicitation may be likely to mislead by virtue of the net impression it creates even though the solicitation also contains truthful disclosures." Cyberspace.com, 453 F.3d at 1200. Moreover, courts have held that claims of "potential" or "projected" earnings or rewards imply that such earnings are representative of what many consumers have achieved. Five-Star Auto, 97 F. Supp. 2d at 528. A representation is also deceptive if the maker of the representation lacks a reasonable basis for the claim. FTC v. Direct Mktg. Concepts, Inc., 624 F.3d 1, 8 (1st Cir. 2010). Where the maker of the claim lacks adequate substantiation evidence, the maker necessarily lacks any reasonable basis for its claims. Id.; Removatron Int'l Corp. v. FTC, 884 F.2d 1489, 1498 (1st Cir. 1989).

Defendants have violated Section 5 by misrepresenting that consumers who purchase and use Defendants' services are likely to receive government, corporate, or private grants worth thousands of dollars, which the consumers can use for personal expenses. Numerous courts, including those in this district have found such claims to be deceptive.¹⁷³

The FTC need not prove actual reliance by each individual consumer. *Figgie Int'l*, 994 F.2d at 605-06.

¹⁷³ See FTC v. Navestad, 20 12 U.S. Dist. LEXIS 40197 (W.D.N.Y. Mar. 23, 20 12) and FTC v. Blue Saguaro Marketing, LLC, et al., CV-16-03406 (D. Ariz. Oct. 7, 2016).

i. The FTC is Likely to Prevail on Count I

Count I of the Complaint alleges that Defendants' representation that consumers who purchase and use Defendants' services are likely to receive government, corporate, or private grants worth thousands of dollars, which the consumers can use for personal expenses, is false and unsubstantiated. Misrepresentations regarding gain potential are both likely to deceive and material. *Five-Star Auto*, 97 F. Supp. 2d at 529; *FTC v. Minuteman Press*, 53 F.Supp. 2d 248, 258 (E.D.N.Y. 1998) ("misrepresentations—which tend to bear directly on the economic viability of the transaction under question—are both likely to deceive and material"); *FTC v. Kitco of Nevada, Inc.*, 612 F. Supp. 1282, 1292 (D. Minn. 1985). And, consumer reliance on the express claims is reasonable. *Five-Star Auto*, 97 F. Supp. 2d at 529.

Defendants falsely tell consumers that by paying for Defendants' grant services, consumers are likely to receive government, corporate, or private grants often worth tens of thousands of dollars, which the consumers can use for personal expenses, such as repaying credit card and other debt, home repairs, and medical expenses for personal expenses. Defendants claim to have a have a 95-98% success rate in obtaining such grants or tell consumers that the grant is a "done deal" or "sure thing." These claims are false and lack any reasonable basis. Federal and state grants are not awarded to individuals for personal expenses, and private grants are rarely, if ever, awarded to individuals for personal expenses. Indeed, not only are the type of grants Defendants tout to consumers extremely rare or non existant, the bogus training provided by Defendants would not enable consumers to obtain such grants. In fact, in numerous, if

²⁴ This Motion. The Declarations cited supra note 23 and all other consumer declarations filed with this Motion.

¹⁷⁵ See supra Notes 86 and 87.

^{26 | 176} PX22 Bauer ¶ 32.

^{27 | 177} PX22 Bauer ¶ 12.

¹⁷⁸ PX22 Bauer ¶ 17.

not virtually all instances, consumers who pay Defendants' fees receive nothing of value whatsoever. 179

b. The Defendants Have Violated the TSR and the FTC isLikely to Prevail on Count II

The TSR prohibits sellers and telemarketers from making a false or misleading statement to induce any person to pay for goods or services. 16 C.F.R. § 310.3 (a)(4). Defendants are sellers or telemarketers as defined by the TSR because they arrange for the sale of goods or services over the phone. Their false representation, discussed above, violates Section 310.3(a)(4).

Count II of the Complaint brings charges under the TSR based on the same misrepresentations pled in Count I. The FTC is likely to prevail on Count II for the same reasons it should prevail on Count I.

c. The Corporate Defendants Are Subject to Joint and Several Liability as a Common Enterprise

As shown in Section II.A, above, the Corporate Defendants have operated as a common enterprise. "Defendants found to be a common enterprise are held jointly and severally liable for the injury caused by their violations of the FTC Act." *FTC v. J.K. Publ'ns, Inc.*, 99 F. Supp. 2d 1176, 1202 (C.D. Cal. 2000) (quotations omitted). Thus, each of the Corporate Defendants is liable for the total injury caused by the scam.

d. The Individual Defendants Are Personally Liable

An individual defendant is liable (1) for injunctive relief if she directly participated in the unlawful acts or had some control over the acts, and (2) for monetary relief if she also possessed actual or constructive knowledge of the unlawful acts. FTC v. Publ'g Clearing House, 104 F.3d 1168, 1170-71 (9th Cir. 1997); FTC v. Network Servs. Depot, Inc., 617 F.3d 1127, 1138 (9th Cir. 2010). An individual's "status as a corporate officer and authority to sign documents on behalf of the corporate defendant can be

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¹⁷⁹ PX21 Shiller ¶ 50.

sufficient to demonstrate the requisite control." *J.K. Publications, Inc.*, 99 F. Supp. 2d at 1204. Likewise, a "corporate officer is presumed to be in control of a small, closely-held corporation, and assuming the duties of a corporate officer is probative of an individual's participation or authority." *FTC v. Ivy Capital, Inc.*, No. 2:11-CV-283, 2013 WL 1224613, *14 (D. Nev. Mar. 26, 2013); *FTC v. Transnet Wireless Corp.*, 506 F. Supp. 2d 1247, 1270 (S.D. Fla. 2007); *FTC v. Windward Mktg.*, No. 1:96-CV-615F, 1997 WL 33642380, *13 (N.D. Ga. Sept. 30, 1997).

As shown in Section II.B, above, the Individual Defendants are the officers and owners of the Corporate Defendants through which they execute the scam at issue. As further shown in Sections III.E and F, the Individual Defendants control, participate in, and have knowledge of the unlawful acts. They are therefore personally liable, jointly and severally, for the total injury caused by their scam.

2. The Equities Tip Decidedly in the Public's Favor

"[W]hen a district court balances the hardships of the public interest against a private interest, the public interest should receive greater weight." FTC v. USA Financial, LLC, 415 Fed. Appx. 970, 974-75 (11th Cir. 2011). The public interest in this case is compelling—halting unlawful and injurious conduct and preserving assets that may be used for restitution to their victims. Defendants, by contrast, have no legitimate interest in continuing their scam. See World Wide Factors, 882 F.2d at 347 ("no oppressive hardship to defendants in requiring them to comply with the FTC Act, refrain from fraudulent representation or preserve their assets from dissipation or concealment") (quotation omitted).

As the evidence filed herewith demonstrates, the FTC is likely to succeed on the merits, and the equities tip decidedly in the public's favor. Thus, a TRO is warranted.

C. The Proposed Ex Parte TRO Is Appropriate

The FTC has filed this action to stop the Defendants' unlawful acts and practices and to obtain restitution for their victims. If Defendants receive advance warning of the FTC's action, there is a substantial risk that they will dissipate assets or destroy evidence,

which will frustrate the Court's ability to grant the final relief sought. As set forth in Section C.1 below, Defendants have changed the name and location of their scheme on several occasions to thwart investigation and evade law enforcement.

To preserve the possibility of effective final relief, including victim restitution, the proposed *ex parte* TRO would: (1) freeze the Individual and Corporate Defendants' assets; (2) appoint a temporary receiver over the Corporate Defendants; (3) grant the FTC and the temporary receiver immediate access to the business premises where the Defendants currently operate; (4) provide the FTC and receiver with expeditied discovery related to Defendants assets and business records; and (5) provide for an accounting of Defendants' assets.

The Ninth Circuit has repeatedly upheld the authority of district courts to order an asset freeze to preserve the possibility of consumer redress. *See, e.g., Affordable Media*, 179 F.3d at 1232 & n.2 (*ex parte* TRO and preliminary injunction including asset freeze); *Am. Nat'l Cellular, Inc.*, 810 F.2d at 1512 (TRO and preliminary injunction including asset freeze and appointment of a receiver). And district court judges in Arizona have frozen the assets of defendants in numerous FTC enforcement actions, including in the recent *Blue Saguaro Marketing, LLC* action against similar grant scamsters. ¹⁸¹ As the FTC is likely to succeed in showing that the Individual Defendants are personally liable for restitution, the asset freeze should extend to their assets as well. *FTC v. World Travel Vacation Brokers, Inc.*, 861 F.2d 1020, 1031 (7th Cir. 1988); *FTC v. Gem Merchandising*, 87 F.3d 466, 470 (11th Cir. 1996).

Appointing a temporary receiver is critical. Where Corporate Defendants and their managers and officers have been engaged in deception, "it is likely that in the absence of the appointment of a receiver to maintain the status quo, the corporate assets

Even though Stumbo is currently incarcerated, past FTC defendants have operated and participated in scams from behind bars. In *FTC v. Nationwide Connections, Inc.*, No. 06-80180. (S.D. Fla. Feb. 24, 2006), the mastermind of a bogus phone billing scheme continued to head the illegal operation even while incarcerated.

¹⁸¹ See supra, note 4.

will be subject to diversion and waste" to the detriment of consumers victimized by the fraud. SEC v. First Fin. Group, 645 F.2d 429, 438 (5th Cir. 1981); see also FTC v. U.S. Oil & Gas Corp., 748 F.2d 1431, 1432 (11th Cir. 1984) (affirming preliminary injunction that imposed an asset freeze and appointed a receiver); FTC v. USA Beverages, Inc., No. 05-CV-61682, 2005 WL 5654219, at *8 (S.D. Fla. Dec. 6, 2005) ("Appointing a receiver for [the corporate defendant] is essential to ensure that [it] complies with the [court's order], and to prevent the destruction of evidence and the concealment or dissipation of assets."). The receiver will help ensure that the Corporate Defendants do not dissipate their ill-gotten gains by identifying, securing and controlling the use of the Corporate Defendants' assets, as well as marshaling and preserving their records. The receiver may also assist in determining the full extent of the fraud and in identifying additional victims.

Furthermore, in order to fully unravel the tangle of corporations involved in this matter, and to locate assets wrongfully obtained from defrauded consumers, the FTC respectfully requests that this Court permit expedited discovery, allow the FTC immediate access to Corporate Defendants' business premises and records, and order financial reporting by Defendants.

District courts are authorized to depart from routine discovery procedures and fashion discovery to meet the needs of particular cases. *See*, Fed. R. Civ. P. 1, 26(d) and 34(b). Moreover, the prompt and full disclosure of the scope of Defendants' business operations, their financial status, the participants involved, and their roles in this scheme, is necessary to ensure that the Court is fully advised regarding: (1) the full range and extent of Defendants' law violations; (2) the identities of injured consumers; (3) the total amount of consumer injury; and (4) the nature, extent and location of Defendants' assets. For these reasons, the proposed TRO also requires that Defendants produce certain financial records and information, and requires financial institutions served with the order to disclose whether they are holding any of Defendants' assets.

This requested relief is necessary to identify and preserve assets Defendants wrongfully obtained from consumers. Any hardship on Defendants caused by the relief

sought would be temporary and is greatly outweighed by the public's interest in preserving evidence and assets obtained through Defendants' unlawful practices.

1. The Need for Under Seal Filing and Ex Parte Relief

Defendants have shown utter disregard for the law, and a willingness to evade inquiries into their business practices. DeRosa is banned from selling "services related to grant funding" and is a scofflaw. Due to their connections to previous grant scheme ASM, DeRosa, Hilliard and Hoffman must know that DeRosa is not allowed to provide or assist with grant service. Moreover, Defendants employ individuals who worked at previous grant scams that were shut down by law enforcement, such as ASM and Blue Saguaro Marketing. 184

Furthermore, when the BBB and the North Dakota Attorney General's Office reached out to Hilliard and Silvers about specifc complaints related to their grant businesses, Hilliard and Silvers failed to respond and created new companies with new d/b/as to continue their grant scheme. When PBS's merchant account was terminated for too many chargebacks, Defedants transitioned to merchant accounts in the names of Premium Domain and 2 Unique. And Defendants recently abruptly packed up and moved their operation, vacating office space they had leased. 187

BBBs have received numerous consumer complaints about Defendants and have forwarded these inquiries to Defendants. Defendants have consistently failed to respond. 188

Finally, several of the Individual Defendants have past arrests and convictions.

These include charges of fraud, forgery, and burglary.

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182 PX20 Jones ¶ 46.
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^{24 | 183} PX21 Shiller ¶¶ 32-33.

¹⁸⁴ PX20 Jones ¶ 50.

¹⁸⁵ See, PX16 Glenn ¶ 12 (Hilliard) and PX20 Jones ¶ 46 (Silvers).

¹⁸⁶ PX20 Jones at 6-7.

^{27 | 187} PX17 Bruha ¶ 10.

¹⁸⁸ PX16 Glenn ¶ 12 and PX15 J. Brown ¶¶ 7-10.

1	Accordingly, the FTC requests that this Motion be filed under seal, and that a TRO
2	be issued without prior notice to Defendants, to prevent Defendants from moving,
3	destroying or secreting evidence, and dissipating or concealing assets.
4	V. CONCLUSION
5	For the foregoing reasons, the FTC respectfully requests that the Court grant this
6	Motion, issue the proposed TRO, and require Defendants to show cause why a
7	preliminary injunction should not issue against them.
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9	Respectfully submitted,
10	ALDEN F. ABBOTT General Counsel
11	Dated: July 13, 2018
12	J. Ronald Brooke, Jr. J. Ronald Brooke, Jr.
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